



*Celebration Park*

# **City of Federal Way, WA**

**2013**

**COMPREHENSIVE ANNUAL FINANCIAL REPORT**

**FOR YEAR ENDED DECEMBER 31, 2013**

## *~City of Federal Way History~*

The earliest recorded accounts of the Federal Way area tell of Native American families who resided in the area of the Muckleshoot Reservation on the east side of the Green River Valley and traveled west to the shores of Puget Sound for the plentiful fisheries resources. Generations of Muckleshoot Indians wore a westward trail across the heavily forested plateau to the area which is now Saltwater State Park. The arrival of the white man in the nineteenth century resulted in a steady decline in the Indian population and by 1890, nearly the entire population had disappeared from the area. Isolated on a triangular shaped plateau rising steeply from Puget Sound, the Federal Way area had little waterfront access or roadways and accordingly, was sparingly developed compared to Tacoma and Seattle. As late as the turn of the century, the original settlers at Dash Point and Dumas Bay had to row to Tacoma for supplies and mail. Old Military Road, constructed around 1856 and extending north from Fort Steilacoom, past Star Lake to Seattle and Fort Lawton, was the first road through the area.

Over time, narrow dirt roads were added to provide east/west access and by 1900, a road was constructed between Star Lake and Redondo. The second crossroad, the "Seattle Road," connected old Military Road and Kent. The Seattle-Tacoma Interurban Line, completed in 1901, provided a fast and easy way to reach these urban cities. Improved access brought many visitors to the area and Star Lake became a popular summer recreation site.

By the 1920s, Federal Highway 99, the interstate that linked the western states from north to south, was complete. At this time, Federal Way was still primarily forest and farmland. Fred Hoyt had a cabin on Dumas Bay and started a road to Tacoma (still called Hoyt Road). The timber companies, which had a major logging operation going, built an early railroad line and were instrumental in getting Marine View Highway (now Dash Point Road) built in the early 1920s. This roadway spurred development along the coastline. Soon thereafter, Peasley Canyon Road was built to connect Military Road with the Auburn Valley. This road later became known as South 320th Street. In these early days, roadways set the stage for development in the area and they still play an important role in the City today.

By the start of World War II, a number of small, thriving communities made up the area that is now Federal Way. Some communities were clustered around lakes, such as Steel Lake, Star Lake, and Lake Geneva. Others were sited to take advantage of the view of Puget Sound, like Adelaide and Buenna. As each of these communities grew, residents built small schoolhouses for their children. By the late 1940s, King County consolidated the many individual red schoolhouses into the Federal Way School District, from which the City gets its name. During this same period, a library was built along the edge of Highway 99, and between 308<sup>th</sup> Street and 320th Street, a small "downtown" developed with a general store, lumber yard, realty office, beauty parlor, feed store, and gas station. By the end of the 1950s, the ten blocks between 308th and 320th Streets became the first roadside commercial district. One of the more unique developments was Santa Faire, a family oriented theme park. New shopping areas were added around the park, helping to create a "community focus" for the residents of the area.

As this commercial area developed, the rest of Federal Way was changing as well. The Boeing Company expanded their operations in Renton and the Kent Valley and began advertising nationally for engineers. Those engineers in turn began roaming the wooded acreage in Federal Way in search of housing. One of the earliest residential developments was Marine Hills, built in 1958 overlooking Puget Sound. Weyerhaeuser, one of the early timber companies, had large land holdings in the area and began to develop their land into high quality housing with amenities like golf courses.

Weyerhaeuser's development company also began developing commercial property, creating the West Campus business park. The plan was to integrate offices and businesses with lush landscaping. Though initially the corporate office market was not strong, West Campus has grown almost to capacity, providing space for many civic buildings such as City Hall, the police station, the area's major health care centers, and higher density housing.

Another major landmark in the area is SeaTac Mall (now The Commons), built in the mid-1970s on what was farmland south of 320th Street. The Mall is one of the largest in South King County and is the anchor for retail development in the area. The Mall was a result of population growth in the region and its location was determined by the 320th Street intersection with Interstate 5. The Interstate supplanted Highway 99 as the main artery for commuter traffic in the County.

By the mid 1980s, South King County was growing quickly. Retail growth occurred along Highway 99, especially at the 320th Street intersection. Roads and office space were developed to accommodate the increased growth. Residential growth was also prominent, following plans developed by King County, with a large number of apartment homes. The changes to the community, with increased housing and traffic, created a movement for greater self-determination. In 1989, the citizens of this area voted for incorporation and the City of Federal Way was born, incorporating on February 28, 1990 with 58,000 residents.



## **2013 COMPREHENSIVE ANNUAL FINANCIAL REPORT**

**For the Year Ended December 31, 2013**

City of Federal Way  
33325 8<sup>th</sup> Avenue South  
Federal Way, Washington 98003  
(253) 835-2520

[www.cityoffederalway.com](http://www.cityoffederalway.com)

**Prepared by the Finance Department**

**Finance Director**  
Ade' Ariwoola

**COMPREHENSIVE ANNUAL FINANCIAL REPORT  
For the Year Ended December 31, 2013**

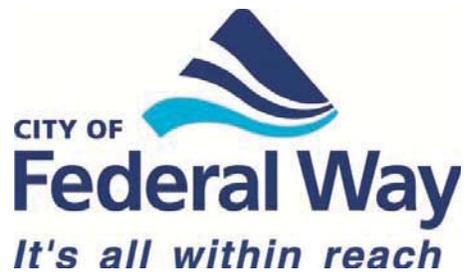
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June 27, 2014

People of the City of Federal Way  
Honorable Mayor and City Council

I am pleased to submit to you the 2013 Comprehensive Annual Financial Report (CAFR) of the City of Federal Way, Washington. This report is published annually as the official annual financial report and complied with state law (RCW 43.09.230) requiring annual report for Washington municipal governments to be certified and filed with the Washington State Auditor's Office in a timely manner. The accuracy of the data, completeness and fairness of the presentation, including all disclosures, rests with the responsibility of City management. All disclosures necessary to enable the reader to gain an understanding of the City's financial activities have been included.

The City operates under a system of accounting, internal controls that are concerned with safeguarding of assets and the reliability of financial records. The definition of accounting control assumes reasonable, but not absolute assurance that the objectives expressed in it will be accomplished by the system. The concept of reasonable assurance recognizes that cost of internal control should not exceed the benefits expected to be derived.

This transmittal letter is designed to complement the Management Discussion & Analysis (MD&A) and should be read in conjunction with it. The City's MD&A can be found immediately following the Independent Auditor's Report.

#### **REPORTING ENTITY**

The City is a noncharter Optional Code City with a Mayor-Council form of government. It was incorporated on February 28, 1990, and is governed under the provisions of the Optional Municipal Code of the Revised Code of Washington. Optional Code City status increases the City's operating authority by extending it to the powers of all four city classifications which exist in Washington Law.

The City Council consists of seven council members, all of whom are elected at large by citizens of Federal Way to serve four-year terms. In November 2009, the citizens of Federal Way approved Proposition 1 to change the form of government from a City Manager-Council run government to an elected Mayor-Council government. Federal Way voters elected former state representative Skip Priest as Mayor on November 2, 2010.

City services provided include: police protection, construction and maintenance of streets, building inspection, municipal court services, jail services, planning and zoning, park services, emergency management services, surface water management and general administration, including finance. Services for a land use hearing examiner are contracted. The City continues to have ten major departments consisting of the City Council, Mayor's Office; Law; Finance; Human Resources; Information Technology; Municipal Court, Parks & Public Works; Police; and Community Development. Fire protection and emergency medical services are provided by South King Fire & Rescue. Lakehaven Utility District delivers water and sewer services. King County Metro provides public transportation services. Public housing services are the primary focus of the King County Housing Authority. The King County Library System engages City residents through its library and reference services. School District No. 210 offers educational programs for kindergarten through high school students, in addition to vocational training.

#### **ECONOMIC FACTORS AFFECTING FINANCIAL CONDITION**

The Great Recession continues to have lingering effects on the economy. Many economic indicators during 2013 were still below the pre-Great Recession levels. Consumers have gained some ground since the recession ended; groups hit harder than average including young people. The housing market saw some improvements due to rise in personal income and decline in foreclosures.

We saw improvements in the unemployment rate but still well above the pre-Great Recession level. Meanwhile, inflation overall has been stable. Consumer price index, as measured by personal consumption expenditures price index was 1.1% for 2013. The stock market, as measured by the Dow Jones Industrial average, S&P 500, and NASDAQ finished 2013 on above 2012 at 26%, 29%, and 38%, respectively.

Nationally, the U.S. Bureau of Economic Analysis (BEA) indicates Gross Domestic Product (GDP) increased at an annualized rate of 1.9% in 2013 versus an annualized rate of 2.2% in 2012. This increase was anchored by personal consumer spending, exports, construction, which was partly offset by decreased spending by federal, state, and local government.

Seattle-Tacoma-Bellevue annual unemployment rate for 2013 was 5.9%, as measured by the Bureau of Labor Statics, down from 2012 of 7.4%. The Puget Sound region reached its peak unemployment rate during 2010 at 9.7% which was compounded by the “dot.com” collapse, the 9/11 terror attacks on commercial airplane industry since 2001.

During 2013 Puget Sound saw a decrease in short sales to Pre-Crisis levels. Short sales are an alternative to foreclosure whereas in foreclosure, the bank takes possession of the home and creates an increase number of unoccupied homes for sale. Bank-owned property sales accounted for 8% of all sales in King County during 2013, down from 14% in 2012.

### **ECONOMIC TRENDS**

Federal Way is the eleventh largest city in Washington State with a population of 89,718 as of April 1, 2013. The City is located on a plateau adjacent to Puget Sound in King County, eight miles north of downtown Tacoma and 25 miles south of downtown Seattle. The City occupies approximately 22.5 square miles and is served by Interstate 5, state highways 99 and 509.

In 2013, there were 35,556 housing units in Federal Way, an increase of less than 1% over 2012. Of these units, 56% were single family homes, 40% multi-family units, and 4% mobile homes and trailers.

The community is residential and commercial, with the populace employed locally and in the neighboring cities such as SeaTac, Kent, Tacoma, Bellevue, and Seattle. Employment in Federal Way is highly concentrated in retail and services sectors which respond primarily to the needs of the local market area population. The employment figure for 2013 is estimated at 27,060. Major employers are; Federal Way Public Schools, Xerox Commercial Services, Weyerhaeuser, St. Francis Community Hospital, World Vision, and Wild Waves.

Sales tax collected in 2013 total \$11.4 million, and is above 2012 by \$812 thousand. The retail sector of the local economy is anchored by the following areas; the first is South 348<sup>th</sup> and State Highway 99 including Wal-Mart Super Center, Wholesale Sports, Costco, Lowe’s Home Improvement Center, and Home Depot. The second is The Commons regional mall including Target, TJ Max, Best Buy, and many other small businesses adjacent to the area. According to a listing of businesses registered with the City of Federal Way and sorted by the Standard Industrial Classification, the business economy appears to be configured as follows: retail trade 53%; services 23%; construction 9%; wholesale trade 4%; information 5%, manufacturing 1%, and other 5%.

In 2013, new construction assessed value totaled \$37.5 million or approximately 0.5% of the City’s 2013 assessed valuation. The total assessed value of property in Federal Way was \$7.3 billion, which is approximately 2% higher than the 2012 assessed valuation of \$7.1 billion.

Real Estate sales increased 30% to approximately \$399 million in 2013 as compared to \$304 million in 2012. A total of 662 building permits and 3,287 other building related permits were issued in 2013. Estimated market value was \$61.5 million and \$5.5 million respectively. Significant building permits include: Wynstone East, Federal Way Townhomes, Kohls, Davita, Park 16 Apartments, and Celebration Senior Living Apartments.

### **LONG-TERM PLANNING**

The City’s fiscal policy requires the City to prepare long-range projections for six years beyond the current budget period. The projection extends current operations to the future to see if the services are sustainable and the magnitude of, if any, future financing gaps. This glimpse into the future allows the City to proactively plan and implement corrective measures over time to avoid sudden drastic changes in service levels or in revenue/tax policies. In addition, the City’s fiscal policy requires the City to balance its ongoing services with ongoing revenues.

## MAJOR INITIATIVES AND ACCOMPLISHMENTS

During 2013, the City of Federal Way completed one major transportation infrastructure project; the fourth phase of the State Highway improvements between Dash Point Rd and 312<sup>th</sup> Street South. To date, State Highway retrofits cost \$83.6 million. Starting with detailed designs enabled the City to build the most expensive – and most valuable – infrastructure project in our history, with the City's \$9 million leveraged by \$74.7 million in outside funding.

The Federal Way Police Department has continued to find new ways to fight crime and has led the way in innovative policing strategies. First off, the Police Department has increased DUI enforcement resulting in forty additional arrests in 2013. In addition they have developed a pilot to increase DUI enforcement using additional grant funds received. The City also expanded the successful SafeCity program to neighborhoods, and have united multiple block watches and currently have 1,327 neighborhood partner residents throughout Federal Way. Through additional crime analysis information being shared with patrol and detectives, residential burglary has decreased by 22% in 2013. To continue these efforts and to be proactive in reducing crime, the Police Department has also joined the Suburban King County Coordinating Council on Gangs to confront issues of gang and youth violence.

With respect to the retail sector, we have seen growth. The Commons added a major retailer, Kohl's. The Commons is also adding Dick's Sporting Goods, and Total Wine a major retailer is also coming to the City of Federal Way.

On the former Toys "R" Us property located at 31510 20<sup>th</sup> Avenue South, there is a proposal in conjunction with a private developer to add a Performing Arts & Conference Center and hotel. Next to the Toys R Us site, the Town Square site (former AMC site), we are proposing building an urban park on about half the 4 acres and will be partnering with a developer to develop the remainder of the site with high quality mixed uses, retail and office, possible residential.

The City successfully transitioned from the King County Consortium to a fully staffed and managed Community Development Block Grant entitlement program (CDBG) in 2012. In 2013, the CDBG program included a range of public service activities that delivered employment training for twenty Federal Way young adults that did not graduate from high school, emergency rental assistance for sixty-nine Federal Way families, dental services for twenty-eight Federal Way residents, counseling for thirty-eight high risk children and families, and inclusion activities for ninety-three disabled adults. Additionally, CDBG funds provided technical assistance to ninety-one Federal Way residents seeking to start microenterprise businesses along this and existing Federal Way small businesses that created thirteen new jobs. The Housing Repair program built successful projects that furthered affordable, safe housing to thirty-six low income qualified residents over a twelve month timeframe.

## OUTLOOK FOR THE FUTURE

Council identified the following set of goals for the City which was adopted on March 7, 2006.

1. Integrate the public safety strategy in all facets of City operations, building on a strong community-based approach.
2. Create a multi-use urban city center that is pedestrian friendly, linked to neighborhoods and parks, and services as the social and economic hub of the City.
3. Establish Federal Way as an economic leader and job center in South King County by attracting regional market for high quality office and retail businesses.
4. Maintain the capital facilities plan and provide financing options for transportation and surface water improvements, parks, recreation, and cultural arts and public facilities.
5. Ensure a responsive service culture within the City organization where employees listen carefully, treat citizens and each other respectfully and solve programs creatively, efficiently, and proactively.
6. Position Federal Way as a regional leader by working collaboratively with other local and regional jurisdictions in order to leverage resources.

## INDEPENDENT AUDIT

State law requires an annual audit of all City books of account, financial records, and transactions by the State Auditor, an independently elected state official. In addition to meeting the requirements set forth under state law, the audit was also designed to meet the requirements of the Federal Single Audit Act of 1984 and related OMB Circular A-133. The 2013 audit of the City has been completed in conformance with generally accepted auditing standards. The financial statements of all City funds have been included in this audit. The City has been given an unqualified opinion 2013; which is the 19<sup>th</sup> consecutive year receiving a clean audit. The State Auditor's report on the basic financial statements is included in the financial section of this report.

## AWARDS

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Federal Way for its comprehensive annual financial report (CAFR) for the year ended December 31, 2012. The City of Federal Way has received a Certificate of Achievement for the last twenty-two years (fiscal years ended 1990 – 2012). In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized comprehensive annual financial report. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current comprehensive annual financial report continues to meet Certificate of Achievement Program's requirements, and we are submitting it to the GFOA to determine its eligibility for another certificate.

The City of Federal Way also received the Government Finance Officers Association Distinguished Budget Presentation Award for its biennial budget for the years beginning January 1, 2013 and 2014. In order to receive this award, a governmental unit must publish a budget document that meets program criteria as a policy document, a financial plan, an operations guide, and a communications medium.

## ACKNOWLEDGEMENTS

The preparation of this report would not have been possible without the efficient and dedicated services of the entire staff of the finance department. In addition, staff in all City departments should be recognized for responding so positively to the requests for detailed information which accompany each audit. A special note of thanks is given to Chase Donnelly, Accounting Supervisor who served as the coordinator for the CAFR preparation. The role of the State Auditor's Office should also be acknowledged as a significant contribution to a fine product. Finally, we wish to express our appreciation to the Mayor and City Council for their ongoing support and for providing the firm foundation for the pursuit of excellence in all realms of professional endeavors.

Respectfully submitted,



Ademola A. Ariwoola, MBA, CGFM  
Finance Director

### 2013 CITY OFFICIALS



**SKIP PRIEST**  
Mayor



**JIM FERRELL**  
Deputy Mayor



**KELLY MALONEY**  
Councilmember



**SUSAN HONDA**  
Councilmember



**JEANNE BURBIDGE**  
Councilmember



**BOB CELSKI**  
Councilmember



**DINI DUCLOS**  
Councilmember



**DIANA NOBLE-GULLIFORD**  
Councilmember  
1/19/13-11/25/13



**MARTIN A. MOORE**  
Councilmember  
11/26/13-Present

#### OTHER ADMINISTRATIVE OFFICERS

Finance Director.....	Tho Kraus / Bob Noland
City Attorney.....	Patricia Richardson
City Clerk.....	Carol McNeilly
Community and Economic Development Director .....	Patrick Doherty
Parks and Public Works Director .....	Cary M. Roe
Police Chief.....	Brian J. Wilson

## 2014 CITY OFFICIALS



**JIM FERRELL**  
Mayor



**JEANNE BURBIDGE**  
Deputy Mayor



**LYDIA ASSEFA-DAWSON**  
Council Position #1



**KELLY MALONEY**  
Council Position #2



**SUSAN HONDA**  
Council Position #3



**BOB CELSKI**  
Council Position #5



**MARTIN A. MOORE**  
Council Position #6



**DINI DUCLOS**  
Council Position #7

### OTHER ADMINISTRATIVE OFFICERS

Chief of Staff.....	Brian Wilson
Interim City Attorney.....	Amy Jo Pearsall
City Clerk.....	Carol McNeilly
Community Development Director.....	Patrick Doherty
Finance Director.....	Ade' Ariwoola
Interim Parks Director.....	John Hutton
Public Works Director.....	Marwan Salloum
Police Chief.....	Andy Hwang

# CITY OF FEDERAL WAY ORGANIZATION CHART AND OPERATION SUMMARY

## CITIZENS OF FEDERAL WAY

**Municipal Court**

- \* Misdemeanors & Gross Misdemeanors
- \* Traffic /Non-traffic Infractions
- \* Probation Services
- \* Civil Impounds

**MAYOR'S OFFICE**

- \* Administer City-wide Operations and Budget
- \* Coordinate Regional Affairs

**City Council**

- \* Represent the People of Federal Way
- \* Adopt Ordinances & Resolutions
- \* Grant Franchises
- \* Levy Taxes
- \* Appropriate Funds
- \* Establish Policy Guidelines

**Finance**

- \* Payroll
- \* Accounts Payable
- \* Purchasing
- \* Accounts Receivable
- \* Business License
- \* General Accounting
- \* Budget
- \* Banking and Investments
- \* Monthly Financial Report
- \* Audit Coordination
- \* Internal Controls
- \* Financial Planning/Analysis

**Law**

- \* Civil Legal Services and Litigation
- \* Legislative support
- \* Prosecution
- \* Provide Legal Counsel
- \* Draft/Review Contracts & Ordinances
- \* Negotiate Contracts and Real Estate Transactions
- \* Risk Management

**Information Technology**

- \* Data Processing/ GIS
- \* Copier Maintenance
- \* Systems Support
- \* Technology/ Infrastructure Network appliances
- \* Customer Support
- \* Online, Remote Helpdesk
- \* Staff Training
- \* Applications Support
- \* Business Systems
- \* Database Administration

**Police**

- \* Patrol
- \* Investigations / Detectives
- \* Traffic Safety, Education & Enforcement
- \* Drug, Human Trafficking, & Gang Enforcement
- \* Records
- \* Crime Analysis & Prevention
- \* Community Safety and Animal Services
- \* Quartermaster & Fleet Management
- \* Volunteers

**Community & Economic Development**

- \* Economic Development
- \* Planning
- \* Land Use Permit review
- \* Long - Range Planning
- \* Bldg Permits & Inspections
- \* Code Compliance
- \* Community Services & CDBG

**Parks & Public Works**

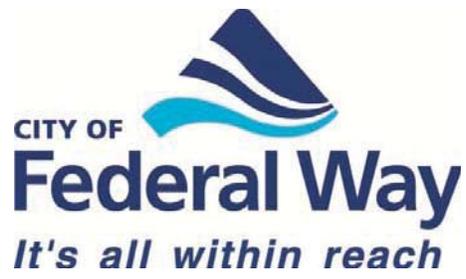
- \* Development Services
- Permitting
- Inspection
- Legislation
- \* Maintenance, Operating, & Development of
- Public Right-of-Way
- Traffic Systems
- Surface Water Mgmt
- \* Solid Waste/Recycling
- \* Emergency Management
- \* Fleet Management
- \* Community Center
- \* Recreation & Athletic Progs
- \* Park maintenance/operation & Development
- \* Community Events & Arts
- \* Public Facility Management & Development
- \* Dumas Bay Centre
- \* Knutzen Family Theatre
- \* Open Space Management

**Human Resources**

- \* Records Management
- \* Hearing Examiner Coord.
- \* Codification Coordination
- \* Licensing Enforcement
- \* Commission & Board appointment process
- \* Recruiting/Training
- \* Benefits Administration
- \* Employee/Labor Relations
- \* Wellness
- \* Retirement System
- \* Civil Service

**Human Resources**

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- \* Hearing Examiner Coord.
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- \* Recruiting/Training
- \* Benefits Administration
- \* Employee/Labor Relations
- \* Wellness
- \* Retirement System
- \* Civil Service



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Government Finance Officers Association

**Certificate of  
Achievement  
for Excellence  
in Financial  
Reporting**

Presented to

**City of Federal Way  
Washington**

For its Comprehensive Annual  
Financial Report  
for the Fiscal Year Ended

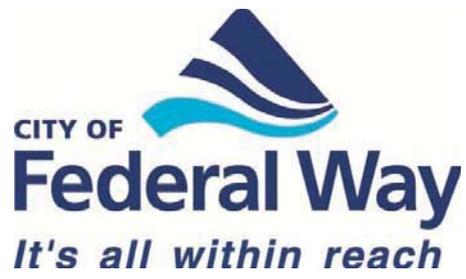
**December 31, 2012**

Executive Director/CEO

The Government Financial Officers Association of the United States and Canada (GFOA) awarded a certificate of Achievement for Excellence in Financial Reporting to the City of Federal Way for its Comprehensive Annual Report (CAFR) for the fiscal year ended December 31, 2012. This was the twenty-second consecutive year that the City has achieved this prestigious award.

In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized comprehensive annual financial report. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year ONLY. We believe that our current CAFR continues to meet the Certificate of Achievement Program requirements and we are submitting it to GFOA to determine its eligibility for another certificate.



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## Washington State Auditor Troy Kelley

### INDEPENDENT AUDITOR'S REPORT

June 27, 2014

Mayor and City Council  
City of Federal Way  
Federal Way, Washington

### *REPORT ON FINANCIAL STATEMENTS*

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of the City of Federal Way, King County, Washington, as of and for the year ended December 31, 2013, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

#### *Management's Responsibility for the Financial Statements*

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### *Auditor's Responsibility*

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor

considers internal control relevant to the City's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### ***Opinion***

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of the City of Federal Way, King County, Washington, as of December 31, 2013, and the respective changes in financial position and, where applicable, cash flows thereof, and the respective budgetary comparison for the General, Street and Utility Tax funds for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### ***Other Matters***

#### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 9 through 19 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### ***Supplementary and Other Information***

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The accompanying information listed as Combining and Individual Fund Statements and Schedules and Capital Assets Used in the Operation of Governmental Funds on pages 69 through 95 is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. This information has been subjected to auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the

financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the basic financial statements taken as a whole.

The information identified in the table of contents as the Introductory and Statistical Sections is presented for purposes of additional analysis and is not a required part of the basic financial statements of the City. Such information has not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on it.

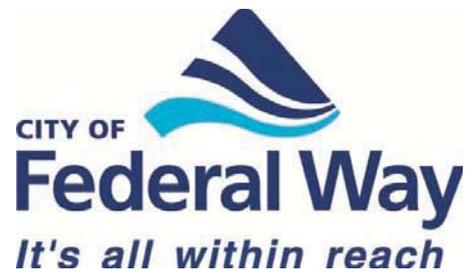
***OTHER REPORTING REQUIRED BY GOVERNMENT AUDITING STANDARDS***

In accordance with *Government Auditing Standards*, we will also issue our report dated June 27, 2014, on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report will be issued under separate cover in the City's Single Audit Report. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

Sincerely,

A handwritten signature in cursive script that reads "Troy X. Kelley".

**TROY KELLEY**  
STATE AUDITOR



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## MANAGEMENT'S DISCUSSION AND ANALYSIS

As management of the City of Federal Way, we offer readers of our annual financial report a narrative overview, and an analysis of the financial activities of the City of Federal Way for the fiscal year ended December 31, 2013. We encourage readers to consider the information in conjunction with the preceding letter of transmittal, the financial statements and notes to the financial statements that follow.

### FINANCIAL HIGHLIGHTS

- The total assets of the City of Federal Way exceeded its liabilities at December 31, 2013 by \$597.3 million (Net Position.) Capital Assets (net of depreciation and related debt) account for 87% of this amount with a value of \$519.2 million. Of the remaining net position of \$78.0 million or 13%, \$55.4 million may be used to meet the government's ongoing obligations to citizens and creditors, without legal restriction while the \$22.6 million are restricted for specific use.
- The City's total net position increased by \$2.5 million, or less than 1% over 2012 as referenced on page number 14. Governmental activities increased by \$1.6 million or less than 1% while business-type activities increased by \$0.9 million. There was also a prior period adjustment of \$3.4 million as noted in note 17 and therefore net position increased by \$5.8 million.
- Net investment in capital assets governmental activities decreased by \$1.97 million and unrestricted net position increased by \$3.8 million respectively over 2012 as referenced on page number 11.
- Restricted Net Position decreased by \$0.2 million or 1% and is mainly for funding of capital projects.
- Governmental fund balances at year-end were \$50.0 million, \$1.2 million or 2% increase over the prior year. Of this amount, a total of \$16.0 million, or 32% of the governmental fund balance is unrestricted and available to fund ongoing activities. The remaining \$34.0 million is earmarked for debt service, paths & trails reserve, hotel/motel lodging tax, police special funds, petty cash/change funds, court trust fund, advance travel, and capital projects.
- Unrestricted fund balance in the general fund was \$16.0 million, which increased by \$1.2 million or 8% from the prior year.
- The City current year debt decreased by \$2.7 million during the current fiscal year. General obligation debt decreased by \$2.5 million while public works trust fund loan decreased by \$0.2 million. The decreases reflect the annual debt service payments and compensated absences.
- The total decrease in principal and interest debt payments from 2012 to 2013 for the City of Federal Way was \$4.5 million. Total current year principal and interest payments of GO Bond and Public Work Trust Fund debt decreased by \$2.2 million. The remainder was due to refunding of the 2003 GO Federal Way Community Center debt to a lower interest rate, thus reducing the payments over the life of the loan.

### OVERVIEW OF FINANCIAL STATEMENTS

This discussion and analysis is intended to serve as an introduction to the City of Federal Way's basic financial statements. The basic financial statements are comprised of three components:

- 1) government-wide financial statements,
- 2) fund financial statements, and
- 3) notes to the financial statements.

In addition to the required components, the City's annual report also includes other supplementary information. The first set of supplementary information is the Combining Statements. These provide Balance Sheets, Statement of Revenues, Expenditures, and Changes in Fund Balances with Budget to Actual Comparisons, Statement of Net Position, and Cash Flows for all Non-Major Funds. The other set of supplementary information is the Statistical Section. This section provides a four to ten-year view of the City's revenues, expenditures, debt obligations and capacity, the City's largest taxpayers, and those entities with the largest employment within the City of Federal Way. This section provides a long-term perspective on the City's economy.

## Government-wide Financial Statements

The *government-wide financial statements* are designed to provide readers with a broad overview of the City of Federal Way's finances, in a manner similar to a private-sector business.

The *statement of net position* presents information on all of the City of Federal Way's assets plus deferred outflows and liabilities plus deferred inflows, with the difference between the two reported as *net position*. This statement serves a purpose similar to that of a balance sheet in private business. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The *statement of activities* presents information showing how the City's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of the related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions of the City of Federal Way that are principally supported by taxes and intergovernmental revenues (*governmental activities*) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (*business-type activities*). The governmental activities of the City of Federal Way include law enforcement and public safety, construction and maintenance of streets, building inspection, municipal court services, jail services, community planning and development services, parks and recreation facilities, other community services and general administration. The business-type activities of the City include surface water management and the control and operation of Dumas Bay Centre, a multi-use facility that offers business and retreat accommodations, recreation and cultural arts classes and a performing arts facility.

The City has no separately identified component units included in the government-wide financial statements. The City has reported its investment in two governmental joint ventures: Valley Communications Center and South Correctional Entity (SCORE). Descriptions of these joint ventures are found in note 14 of the notes to the financial statements.

The government-wide financial statements can be found immediately following this MD&A.

## Fund Financial Statements

The annual financial report includes fund financial statements in addition to the government-wide financial statements. While the government-wide statements present the City's finances based on the type of activity, general government versus business-type, the fund financial statements are presented by fund type such as the general fund, special revenue funds, and proprietary funds. A fund is a specific fiscal and accounting entity with a self-balancing set of accounts used to account for specific activities or meet certain objectives. Funds are often set up in accordance with special regulations, restriction or limitations. The City of Federal Way uses fund accounting to ensure and show compliance with finance-related legal requirements. The City's funds are divided into two categories: governmental funds and proprietary funds.

### Governmental Funds

Governmental funds are used to account for essentially the same functions as are reported in governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the expenditures and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The City of Federal Way maintains seventeen individual governmental funds. The City's six major governmental funds, the general fund, street fund, utility tax fund, debt service fund, downtown redevelopment fund, and the transportation fund, are presented separately in the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances. The remaining governmental funds are combined into a single column labeled nonmajor governmental funds. Individual fund data for each of the nonmajor governmental funds can be found in combining statements later on in this report.

The City maintains control over its operating funds through the adoption of the biennial budget. Budgets are adopted at the fund level and according to state law. A budgetary comparison statement is presented for the General, Street, and Utility Tax Fund as a basic financial statement.

The basic governmental fund financial statements can be found on pages after the government-wide statements of this report.

### Proprietary Funds

The City of Federal Way maintains two types of proprietary funds. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide statements. The City uses enterprise funds to account for its surface water management and the Dumas Bay Centre. Internal service funds are an accounting device used to accumulate and allocate costs internally among the City's various functions. The City uses internal service funds to account for its risk management and self-insurance program, information systems, mail and duplication services, fleet of vehicles and motorized equipment, and facilities management.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for the Surface Water Management fund and for the Dumas Bay Centre. The internal service funds are combined into a single, aggregated presentation in the proprietary fund financial statements. Individual fund data is provided in the form of combining statements elsewhere in this report.

The basic proprietary fund financial statements can be found following the governmental fund statements of this report.

### Notes to the Financial Statements

The notes provide additional information that is essential to the full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found immediately following the basic financial statements.

### Other Information

In addition to the basic financial statements and accompanying notes, this report also presents the combining statements for nonmajor governmental funds, internal service funds, and capital assets of governmental funds.

## GOVERNMENT-WIDE FINANCIAL ANALYSIS

This section provides analysis of the government-wide financial statements including long-term and short-term information about the City's overall financial condition. The following tables address the financial results of the City as a whole.

### CONDENSED STATEMENT OF NET POSITION As of December 31, 2013 and 2012

	Governmental Activities		Business-Type Activities		Total	
	2013	2012	2013	2012	2013	2012
Current and other assets	\$ 91,533,341	\$87,471,044	\$ 7,182,887	\$6,432,446	\$ 98,716,228	\$ 93,903,490
Capital assets and CIP, net of accum. depreciation	481,287,121	482,907,776	51,283,047	51,126,195	532,570,168	534,033,971
Total assets	572,820,462	570,378,820	58,465,934	57,558,641	631,286,397	627,937,461
Long-term liabilities	29,002,726	29,119,984	734,681	912,383	29,737,407	30,032,367
Other liabilities	3,764,800	2,786,660	513,334	370,580	4,278,134	3,157,240
Total liabilities	32,767,526	31,906,644	1,248,015	1,282,963	34,015,541	33,189,607
Net position:						
Net investment in:						
capital assets	468,628,412	470,597,776	50,620,091	50,280,880	519,248,503	520,878,656
Restricted	22,594,884	22,847,077	20,559	26,496	22,615,443	22,873,573
Unrestricted	48,829,641	45,027,323	6,577,269	5,968,302	55,406,910	50,995,625
Total net position	\$ 540,052,936	\$ 538,472,176	\$ 57,217,919	\$ 56,275,678	\$ 597,270,856	\$ 594,747,854

The 2012 financial information has been reclassified to conform to the classification in 2013

### **Analysis of Net Position**

Total net position of the primary government of \$597.3 million at December 31, 2013 increased \$2.5 million or less than 1.0% compared to December 31, 2012. The increase is mainly due to business type activities increase of \$0.9 million and governmental activities increase of \$1.6 million.

The largest component of the City's net position, 87% or \$519.2 million, is its net investment in capital assets. These capital assets such as land, streets, trails, parks, police vehicles, and parks equipment are used to provide services to the citizens. Consequently, these assets are not available to sell and convert to cash for future spending.

Approximately 3% or \$19.3 million of the total restricted net position of the city are earmarked for construction improvement projects. \$13.5 million of the \$19.3 million earmarked for construction improvement projects are restricted and the remainder is committed to construction improvement projects. Some of the major projects include the trail and pedestrian access improvements, S 320<sup>th</sup> street at 20<sup>th</sup> avenue South, SW 312<sup>th</sup> Street at SR509, S 356<sup>th</sup> street from SR99 to SR161, SR99 HOV Lanes Phase 5, 21<sup>st</sup> avenue SW at SW 336<sup>th</sup> street, and S 320<sup>th</sup> street from 11<sup>th</sup> place S to I-5 Limited Access Preservation Project. The City attempts to fund capital construction projects on a pay-as-you-go basis, aggressively pursuing transportation grant funding and cost sharing with developers to construct large projects in the City that impact the transportation system.

The remaining balance of restricted net position of \$3.4 million is divided among restrictions for: \$92 thousand for police special funds, petty cash/change funds and advance travel, \$21 thousand for steel lake and north lake management districts, \$19 thousand for prepaid insurance/debt, \$3.2 million for debt service prefunding, and \$41 thousand for Community Development Block Grant.

The unrestricted business-type activities portion of \$6.6 million, \$6.5 million can only be spent on surface water management and the remaining \$133 thousand on improvements to Dumas Bay Centre and Knutzen Family Theatre. Maintenance of catch basins, pump stations, storm drain flushing, and other capital construction projects such as West Branch Lakota Creek Restoration are examples of utility activities.

Other functions of the City may access the remaining \$55.4 million to meet ongoing obligation to citizens and creditors. Examples of other City obligations which net position may be used for are public safety, economic development, parks maintenance, and ongoing street maintenance.

At the end of the fiscal year, the City of Federal Way reported positive balances in all three categories of net position, for the government as a whole, as well as for the separate governmental and business-type activities.

### **Governmental Activities:**

Current and other assets increased by \$4.1 million or 4.6% primarily due to an increase of investment in joint venture related to the SCORE jail facility, and grants due from state and federal agencies for construction in progress on our street and traffic projects. In addition, increases in Property, Sales and Real Estate taxes cash & cash equivalents contributed to this increase.

Capitals assets and CIP, net of accumulated depreciation decreased by \$1.6 million or less than 1.0% primarily due to disposing of old Information Technology assets, depreciation of assets, and a prior period adjustment of construction in progress.

Long-term liabilities decreased by \$117 thousand or less than 1.0% primarily due to a lower outstanding balance in GO Bond Loans, SCORE facility debt, and Valley Communications debt and refunding of a Federal Way Community Center GO Bond in 2013.

Other liabilities increased by \$978 thousand or 35.1% primarily due to having more December purchases in the Transportation Fund than the prior year, therefore increasing vouchers payable.

Net investments in capital assets decreased \$1.97 million or less than 1.0% primarily due primarily due to disposing of old Information Technology assets, depreciation of assets, a prior period adjustment of construction in progress and a decrease in long term liabilities such as outstanding long-term debt.

Restricted net position represents amounts that must be used in accordance with external restrictions, and decreased by \$252 thousand or 1.0% from the prior year primarily due to an increase in capital projects funding and transportation project expenditures increasing.

**Business-Type Activities:**

Current and other assets increased by \$750 thousand or 11.7% primarily due to an increase in grants received in Surface Water Management and an increase in Dumas Bay Center rentals.

Capitals assets and CIP, net of accumulated depreciation increased by \$157K or less than 1.0% primarily due to construction in progress for S 356h Street RDF Retrofit project.

Long-term liabilities decreased by \$178 thousand or 19.5% due to decrease in compensated absences, and low outstanding balance in Public works trust fund loan.

Other liabilities increased by \$143 thousand or 38.5% primarily due to retainage payable for the S 356<sup>th</sup> Stormwater Facility project, and an increase in conference and retreat services for the Dumas Bay Centre.

Net investments in capital assets increased \$339 thousand or less than 1.0% primarily due to construction in progress for S 356h Street RDF Retrofit project, and low outstanding balance in Public works trust fund loan.

Unrestricted net position increased by \$609 thousand or 10.2% due to an increase in grants received in Surface Water Management, and an increase in Dumas Bay Center rentals.

**CHANGES IN NET POSITION**  
**For the Years Ended December 31, 2013 and 2012**

	Governmental Activities		Business-Type Activities		Total	
	2013	2012	2013	2012	2013	2012
Revenues:						
Programs revenues:						
Charges for services	\$ 12,515,733	\$ 11,560,208	\$ 4,096,751	\$ 4,222,726	\$ 16,612,484	\$ 15,782,934
Operating grants & contrib.	6,007,682	5,367,163	774,436	576,182	6,782,118	5,943,345
Capital grants & contrib.	3,892,651	5,225,265	-	-	3,892,651	5,225,265
General revenues:						
Property taxes	10,152,114	10,052,109	-	-	10,152,114	10,052,109
Sales tax	11,346,338	10,534,147	-	-	11,346,338	10,534,147
Local criminal justice sales tax	1,992,667	1,864,991	-	-	1,992,667	1,864,991
Utility tax	12,584,293	13,083,179	-	-	12,584,293	13,083,179
Real estate excise tax	2,034,033	1,507,313	-	-	2,034,033	1,507,313
Other taxes	393,524	313,607	-	-	393,524	313,607
Other	868,261	838,259	13,000	11,424	881,261	849,683
Total Revenue	61,787,296	60,346,241	4,884,187	4,810,332	66,671,483	65,156,573
Expenses:						
General government	4,575,614	4,300,691	-	-	4,575,614	4,300,691
Security of persons & property	27,894,695	27,604,936	-	-	27,894,695	27,604,936
Transportation	9,675,727	9,946,776	-	-	9,675,727	9,946,776
Physical environment	490,916	415,935	-	-	490,916	415,935
Economic environment	2,191,487	2,645,478	-	-	2,191,487	2,645,478
Health and human services	1,683,449	754,727	-	-	1,683,449	754,727
Culture and recreation	8,418,920	8,081,401	-	-	8,418,920	8,081,401
Interest on long-term debt	1,779,833	602,572	-	-	1,779,833	602,572
Surface Water Management	-	-	3,234,742	3,272,514	3,234,742	3,272,514
Dumas Bay Centre	-	-	844,623	873,144	844,623	873,144
Total Expenses	56,710,640	54,352,516	4,079,365	4,145,658	60,790,005	58,498,174
Change in net position before transfers	5,076,656	5,993,725	804,822	664,674	5,881,478	6,658,399
Transfers	(137,419)	(140,500)	137,419	140,500	-	-
Change in net position	4,939,237	5,853,225	942,241	805,174	5,881,478	6,658,399
Net position - beginning	538,472,176	532,618,951	56,275,678	55,470,504	594,747,854	588,089,455
Prior period adjustment	(3,358,477)	-	-	-	(3,358,477)	-
Adjusted net position - beginning	535,113,699	532,618,951	56,275,678	55,470,504	591,389,377	588,089,455
Net position - ending	\$ 540,052,936	\$ 538,472,176	\$ 57,217,919	\$ 56,275,678	\$ 597,270,855	\$ 594,747,854

**Analysis of the change in net position:**

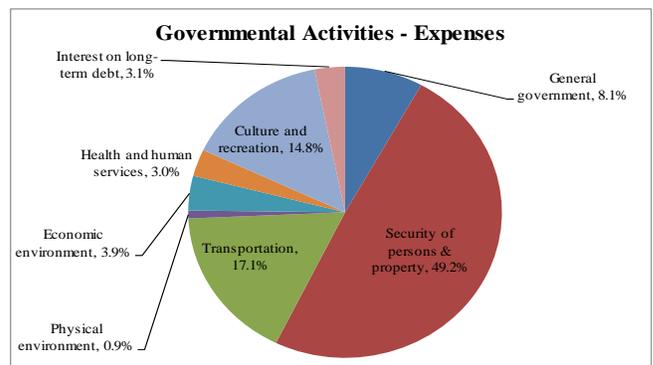
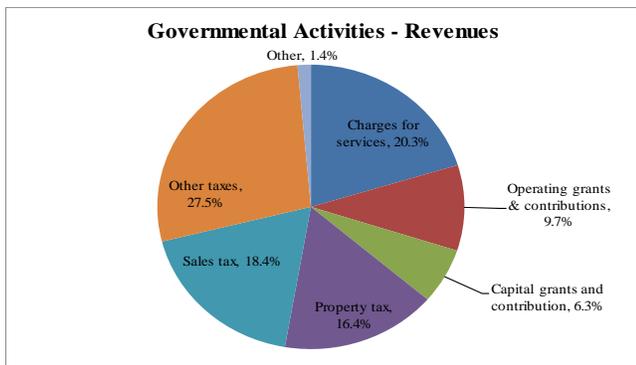
Total government-wide revenues of the primary government increase \$1.5 million or 2.3% and total expenses increased \$2.3 million or 3.9% from the prior years. These changes are discussed in more detail below.

**Governmental Activities:**

Governmental activities contributed \$4.9 million or 84% of the total change in net position of \$5.8 million. The prior year change in net position was \$5.9 million. Compared to the prior year the primary change compared to 2012 is due to increased expenses in the current year.

Total revenues for governmental activities increased \$1.4 million or 2.4%. The increase is mainly due to an increase in property, sales, and real estate excise taxes.

Total expenses for governmental activities increased \$2.4 million or 4.3%. The increase is mainly due to increases in SCORE facility payments, Police positions, capital outlay and additional interest payments for debt.

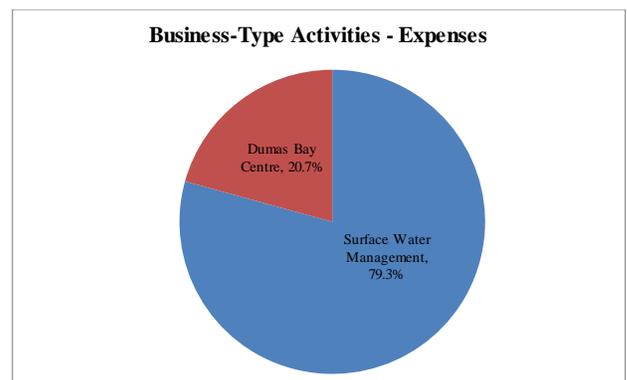
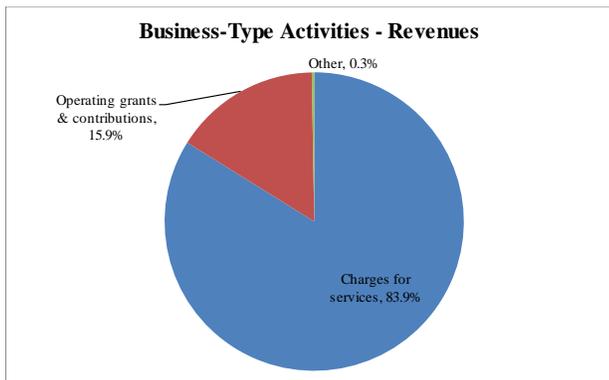


**Business-Type Activities:**

Business-type activities of the City’s Surface Water Management system and Dumas Bay Centre increased the City’s net position by \$0.9 million. This was due to Surface Water Management Fund increase by \$1.0 million which was offset by a decrease in Dumas Bay Centre Fund net assets by \$0.1 million. The prior year change in net assets was \$805 thousand; and the primary change compared to 2012 is due to the following revenue and expense statements below.

Total revenues increased by \$74 thousand or 1.5% from 2012. Attributing factors to the increase in revenues are as follows: Additional revenue for Dumas Bay Center for overnight rentals and additional grant revenue from the Surface Water Management funds from the Department of Ecology reflect the change from 2012.

Total expenses decrease of \$66 thousand or 1.6% from 2012. This is due to a decrease in repairs and maintenance at the Dumas Bay facility from 2012.



## FINANCIAL ANALYSIS OF THE CITY'S FUNDS

As noted earlier, the City of Federal Way uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

### Governmental funds

The focus of the City of Federal Way's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City's financing requirements. In particular, unrestricted fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of 2013, the City's governmental funds had a combined ending fund balance of \$50.0 million which increased by \$1.2 million from the prior year. Approximately 32% or \$16.0 million of this amount constitutes unrestricted General Fund balance, which is available for spending at the City Council's discretion. The remainder of the fund balance is restricted to indicate that it is not available for new spending because it has already been committed for debt service payments, capital projects, police special funds and petty cash/change fund/advance travel.

The General Fund is the chief operating fund of the City. Total fund balance increased \$1.2 million or 8%. The increase in fund balance is primarily due to an increase in building permits, plan checking fees, sales tax, property tax, contracted revenue, and parks fee revenue.

The Utility Tax fund was established to account for the utility tax receipts which include 6% collected for capital, debt, and other maintenance & operations as determined by Council and the remaining 1.75% is for Voter Approved enhanced Police and Community Safety in 2007. Total fund balance decreased \$986 thousand or 27% from 2012 due mainly to less tax revenue received and more being transferred out for capital projects.

The Debt Service Fund has a total fund balance of \$5.2 million which increased by \$1.1 million from 2012 due to an increase in real estate excise tax revenue earmarked for future capital spending.

The Downtown Redevelopment fund was established to accumulate resources and set aside funding for downtown projects. Overall, ending fund balance increased by \$798 thousand or 37%. This is primarily due to transfers in of Utility tax and LIFT funding from the State.

The Transportation Fund is used to improve existing traffic signals, new signalization, major roadways and arterials involving the design and construction of new sections of streets, the widening of roadways to provide additional vehicle lanes, the installation of sidewalks and landscaping. The major source of revenue for this fund is grants from other agencies and contributions from other funds. Total ending fund balance decreased by \$2.0 million or 15%.

### Proprietary funds

The City of Federal Way's proprietary funds provide the same type of information found in the government-wide, but in more detail. Unrestricted net assets of the Surface Water Management Fund at the end of the year amounted to \$6.3 million, and those for Dumas Bay Centre amounted to \$213 thousand. The total change in net position for both funds was \$1.1 million increase and \$0.1 million decrease, respectively. Other factors concerning the finances of these two funds have already been addressed in the discussion of the City of Federal Way's business-type activities.

## GENERAL FUND BUDGETARY AND ACTUAL HIGHLIGHTS

The City of Federal Way budgets on a biennial basis with each budget beginning in an odd numbered year. Appropriations for operating funds are authorized for two years, but must be reviewed and reauthorized by the City Council in the middle of the biennial period. In 2013, the City made two budget adjustments. The following discussion is reflective only of the current year of the biennium.

The General Fund operating expenditure budget increased by \$3.2 million between the original adopted budget and the adjusted budget for 2013 fiscal year. The following is the major changes for the 2013 budget:

- Added \$100 thousand for termination and other pay outs.
- Added \$600 thousand for pension reserves.
- Added \$106 thousand for election fees.
- Added \$935 thousand for future and pending deductible to Risk Management.

- Added \$94 thousand for building Abatement.
- Added \$78 thousand for comprehensive plan update.
- Added \$82 thousand for the City Center Redevelopment.
- Added \$60 thousand for Arts Commission Cultural Plan.
- Added \$51 thousand for Steel Lake Park Asphalt Repair.
- Added \$100 thousand for Jail Reserves.
- Added \$420 thousand for police grants.

Adjustments to revenues and other sources budget include: Adjustments to beginning balance of \$5.3 million; increase of \$70 thousand for traffic infraction fines and forfeitures; increase in liquor profits of \$158 thousand; increase in grants of \$439 thousand; increase in sales tax of \$500 thousand; increase of \$55 thousand for property taxes; increase of \$131 thousand for criminal justice sales tax; increase in franchise fees of \$60 thousand; increase of \$26 thousand for liquor excise tax; increase of \$175 thousand for state shared criminal justice for high crime; increased building permits of \$300 thousand; increased plan check fees of \$450 thousand and animal license of \$30 thousand .

The General Fund ending fund balance of \$16.1 million is \$5.7 million over the above the projected \$10.4 million for 2013 year-end. The \$2.5 million of the \$5.7 million excess is being earmarked for carry forward into 2014. The remaining \$3.2 million increase is considered one-time funds.

The \$5.7 million increase in ending fund balance is made up of \$724 thousand in additional revenues/other sources and \$5.0 million in unspent expenses/other uses.

The \$724 thousand increase in revenues/other sources is primarily attributed to increases in property taxes of \$27 thousand; sales tax of \$154 thousand, criminal justice sales tax of \$99 thousand, gambling taxes of \$34 thousand, state shared revenue of \$93 thousand, and community and economic development permits and fees of \$306 thousand.

The \$5.0 million unspent expenses/other uses are primarily attributable to savings found in: Police & Jail services of \$570 thousand; Community & Economic Development of \$465 thousand; Parks & Recreation of \$286 thousand, Public Works of \$865 thousand; Pension Reserves of \$601 thousand; Workers Compensation of \$54 thousand; Risk Management Deductible Claims of \$564 thousand; Mayor’s Office/Human Services of \$40 thousand; Law of \$73 thousand; Human Resources/City Clerk of \$177 thousand, Municipal Court of \$106 thousand; Finance of \$44 thousand, City Council of \$17 thousand, and Contingency Reserves of \$1.1 million.

**CAPITAL ASSET AND DEBT ADMINISTRATION**

**Capital Assets**

The City of Federal Way’s investment in capital assets for its governmental and business-type activities as of December 31, 2013 amounts to \$533 million (net of accumulated depreciation). This investment in capital assets includes land, buildings, improvements, machinery and equipment, infrastructure, park facilities and construction in progress. For more details, please see Note 8.

**CAPITAL ASSETS AT YEAR-END, NET OF DEPRECIATION**

	<b>Governmental Activities</b>	<b>Business-Type Activities</b>	<b>Total</b>	
			<b>2013</b>	<b>2012</b>
Land	\$ 304,177,872	\$ 10,933,528	\$ 315,111,400	\$ 314,499,103
Building and improvements	34,376,028	35,306,607	69,682,635	73,354,051
Machinery and equipment	4,878,103	27,892	4,905,995	5,225,065
Infrastructure	123,474,630	1,777,668	125,252,298	115,809,778
Construction in progress	14,380,488	3,237,352	17,617,840	25,145,974
Total Capital Assets	<u>\$ 481,287,121</u>	<u>\$ 51,283,047</u>	<u>\$ 532,570,168</u>	<u>\$ 534,033,971</u>

Major capital asset events during the current fiscal year included the following: expanding and improving the city streets and traffic corridors for a total of \$7.0 million and performing arts center and various park improvements for \$1.3 million. Additional information on the City of Federal Way’s capital assets can be found in Note 8 of the Notes to the Financial Statements.

## Long-term debt

At the end of 2013, the City of Federal Way had total debt outstanding of \$41.2 million for future principal and interest payments which are backed by the full faith and credit of the government. The remainder of the City's debt represents Public Works Trust Fund Loans.

### LONG-TERM DEBT (FUTURE PRINCIPAL AND INTEREST PAYMENTS)

	<u>Governmental</u>	<u>Business-Type</u>	<u>Total</u>
	<u>Activities</u>	<u>Activities</u>	
General obligation bonds	\$ 40,504,865	\$ -	\$ 40,504,865
Public works trust fund loan	-	684,005	684,005
Total	<u>\$ 40,504,865</u>	<u>\$ 684,005</u>	<u>\$ 41,188,870</u>

The City's total debt decreased by \$4.5 million due to annual debt service payments and refunding of debt as noted in the Financial Highlights.

In February 2013 Moody's Investors Service assigned a Aa3 rating to the City's Limited Tax General Obligation Refunding Bonds, 2013. At the same time, Moody's affirmed the Aa3 rating on the City's approximately \$355,000 limited G.O. Bonds, post refunding. Moody's also affirmed the City's Aa2 unlimited GO-equivalent issuer rating.

Washington State statutes limit the amount of debt a government entity may issue to 7.5% of its total assessed valuation, subject to 60% majority vote of qualified electors. Of the 7.5% limit, 2.5% is for general purposes, 2.5% for open space/park facilities, and 2.5% for utilities. Non-voted general purpose indebtedness is limited to 1.5% of assessed valuation and combination of voted and non-voted general purpose indebtedness cannot exceed 2.5% of assessed valuation.

The City's assessed valuation for 2013 was \$7.333 billion and the total amount of debt the City may issue is \$525.0 million. Remaining legal debt capacities as of December 31, 2013 are:

General government (no vote required)	\$ 84,940,327
General government (3/5 majority vote required)	\$ 73,336,279
Parks and open space (3/5 majority vote required)	\$183,340,698
Utilities (3/5 majority vote required)	<u>\$183,340,698</u>
<b>Total Capacity</b>	<b><u>\$524,958,002</u></b>

Additional information on the City of Federal Way's long-term debt can be found in Note 11 and in the Statistical Section of this report.

## ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES

The United States economy has continued to grow but slower in 2013 versus 2012 as measured by real GDP. With unemployment rates remaining high at 7.4% in 2013; a decrease from 8.1% in 2012; many Americans have remained jobless. At the national level, personal consumption expenditure, exports, manufacturing, and housing starts were an upturn for the 2013 economy. The state's jobless rate tracked closely with the national average during the same period.

During 2013 Ben Bernanke and Federal Reserve held a steady pace of quantitative easing until the end of 2013 when they announced tapering of the asset buyback program from \$85 billion per month to \$75 billion per month. Tapering effectively reduces the amount of currency pushed out to the market for banks to lend.

During 2013, U.S. domestic crude oil production reached its highest level in 24 years. U.S. oil and gas production has contributed to relatively stable global crude prices during 2013. The west coast experienced narrow gasoline price ranges during 2013 than in previous years, with a high-low spread of 74 cents in Seattle.

Other factors in 2013 that affected the United States economy negatively are the "debt limit crisis" and "government shut down". According to most experts, the potential negative consequence of a debit-limit debacle are much greater and far reaching than that of a shutdown – particularly given that risk of a government default that would jeopardize the full faith and credit of the United States.

Like the rest of the nation, the Washington state economy is still dealing with a severely damaged economy. However, during 2013, Washington State leads the nation on a real per capital income basis, 1.9% versus 1.5% respectively.

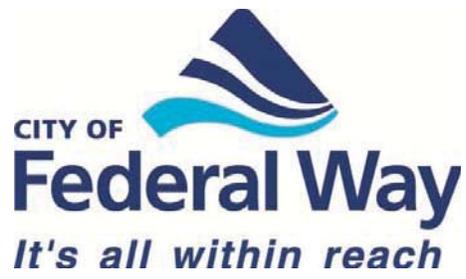
The Puget Sound region, however, is doing better than the rest of the country, employment growing 2.9% over the year compared to 1.45% for the nation. The employment growth is reflective of population growth in the Puget Sound region versus the nation.

Despite the lift from Boeing during past years, the regional economy is poised to for a sustained growth rate into 2014. Foreclosures in Washington State experienced a 13% increase from 2012 to 2013 while the U.S. experienced a decrease of 26% from 2012 to 2013.

The City is proceeding with caution and restraint, so that it is not overly susceptible to and minimizes the local economy slump without huge fluctuations in services to our citizens. Staff will closely monitor and assess economic impacts experienced at the federal, state and local level to anticipate any negative impact on critical City resources.

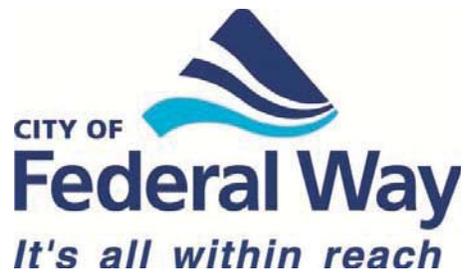
### **REQUEST FOR INFORMATION**

This financial report is designed to provide a general overview of the City of Federal Way's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to Finance Department, City of Federal Way, 33325 8<sup>th</sup> Avenue South, Federal Way, Washington 98003, telephone 253-835-2520, or visit the City's website at [www.cityoffederalway.com](http://www.cityoffederalway.com).



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# **BASIC FINANCIAL STATEMENTS**



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## Government-Wide Financial Statements

### **Statement of Position**

This statement provides information on all city assets and deferred outflows of resources and liabilities and deferred inflows of resources, with the difference between the two reported as net position.

### **Statement of Activities**

This statement is focused on both the gross and net costs of various functions, including both governmental and business-type activities, which are supported by the City's general tax and other revenues.

**STATEMENT OF NET POSITION**

December 31, 2013

	<b>Governmental Activities</b>	<b>Business-type Activities</b>	<b>Total</b>
<b>ASSETS</b>			
Cash & cash equivalents and investments	\$ 65,813,370	\$ 6,816,926	\$ 72,630,296
Receivables (net)	2,468,594	167,468	2,636,062
Due from other governments	3,034,949	198,493	3,233,442
Prepaid items	28,759	-	28,759
Restricted assets:			
Seizure funds/petty cash/advance travel/retainage	91,859	-	91,859
Investment in joint venture	20,095,810	-	20,095,810
Capital assets not being depreciated:			
Land	304,177,872	10,933,528	315,111,400
Construction in progress	14,380,488	3,237,352	17,617,840
Capital assets net of accumulated depreciation:			
Buildings/structures	9,826,782	620,797	10,447,579
Improvements other than buildings	24,549,246	34,685,810	59,235,056
Machinery and equipment	4,878,103	27,892	4,905,995
Infrastructure	123,474,630	1,777,668	125,252,298
Total Assets	<u>572,820,462</u>	<u>58,465,934</u>	<u>631,286,397</u>
<b>LIABILITIES</b>			
Accounts payable and accruals	2,201,688	77,323	2,279,011
Unearned revenue	313,361	380,330	693,691
Retainage payable	192,796	32,452	225,248
Due to other governments	-	18,265	18,265
Customer deposits	1,056,955	4,963	1,061,918
Noncurrent Liabilities:			
Due within one year	1,090,263	186,663	1,276,926
Due in more than one year	13,358,063	548,018	13,906,081
Due to other governments	14,554,400	-	14,554,400
Total Liabilities	<u>32,767,526</u>	<u>1,248,015</u>	<u>34,015,541</u>
<b>NET POSITION</b>			
Net investment in capital assets	468,628,412	50,620,091	519,248,503
Restricted for:			
Debt service prefunding	3,229,709	-	3,229,709
Capital projects	19,273,316	-	19,273,316
Steel Lake & North Lake Mgmt District	-	20,559	20,559
Other	91,859	-	91,859
Unrestricted	<u>48,829,641</u>	<u>6,577,269</u>	<u>55,406,910</u>
Total Net Position	<u>\$ 540,052,936</u>	<u>\$ 57,217,919</u>	<u>\$ 597,270,856</u>

The notes to the financial statements are an integral part of this statement.

**STATEMENT OF ACTIVITIES**  
For the Year ended December 31, 2013

Functions/Programs	Program Revenues				Net (Expense) Revenue & Changes in Net Position		
	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities	Business-type Activities	Total
<i>Governmental Activities:</i>							
General government	\$ 4,575,614	\$ 1,983,033	\$ 2,670,582	\$ -	\$ 78,002	\$ -	\$ 78,002
Security of persons & property	27,894,695	5,022,896	729,756	-	(22,142,043)	-	(22,142,043)
Transportation	9,675,727	577,489	1,557,426	3,892,651	(3,648,161)	-	(3,648,161)
Physical environment	490,916	299,337	207,367	-	15,788	-	15,788
Economic environment	2,191,487	2,201,375	741,821	-	751,709	-	751,709
Health	1,683,449	-	-	-	(1,683,449)	-	(1,683,449)
Culture & recreation	8,418,920	2,431,603	100,730	-	(5,886,587)	-	(5,886,587)
Interest on long-term debt	1,779,833	-	-	-	(1,779,833)	-	(1,779,833)
Total governmental activities	56,710,640	12,515,733	6,007,682	3,892,651	(34,294,574)	-	(34,294,574)
<i>Business-type Activities:</i>							
Surface Water Management	3,234,742	3,474,426	774,436	-	-	1,014,120	1,014,120
Dumas Bay Centre	844,623	622,325	-	-	-	(222,298)	(222,298)
Total business-type activities	4,079,365	4,096,751	774,436	-	-	791,822	791,822
<b>Total</b>	<b>\$ 60,790,005</b>	<b>\$ 16,612,484</b>	<b>\$ 6,782,118</b>	<b>\$ 3,892,651</b>	<b>(34,294,574)</b>	<b>791,822</b>	<b>(33,502,753)</b>
General revenues:							
Property tax					10,152,114	-	10,152,114
Sales tax					11,346,338	-	11,346,338
Local criminal justice sales tax					1,992,667	-	1,992,667
Utility tax					12,584,293	-	12,584,293
Real estate excise tax					2,034,033	-	2,034,033
Gambling tax					178,696	-	178,696
Hotel/motel tax					208,839	-	208,839
Leasehold excise tax					5,989	-	5,989
Other revenue					678,850	-	678,850
Investment earnings					189,411	13,000	202,411
Transfers					(137,419)	137,419	-
Total general revenues and transfers					39,233,811	150,419	39,384,230
Change in net position					4,939,237	942,241	5,881,478
Net position at beginning of year					538,472,176	56,275,678	594,747,854
Prior period adjustment (See Note 17)					(3,358,477)	-	(3,358,477)
Adjusted beginning net position					535,113,699	56,275,678	591,389,377
Net position at end of year					<u>\$540,052,936</u>	<u>\$57,217,919</u>	<u>\$ 597,270,856</u>

**BALANCE SHEET  
GOVERNMENTAL FUNDS**

December 31, 2013

	General	Street	Utility Tax	Debt Service
<b>ASSETS</b>				
Equity in pooled cash & investments	\$ 15,069,682	\$ 1,106,114	\$ 2,215,974	\$ 4,889,669
Prepaid insurance/debt service	23,759	-	-	-
Receivables (net):				
Taxes	367,226	-	1,448,358	424,985
Accounts and contracts	10,376	-	-	-
Restricted cash	91,859	-	-	-
Due from other governments	1,458,440	-	3,208	-
Interfund loans receivable	304,328	-	-	-
<b>TOTAL ASSETS</b>	<b>17,325,670</b>	<b>1,106,114</b>	<b>3,667,540</b>	<b>5,314,654</b>
<b>LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND</b>				
Liabilities:				
Vouchers payable	502,219	176,387	-	-
Accounts/payroll payable	6,455	-	-	-
Retainage payable	-	-	-	-
Deposits payable	285,949	755,425	-	-
Interfund loans payable	-	-	-	-
Unearned revenue	390,460	74,302	-	66,318
<b>TOTAL LIABILITIES</b>	<b>1,185,083</b>	<b>1,006,114</b>	<b>-</b>	<b>66,318</b>
Fund Balance:				
Nonspendable	76,538	-	-	-
Restricted	39,081	-	-	3,229,709
Committed	21,893	100,000	3,667,540	2,018,627
Unassigned	16,003,076	-	-	-
<b>TOTAL FUND BALANCES</b>	<b>16,140,587</b>	<b>100,000</b>	<b>3,667,540</b>	<b>5,248,336</b>
<b>TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES</b>	<b>\$ 17,325,670</b>	<b>\$ 1,106,114</b>	<b>\$ 3,667,540</b>	<b>\$ 5,314,654</b>

The notes to the financial statements are an integral part of this statement.

**BALANCE SHEET**  
**GOVERNMENTAL FUNDS**

December 31, 2013

	Downtown Redevelopment	Transportation	Nonmajor Governmental	Total
<b>ASSETS</b>				
Equity in pooled cash & investments	\$ 2,868,662	\$ 13,124,304	\$ 8,900,872	\$ 48,175,278
Prepaid insurance/debt service	-	-	-	23,759
Receivables (net):				
Taxes	(16,201)	-	-	2,224,368
Accounts and contracts	-	163,824	70,028	244,228
Restricted Cash	-	-	-	91,859
Due from other governments	101,337	854,824	617,137	3,034,946
Interfund loans receivable	-	-	-	304,328
	<u>2,953,798</u>	<u>14,142,952</u>	<u>9,588,037</u>	<u>54,098,766</u>
<b>TOTAL ASSETS</b>				
<b>LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND</b>				
Liabilities:				
Vouchers payable	7,500	833,112	410,331	1,929,549
Accounts/payroll payable	-	-	-	6,455
Retainage payable	-	114,985	77,811	192,796
Deposits payable	-	-	15,581	1,056,955
Interfund loans payable	-	-	304,328	304,328
Unearned revenue	(16,225)	-	103,554	618,409
	<u>(8,725)</u>	<u>948,097</u>	<u>911,605</u>	<u>4,108,492</u>
<b>TOTAL LIABILITIES</b>				
Fund Balance:				
Nonspendable	-	-	-	76,538
Restricted	2,551,558	8,747,422	2,949,705	17,517,474
Committed	410,965	4,447,433	5,726,727	16,393,185
Unassigned	-	-	-	16,003,077
	<u>2,962,523</u>	<u>13,194,855</u>	<u>8,676,432</u>	<u>49,990,273</u>
<b>TOTAL FUND BALANCES</b>				
<b>TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES</b>				
	<u>\$ 2,953,798</u>	<u>\$ 14,142,952</u>	<u>\$ 9,588,037</u>	
Amounts reported for governmental activities in the statement of net position are different because:				
Capital assets are used in governmental activities are not financial resources and, therefore, are not reported in the funds.				466,878,004
Investment in joint venture is not a financial resource and, therefore, not reported in the funds				20,095,810
Other long-term assets are not available to pay for current-period expenditures and, therefore, are unearned revenues in the funds				305,048
Internal service funds are used by management to charge the costs of insurance, information systems, mail and duplication, fleet, and building management to individual funds. The assets and liabilities of the internal service funds are included in governmental activities in the statement of net position				31,786,527
Long-term liabilities, including bonds payable, are not due and payable in the current period and, therefore, are not reported in the funds.				(29,002,726)
Net position of governmental activities				<u>\$ 540,052,936</u>

**STATEMENT OF REVENUES, EXPENDITURES  
AND CHANGES IN FUND BALANCES  
GOVERNMENTAL FUNDS  
For Year Ended December 31, 2013**

	General	Street	Utility Tax	Debt Service
<b>REVENUES</b>				
Taxes	\$ 23,528,551	\$ -	\$ 12,584,292	\$ 2,034,033
Licenses and permits	2,532,692	105,325	-	-
Intergovernmental	1,810,519	1,069,539	-	-
Service charges and fees	3,618,020	195,212	-	-
Fines and forfeitures	1,166,607	-	-	-
Interest	132,777	839	6,334	4,550
Other	416,943	34,226	-	-
<b>TOTAL REVENUES</b>	<b>33,206,109</b>	<b>1,405,141</b>	<b>12,590,626</b>	<b>2,038,583</b>
<b>EXPENDITURES</b>				
Current:				
General government	3,811,331	-	48,000	-
Security of persons and property	28,409,880	-	-	-
Transportation	-	4,004,062	-	-
Physical environment	-	-	-	-
Economic environment	2,102,989	-	-	-
Health	812,996	-	-	-
Culture and recreation	3,940,897	-	-	-
Debt service:				
Principal	-	-	-	1,019,698
Interest/fiscal charges/admin fees	-	-	-	1,781,778
Capital outlay	48,358	-	-	-
<b>TOTAL EXPENDITURES</b>	<b>39,126,451</b>	<b>4,004,062</b>	<b>48,000</b>	<b>2,801,476</b>
<b>EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES</b>	<b>(5,920,342)</b>	<b>(2,598,921)</b>	<b>12,542,626</b>	<b>(762,893)</b>
<b>OTHER FINANCING SOURCES (USES)</b>				
Bond proceeds	-	-	-	12,415,000
Bond principal payoff	-	-	-	(11,955,000)
Sale of capital assets	5,500	-	-	-
Bond premium	-	-	-	410,660
Transfers in	9,041,259	2,598,921	-	2,530,224
Transfers out	(1,920,921)	-	(13,528,772)	(1,572,000)
<b>TOTAL OTHER FINANCING SOURCES (USES)</b>	<b>7,125,838</b>	<b>2,598,921</b>	<b>(13,528,772)</b>	<b>1,828,884</b>
<b>NET CHANGE IN FUND BALANCES</b>	<b>1,205,496</b>	<b>-</b>	<b>(986,146)</b>	<b>1,065,991</b>
<b>FUND BALANCES - BEGINNING</b>	<b>14,935,091</b>	<b>100,000</b>	<b>4,653,686</b>	<b>4,182,345</b>
<b>FUND BALANCES - ENDING</b>	<b>\$ 16,140,587</b>	<b>\$ 100,000</b>	<b>\$ 3,667,540</b>	<b>\$ 5,248,336</b>

The notes to the financial statements are an integral part of this statement.

**STATEMENT OF REVENUES, EXPENDITURES  
AND CHANGES IN FUND BALANCES  
GOVERNMENTAL FUNDS  
For Year Ended December 31, 2013**

	Downtown Redevelopment	Transportation	Nonmajor Governmental	Total
<b>REVENUES</b>				
Taxes	\$ 8,280	\$ -	\$ 350,257	\$ 38,505,413
Licenses and permits	-	-	-	2,638,017
Intergovernmental	523,798	3,784,909	2,493,746	9,682,511
Service charges and fees	-	269,702	1,882,792	5,965,726
Fines and forfeitures	-	-	2,745,383	3,911,990
Interest	2,778	14,775	9,996	172,049
Other	-	-	227,681	678,850
	<u>534,856</u>	<u>4,069,386</u>	<u>7,709,855</u>	<u>61,554,556</u>
<b>TOTAL REVENUES</b>				
<b>EXPENDITURES</b>				
Current:				
General government	36,915	-	598,783	4,495,029
Security of persons and property	-	-	618,362	29,028,242
Transportation	-	205,466	1,463,241	5,672,769
Physical environment	-	-	468,220	468,220
Economic environment	-	-	87,513	2,190,502
Health	-	-	868,990	1,681,986
Culture and recreation	-	-	2,242,484	6,183,381
Debt service:				
Principal	-	-	-	1,019,698
Interest/fiscal charges/admin fees	-	-	-	1,781,778
Capital outlay	-	7,568,539	1,371,052	8,987,949
	<u>36,915</u>	<u>7,774,005</u>	<u>7,718,645</u>	<u>61,509,554</u>
<b>TOTAL EXPENDITURES</b>				
<b>EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES</b>				
	<u>497,941</u>	<u>(3,704,619)</u>	<u>(8,790)</u>	<u>45,002</u>
<b>OTHER FINANCING SOURCES (USES)</b>				
Bond proceeds	-	-	-	12,415,000
Bond principal payoff	-	-	-	(11,955,000)
Sale of capital assets	-	-	-	5,500
Equity transfers out	-	-	-	410,660
Transfers in	300,000	1,825,000	2,677,449	18,972,853
Transfers out	-	(82,000)	(1,627,414)	(18,731,107)
	<u>300,000</u>	<u>1,743,000</u>	<u>1,050,035</u>	<u>1,117,906</u>
<b>TOTAL OTHER FINANCING SOURCES (USES)</b>				
	<u>300,000</u>	<u>1,743,000</u>	<u>1,050,035</u>	<u>1,117,906</u>
<b>NET CHANGE IN FUND BALANCES</b>				
	797,941	(1,961,619)	1,041,245	1,162,908
<b>FUND BALANCES - BEGINNING</b>				
	<u>2,164,582</u>	<u>15,156,474</u>	<u>7,635,187</u>	<u>48,827,365</u>
<b>FUND BALANCES - ENDING</b>				
	<u>\$ 2,962,523</u>	<u>\$ 13,194,855</u>	<u>\$ 8,676,432</u>	<u>\$ 49,990,273</u>

**RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES  
AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS  
TO THE STATEMENT OF ACTIVITIES**

For the Year Ended December 31, 2013

	2013
Amounts reported for governmental activities in the statement of activities (page 19) are different because:	
Net change in fund balances--total governmental funds	\$ 1,162,908
Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlays exceeded depreciation in the current period.	4,259,380
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.	(2,441)
The issuance of long-term debt provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the issuance proceeds of new debt as current financial resources and payment as the use of current resources, whereas these amounts reduce the net position.	191,835
Internal service funds are used by management to charge costs of risk management, information systems, mail & duplication, fleet, and building systems to the funds.	(599,099)
Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the funds.	(73,346)
Change in net position of governmental activities	\$ 4,939,237

**GENERAL FUND**  
**STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES**  
**BUDGET AND ACTUAL**  
For Year Ended December 31, 2013

	Budgeted Amounts		Actual Amounts	Variance with Final Budget - Positive (Negative)
	Original	Final		
<b>REVENUES</b>				
Taxes	\$ 22,485,000	\$ 23,215,000	\$ 23,528,551	\$ 313,551
Licenses and permits	2,023,000	2,413,000	2,532,692	119,692
Intergovernmental	1,244,432	1,927,366	1,810,519	(116,847)
Service charges and fees	2,865,748	3,387,171	3,618,020	230,849
Fines and forfeitures	1,110,000	1,180,000	1,166,607	(13,393)
Interest	69,000	69,000	132,777	63,777
Other	290,650	290,650	416,943	126,293
<b>TOTAL REVENUES</b>	<b>30,087,830</b>	<b>32,482,187</b>	<b>33,206,109</b>	<b>723,922</b>
<b>EXPENDITURES</b>				
Current:				
General government	5,299,460	7,098,748	3,811,331	3,287,417
Security of persons and property	28,121,608	28,685,146	28,409,880	275,266
Economic environment	2,255,821	2,566,122	2,102,989	463,133
Health	735,941	770,474	812,996	(42,522)
Culture and recreation	3,910,709	4,299,424	3,940,897	358,527
Capital outlay	-	55,458	48,358	7,100
<b>TOTAL EXPENDITURES</b>	<b>40,323,539</b>	<b>43,475,371</b>	<b>39,126,451</b>	<b>4,348,920</b>
<b>EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES</b>	<b>(10,235,709)</b>	<b>(10,993,184)</b>	<b>(5,920,342)</b>	<b>5,072,842</b>
<b>OTHER FINANCING SOURCES (USES)</b>				
Sale of capital assets	-	-	5,500	5,500
Transfers in	9,118,973	9,143,438	9,041,259	(102,179)
Transfers out	(2,223,085)	(2,675,196)	(1,920,921)	754,275
<b>TOTAL OTHER FINANCING SOURCES (USES)</b>	<b>6,895,888</b>	<b>6,468,242</b>	<b>7,125,838</b>	<b>657,596</b>
<b>NET CHANGE IN FUND BALANCES</b>	<b>(3,339,821)</b>	<b>(4,524,942)</b>	<b>1,205,496</b>	<b>5,730,438</b>
<b>FUND BALANCES - BEGINNING</b>	<b>9,616,270</b>	<b>14,935,091</b>	<b>14,935,091</b>	<b>-</b>
<b>FUND BALANCES - ENDING</b>	<b>\$ 6,276,449</b>	<b>\$ 10,410,149</b>	<b>\$ 16,140,587</b>	<b>\$ 5,730,438</b>

**STREET FUND**  
**STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES**  
**BUDGET AND ACTUAL**

For Year Ended December 31, 2013

	Budgeted Amounts		Actual Amounts	Variance with Final Budget - Positive (Negative)
	Original	Final		
<b>REVENUES</b>				
Licenses and permits	\$ 115,000	\$ 115,000	\$ 105,325	\$ (9,675)
Intergovernmental	1,040,000	1,111,187	1,069,539	(41,648)
Service charges and fees	202,000	202,000	195,212	(6,788)
Interest	2,000	2,000	839	(1,161)
Other	34,000	34,000	34,226	226
<b>TOTAL REVENUES</b>	<b>1,393,000</b>	<b>1,464,187</b>	<b>1,405,141</b>	<b>(59,046)</b>
<b>EXPENDITURES</b>				
Current:				
Transportation	4,346,085	4,869,383	4,004,062	865,321
<b>TOTAL EXPENDITURES</b>	<b>4,346,085</b>	<b>4,869,383</b>	<b>4,004,062</b>	<b>865,321</b>
<b>EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES</b>	<b>(2,953,085)</b>	<b>(3,405,196)</b>	<b>(2,598,921)</b>	<b>806,275</b>
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers in	2,953,085	3,405,196	2,598,921	(806,275)
Transfers out	-	-	-	-
<b>TOTAL OTHER FINANCING SOURCES (USES)</b>	<b>2,953,085</b>	<b>3,405,196</b>	<b>2,598,921</b>	<b>(806,275)</b>
<b>NET CHANGE IN FUND BALANCES</b>	<b>0</b>	<b>-</b>	<b>-</b>	<b>-</b>
<b>FUND BALANCES - BEGINNING</b>	<b>100,000</b>	<b>100,000</b>	<b>100,000</b>	<b>-</b>
<b>FUND BALANCES - ENDING</b>	<b>\$ 100,000</b>	<b>\$ 100,000</b>	<b>\$ 100,000</b>	<b>\$ -</b>

The notes to financial statements are an integral part of this statement.

**UTILITY TAX FUND**  
**STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES**  
**BUDGET AND ACTUAL**  
For Year Ended December 31, 2013

	Budgeted Amounts		Actual Amounts	Variance with Final Budget - Positive (Negative)
	Original	Final		
<b>REVENUES</b>				
Taxes	\$ 12,361,000	\$ 12,494,000	\$ 12,584,292	\$ 90,292
Interest	6,000	6,000	6,334	334
<b>TOTAL REVENUES</b>	<b>12,367,000</b>	<b>12,500,000</b>	<b>12,590,626</b>	<b>90,626</b>
<b>EXPENDITURES</b>				
Current:				
General government	48,000	48,000	48,000	-
<b>TOTAL EXPENDITURES</b>	<b>48,000</b>	<b>48,000</b>	<b>48,000</b>	<b>-</b>
<b>EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES</b>	<b>12,319,000</b>	<b>12,452,000</b>	<b>12,542,626</b>	<b>90,626</b>
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers out	(12,822,187)	(13,631,860)	(13,528,772)	103,088
<b>TOTAL OTHER FINANCING SOURCES (USES)</b>	<b>(12,822,187)</b>	<b>(13,631,860)</b>	<b>(13,528,772)</b>	<b>103,088</b>
<b>NET CHANGE IN FUND BALANCES</b>	<b>(503,187)</b>	<b>(1,179,860)</b>	<b>(986,146)</b>	<b>193,714</b>
<b>FUND BALANCES - BEGINNING</b>	<b>3,714,674</b>	<b>4,653,686</b>	<b>4,653,686</b>	<b>-</b>
<b>FUND BALANCES - ENDING</b>	<b>\$ 3,211,487</b>	<b>\$ 3,473,826</b>	<b>\$ 3,667,540</b>	<b>\$ 193,714</b>

**STATEMENT OF NET POSITION**  
**PROPRIETARY FUNDS**  
December 31, 2013

	Business-type Activities - Enterprise Funds			Governmental
	Surface Water	Dumas Bay	TOTAL	Internal
	Management	Centre		Service
<b>ASSETS</b>				
Current Assets				
Equity in pooled cash & investments	\$ 6,295,886	\$ 480,007	\$ 6,775,892	\$ 17,679,126
Prepaid items	-	-	-	5,000
Receivables (net):				
Accounts and contracts	158,559	8,909	167,468	-
Due from other governments	198,493	-	198,493	-
<b>TOTAL CURRENT ASSETS</b>	<b>6,652,937</b>	<b>488,916</b>	<b>7,141,852</b>	<b>17,684,126</b>
Property, plant and equipment				
Land	8,823,888	2,109,640	10,933,528	-
Building/structures	19,849	3,581,015	3,600,864	16,533,999
Machinery/furniture/equipment	47,972,459	122,200	48,094,659	15,456,833
Infrastructure	1,916,645	-	1,916,645	-
Construction in progress	2,858,544	378,808	3,237,352	-
Less accumulated depreciation	(13,436,825)	(3,063,176)	(16,500,001)	(17,581,713)
<b>TOTAL NONCURRENT ASSETS</b>	<b>48,154,560</b>	<b>3,128,487</b>	<b>51,283,047</b>	<b>14,409,119</b>
<b>TOTAL ASSETS</b>	<b>54,807,497</b>	<b>3,617,403</b>	<b>58,424,899</b>	<b>32,093,245</b>
<b>LIABILITIES AND FUND EQUITY</b>				
Current Liabilities:				
Vouchers/payroll payable	72,243	23,345	95,588	265,684
Retainage payable - with escrow agent	32,452	-	32,452	-
Deposits payable	-	4,963	4,963	-
Unearned revenue	147,289	233,041	380,330	-
Public Works trust fund loan payable	182,359	-	182,359	-
Compensated absences payable	3,429	875	4,304	-
<b>TOTAL CURRENT LIABILITIES</b>	<b>437,773</b>	<b>262,224</b>	<b>699,997</b>	<b>265,684</b>
Long-term liabilities:				
Public Works trust fund loan payable	480,591	-	480,591	-
Compensated absences payable	53,714	13,713	67,427	45,410
<b>TOTAL LONG-TERM LIABILITIES</b>	<b>534,305</b>	<b>13,713</b>	<b>548,018</b>	<b>45,410</b>
<b>TOTAL LIABILITIES</b>	<b>972,078</b>	<b>275,937</b>	<b>1,248,015</b>	<b>311,094</b>
Net investment in capital	47,491,610	3,128,487	50,620,097	14,409,119
Restricted for:				
Steel Lake & North Lake Mgmt District	20,559	-	20,559	-
Unrestricted	6,323,251	212,979	6,536,230	17,373,032
<b>TOTAL NET POSITION</b>	<b>\$ 53,835,419</b>	<b>\$ 3,341,466</b>	<b>57,176,885</b>	<b>\$ 31,782,151</b>
Adjustment to reflect the consolidation of internal service fund activities related to enterprise funds			41,034	
<b>NET POSITION OF BUSINESS-TYPE ACTIVITIES</b>			<b>\$ 57,217,919</b>	

The notes to the financial statements are an integral part of this statement.

**STATEMENT OF REVENUES, EXPENSES  
AND CHANGES IN FUND NET POSITION  
PROPRIETARY FUNDS**

For Year Ended December 31, 2013

	Business-type Activities - Enterprise Funds			Governmental Activities
	Surface Water Management	Dumas Bay Centre	TOTAL	Internal Service
<b>OPERATING REVENUES:</b>				
Service charges and fees	\$ 3,454,042	\$ 621,723	\$ 4,075,765	\$ 5,772,822
Intergovernmental	774,436	-	774,436	1,849
Miscellaneous	20,388	600	20,988	97,475
<b>TOTAL OPERATING REVENUES</b>	<b>4,248,866</b>	<b>622,323</b>	<b>4,871,189</b>	<b>5,872,146</b>
<b>OPERATING EXPENSES:</b>				
Personal services	1,463,836	311,365	1,775,201	740,451
Materials and supplies	138,381	109,474	247,855	565,072
Services and charges	348,289	200,907	549,196	2,480,166
Intergovernmental	181,374	380	181,754	240,977
Depreciation	499,883	181,997	681,880	2,213,746
Interfund charges	577,516	38,644	616,160	-
<b>TOTAL OPERATING EXPENSES</b>	<b>3,209,279</b>	<b>842,767</b>	<b>4,052,046</b>	<b>6,240,412</b>
<b>OPERATING INCOME (LOSS)</b>	<b>1,039,587</b>	<b>(220,444)</b>	<b>819,143</b>	<b>(368,266)</b>
<b>NON-OPERATING REVENUES (EXPENSES):</b>				
Gain (Loss) from disposal of capital assets	-	-	-	42,872
Interest income	11,510	553	12,063	18,301
Interest expense	(8,453)	-	(8,453)	-
<b>TOTAL NON-OPERATING REVENUES (EXPENSES)</b>	<b>3,057</b>	<b>553</b>	<b>3,610</b>	<b>61,173</b>
<b>INCOME (LOSS) BEFORE TRANSFERS</b>	<b>1,042,644</b>	<b>(219,891)</b>	<b>822,753</b>	<b>(307,093)</b>
Bond proceeds	-	-	-	-
Capital contributions	-	-	-	69,227
Transfers in	403,895	116,000	519,895	168,000
Transfers out	(382,476)	-	(382,476)	(547,164)
<b>CHANGE IN NET POSITION</b>	<b>1,064,063</b>	<b>(103,891)</b>	<b>960,172</b>	<b>(617,030)</b>
<b>NET POSITION - BEGINNING</b>	<b>52,771,356</b>	<b>3,445,357</b>		<b>32,399,180</b>
<b>NET POSITION - ENDING</b>	<b>\$ 53,835,419</b>	<b>\$ 3,341,466</b>		<b>\$ 31,782,151</b>
Adjustment to reflect the consolidation of internal service fund activities related to enterprise			(17,931)	
<b>CHANGES IN NET POSITION OF BUSINESS-TYPE ACTIVITIES</b>			<b>\$ 942,241</b>	

**STATEMENT OF CASH FLOWS**  
**PROPRIETARY FUNDS**  
For Year Ended December 31, 2013

	Business-type Activities - Enterprise Funds			Governmental
	Surface Water Management	Dumas Bay Centre	TOTAL	Internal Service
<b>CASH FLOWS FROM OPERATING ACTIVITIES:</b>				
Cash received from users	\$ 3,451,132	\$ 682,778	\$ 4,133,911	\$ 5,774,674
Cash payments to claimants	-	-	-	(552,149)
Cash payments to suppliers for goods/services	(438,150)	(301,302)	(739,452)	(1,936,814)
Cash payments to employees	(1,461,032)	(309,504)	(1,770,536)	(739,214)
Cash payments to other funds for goods and services	(577,516)	(38,644)	(616,161)	-
Cash payments to other governments for goods and services	(181,374)	(380)	(181,754)	(765,805)
Other operating receipts	1,023,808	-	1,023,808	97,477
NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES	<u>1,816,868</u>	<u>32,948</u>	<u>1,849,816</u>	<u>1,878,170</u>
<b>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES</b>				
Transfers in	403,895	116,000	519,895	168,000
Transfers out	(382,476)	-	(382,476)	(547,164)
NET CASH PROVIDED BY NONCAPITAL FINANCING	<u>21,419</u>	<u>116,000</u>	<u>137,419</u>	<u>(379,164)</u>
<b>CASH FLOWS FROM CAPITAL AND CAPITAL - RELATED FINANCING ACTIVITIES:</b>				
Principal paid on debt service	(182,359)	-	(182,359)	-
Interest paid on debt service	(8,453)	-	(8,453)	-
Acquisition of capital asset/construction work in progress	(834,906)	(3,826)	(838,732)	(939,419)
Proceeds from the sale of capital assets	-	-	-	42,872
NET CASH USED FOR CAPITAL AND CAPITAL- RELATED FINANCING ACTIVITIES	<u>(1,025,718)</u>	<u>(3,826)</u>	<u>(1,029,544)</u>	<u>(896,547)</u>
<b>CASH FLOWS FROM INVESTING ACTIVITIES:</b>				
Receipts of interest	11,505	555	12,061	18,299
NET CASH PROVIDED BY INVESTING ACTIVITIES	<u>11,505</u>	<u>555</u>	<u>12,061</u>	<u>18,299</u>
NET INCREASE/(DECREASE) IN CASH AND CASH EQUIVALENTS	824,074	145,678	969,751	620,759
CASH AND CASH EQUIVALENTS AT BEGINNING OF YEAR	<u>5,471,812</u>	<u>334,329</u>	<u>5,806,141</u>	<u>17,058,367</u>
CASH AND CASH EQUIVALENTS AT END OF YEAR	<u><u>6,295,886</u></u>	<u><u>480,007</u></u>	<u><u>6,775,892</u></u>	<u><u>17,679,126</u></u>
<b>RECONCILIATION OF OPERATING INCOME TO NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES</b>				
Operating Income/(loss)	1,039,581	(220,443)	819,138	(368,258)
Adjustments to reconcile operating income to net cash provided/(used) by operating activities:				
Depreciation expenses	499,883	181,997	681,880	2,213,746
(Increases)/decrease in accounts receivable	(35,564)	7,958	(27,606)	-
(Increases)/decrease in due from other governments	228,984	-	228,984	-
Increases/(decrease) in vouchers/accounts payable	16,069	10,054	26,123	31,446
Increases/(decrease) in retainage payable	32,452	-	32,452	-
Increases/(decrease) in due to other government	-	-	-	-
Increases/(decrease) in deposits payable	-	(974)	(974)	-
Increases/(decrease) in deferred revenue	32,659	52,495	85,154	-
Increases/(decrease) in accrued payroll/compensated absences payable	2,804	1,861	4,665	1,237
TOTAL ADJUSTMENTS	<u>777,287</u>	<u>253,391</u>	<u>1,030,678</u>	<u>2,246,429</u>
NET CASH PROVIDED/USED BY OPERATING ACTIVITIES	<u>\$ 1,816,868</u>	<u>\$ 32,948</u>	<u>\$ 1,849,816</u>	<u>\$ 1,878,171</u>
<b>Non-cash investing, capital, and financing activities:</b>				
Other contributions of capital assets				<u>\$ 69,227</u>

The notes to the financial statements are an integral part of this statement.

# NOTES TO THE BASIC FINANCIAL STATEMENTS

December 31, 2013

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**NOTES TO THE BASIC FINANCIAL STATEMENTS**  
**For the Year Ended December 31, 2013**

**NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The financial statements of the City of Federal Way have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard setting body for establishing governmental accounting and financial reporting principles. The significant accounting policies are described below.

**REPORTING ENTITY**

The City's Comprehensive Annual Financial Report (CAFR) includes the funds, agencies and boards controlled by or dependent on the City. In conformance with Governmental Accounting Standards Board (GASB) Statement 14, "The Financial Reporting Entity", the primary basis of determining whether outside agencies and organizations should be considered component units of the City is Financial Accountability. Financial Accountability is dependent on the City's obligation to redeem the organization's debts, to finance the organization's deficits, and the extent to which subsidies from the City constitute a major portion of the organization's total resources. Applying these criteria, as outlined in GASB Statement 14, the City has no relationships that qualify as component units.

**Financial Accountability**

Financial accountability is defined as appointment of a voting majority of an agency's or organization's board, and either the City's ability to impose will on the agency or organization or the possibility that the agency or organization will provide a financial benefit to or impose a financial burden on the City.

**Joint Ventures**

A joint venture is a legal entity or organization which results from a contractual arrangement that is owned, operated, or governed by two or more participants as a separate activity subject to joint control, in which participants retain an ongoing financial interest or an ongoing financial responsibility. The City participates in two joint ventures: Valley Communications Center and South Correctional Entity (SCORE). See Note 14, Joint Venture, which more fully describes these organizations.

**GOVERNMENTAL-WIDE AND FUND FINANCIAL STATEMENTS**

The government-wide financial statements (i.e. the statement of net position and the statement of activities) report information on all activities of the primary government. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

The differences between the governmental fund statements and the entity-wide statements represent reconciling items between the fund level and government-wide financial statements. The reconciliations are included as part of the financial statements.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Our policy is to allocate indirect costs to specific functions or segments. Program revenues include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services, or privileges provided by a given function or segment, and 2) grant and contributions that are restricted to meeting the operational or capital requirements, or a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate fund financial statements are provided for governmental funds and proprietary funds. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

## MEASUREMENT FOCUS, BASIS OF ACCOUNTING, FINANCIAL STATEMENT PRESENTATION

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

### Governmental Funds

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City of Federal Way considers revenues to be available if they are collected within 30 days of the end of the current fiscal period with an exception to utility and gambling taxes, which is extended to 60 days. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes, licenses, and interest associated within the current period are all considered to be susceptible to accrual and have been recognized as revenues of the current fiscal period. Only the portion of assessment receivable due within the current fiscal period is considered to be susceptible to accrual as revenue of the current period. All other revenue items are considered to be measurable and available only when cash is received by the City.

The City reports the following major governmental funds:

General Fund – This is the City’s general operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

Street Fund – This fund accounts for the receipt and disbursement of State-levied motor vehicle fuel taxes which must be accounted for in a separate fund and expended for street-oriented engineering, maintenance and operations.

Utility Tax Fund – This fund was established to account for all utility tax receipts. These receipts will subsequently be distributed to various funds to provide for debt service, capital projects, maintenance and operations expenditures, etc. as determined by the City Council.

Debt Service Fund – This fund accounts for the accumulation of resources for the payment of general obligation and assessment bond principal, interest and related costs.

Downtown Redevelopment CIP Fund – This fund was established to accumulate resources to set aside for downtown projects.

Transportation CIP Fund – This fund accounts for receipts and disbursements related to acquisition, design, construction and any other related street project expenditures.

The City reports the following fund groups as non-major funds:

Special Revenue Funds – These funds are to be used to account for the proceeds of revenues and sources (other than special assessments, expendable trust or major capital projects) that are committed or legally restricted to expenditures for specified purposes.

Capital Project Funds – These funds account for the acquisition or construction of major capital facilities with the exception of those facilities financed by the proprietary and utility tax fund. The major sources of revenues for these funds are general obligation bond proceeds, grants from other agencies, local taxes and contributions from other funds.

## Proprietary Funds

Proprietary funds are used to account for activities similar to those found in the private sector where the intent of the governing body is to finance the full cost of providing services, including depreciation, primarily through user charges. The measurement focus for these funds is based on the commercial model, which uses a flow of economic resources approach. Under this approach, the operating statements for the proprietary funds focus on a measurement of net income (revenues and expenses) and both current and non-current assets and liabilities are reported on the related Statement of Net Position.

As a general rule the effect of the inter-fund activity has been eliminated for the government-wide financial statements.

Amounts reported as program revenue include 1) charges to customers, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as general revenues rather than program revenues. General revenues include all taxes.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the enterprise and internal service funds are primarily user charges, the cost of providing goods or services to the general public on a continuing basis. Operating expenses for enterprise funds and internal service funds includes the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

The City reports the following major proprietary funds:

### Enterprise Funds

The City uses enterprise funds to account for government activities that are financed and operated in a manner similar to private business. Costs of providing services to the general public are primarily financed by user fees.

Surface Water Management Fund – This fund was established to administer and account for all receipts and expenditures related to the City's surface and storm water management system.

Dumas Bay Centre Fund – This fund was established to account for revenues and expenses related to the acquisition, capital improvements maintenance and operations of the City-owned Dumas Bay Centre and Knutzen Family Theatre. The Dumas Bay Centre is primarily used for meetings, events, lodging, and catering services.

### Internal Service Funds

The City uses Internal Service Funds to account for the financing of goods or services provided by one department or agency to other departments or agencies of a government, or to other governments, on a cost-reimbursement basis.

A description of each individual Internal Service Fund is included in the Comprehensive Annual Financial Report provided below:

Risk Management Fund – This fund accounts for the City's risk financing activities established to minimize adverse effects of losses associated with property and casualty, medical and dental, unemployment and worker's compensation claims. Both risk control (to minimize the losses that strike an organization) and risk financing (to obtain finances to provide for or restore the economic damages of those losses) are involved. The City is currently self-insuring only State Unemployment Compensation. Related premiums received by the fund are used to reimburse the unemployment benefits paid to eligible individuals and to establish reserves for the payment of estimated future unemployment claims liability. The City is also currently recovering costs and building reserves for general liability including property, casualty, errors and omissions and fidelity coverage.

Information Systems Fund – This fund was established to account for all costs associated with data processing, telecommunications and the Geographical Information System (GIS). This fund owns and depreciates all non-proprietary fund assets related to these functions, and charges equipment/software users for both maintenance and operating costs and equipment replacement charges based on depreciation schedules.

Support Services Fund – This fund accounts for duplication, graphics and other general support services provided to departments and funds throughout the City.

Fleet and Equipment Fund – This fund accounts for the cost of maintaining City vehicles and other motorized equipment. Rates charged to user departments are based on the full cost of maintaining equipment items, including the recovery of related depreciation expense.

Buildings and Furnishings Fund – This fund accounts for all costs associated with the operation and maintenance of specified City buildings. City building facilities and furnishings owned by this Fund. Both maintenance/operating costs and depreciation recovery are charged to City departments and funds.

### **Basis of Accounting**

Basis of accounting refers to when revenues and expenditures or expenses are recognized and reported in the financial statements.

The *accrual basis* of accounting is used by proprietary funds. Under this method, revenues are recognized when earned, and expenses are recognized when incurred.

The *modified accrual* basis of accounting is used by governmental funds. Revenues and other financial resources are recognized when they become susceptible to accrual, i.e., when the related funds become both measurable and available to finance expenditures of the current period. To be considered "available", revenue must be collected during the current period or soon enough thereafter to pay current liabilities. The City uses thirty days when evaluating the available criteria to accrue revenues except for proprietary funds.

Expenditures are recognized when the related fund liability is incurred. Since the recognition of depreciation does not reduce net financial resources, it is not considered as expenditure. Other exceptions include (1) inventories of materials and prepaid items are reported as expenditures when purchased, (2) interest on long-term debt is not accrued but is recorded as an expenditure when due, (3) accumulated unpaid vacation and sick pay are considered expenditures when paid.

Major revenues recorded on the modified accrual basis are:

**Property Taxes** - King County acts as the City's collection agent for these taxes. Each day, the County electronically transmits to the City the taxes which it has collected on the City's behalf in the prior day. On this basis, property taxes received in January are considered both measurable and available and are therefore recognized as revenue in the current year.

**Other Locally Levied Taxes** - King County also acts as the City's collection agent for the ¼% and optional ¼% real estate excise taxes. Although a time lag occurs in payment of these taxes to the City, since the taxes are actually collected by King County in December and receipted to the City within 10 days after the end of the year, they are considered to be both measurable and available, and are, therefore, accrued as revenue at year end. The State of Washington acts as the City's collection agency for the locally levied sales tax. The sales tax is distributed monthly and remitted to the City in the following month. The Sales Tax remittance in January is considered both measurable and available and is therefore accrued as revenue at year-end.

**Grant Revenues** - Under Section G60.109 of the Codification of Governmental Accounting and Financial Reporting Standards, revenues for cost reimbursement grants are determined to be earned and, therefore, available at the time related expenditures are incurred. For this reason, grant revenues to be received as reimbursement for expenditures incurred in the current year are also recognized as revenue in that year.

**Shared Revenues** - Revenues that have been collected, but not remitted by an intermediary collection agency to the City, are considered measurable and available.

**Other Revenue Sources** - Other items recognized as revenue in the current year on the modified accrual basis include investment interest earned but not received at year end; inter-fund, and intergovernmental service billings related to services provided in the current year which are outstanding at year end; and any other material revenue amounts determined to be both measurable and available under current modified accrual accounting practices.

Revenues not considered to meet the criteria for recognition on the modified accrual basis include licenses and permits, fines and forfeitures, and other miscellaneous revenues which are generally not measurable until received.

## FINANCIAL STATEMENT PRESENTATION

In order to obtain an understanding of changes in the City's position and the results of the City's operations, the financial statements for year end of 2013 should be read in conjunction with the government's financial statements for the year ended December 31, 2012.

## BUDGETARY INFORMATION

### Scope of Budget

Annual appropriated budgets are adopted for the general, some special revenue, and debt service funds on the modified accrual basis of accounting. For governmental funds, there are no differences between the budgetary basis and generally accepted accounting principles. Budgets for project and grant related special revenue funds and capital project funds are adopted at the level of the individual project and for fiscal periods that correspond to the lives of projects. Since these funds are not budgeted on an annual basis, budgetary comparisons are not presented. NCGA Statement 1 does not require, and the financial statements do not present, budgetary comparisons for proprietary fund types.

Legal budgetary control is established at the fund level, i.e., expenditures for a fund may not exceed the total appropriation amount. Any unexpended appropriation balances for annually budgeted funds lapse at the end of the year. Appropriations for other special purpose funds that are non-operating in nature are adopted on a "project-length" basis and, therefore, are carried forward from year to year without re-appropriation until authorized amounts are fully expended or the designated purpose of the fund has been accomplished.

The individual funds within each fund type which are included in the City's biennial operating budget (funds budgeted on an annual basis) are:

General Fund	Special Revenue Funds	Debt Service Fund
	- <i>Street Fund</i>	
	- <i>Arterial Street</i>	
	- <i>Utility Tax</i>	
	- <i>Solid Waste &amp; Recycling</i>	
	- <i>Federal Way Community Center</i>	
	- <i>Traffic Safety</i>	
	- <i>Hotel/Motel Lodging Tax</i>	
	- <i>Paths &amp; Trails</i>	

### Procedures for Adopting the Biennial Budget

The City's budget process and the time limits under which the budget must be prepared are defined by the Revised Code of Washington (RCW) 35A.33. The procedures followed in establishing the annual budget are described below:

- By late May the official budget call is made by the Finance Director for current level service budgets and a preliminary financial forecast.
- By late June, departments submit their preliminary expenditure estimates and the Finance department updates the preliminary revenue estimates to define resources available to finance coming year expenditure programs.
- By the first Tuesday in October, the Mayor submits a proposed budget to the City Council. This budget is based on priorities established by the Council and estimates provided by City departments during the preceding months, and balanced with revenue estimates made by the Finance Director. Copies of the preliminary budget are provided to the City Council and made available to staff and the public.
- City Council conducts workshops and public hearings on the proposed budget between mid-September and mid-December.
- No later than the third Monday in November, the City Council must adopt an ordinance to establish the amount of property taxes to be levied in the coming year.
- No later than the first two weeks of November, the City Clerk publishes a notice of the filing of the preliminary budget and notices of public hearings to be held during preliminary budget deliberations.

- Two public hearings on the proposed budget are also held during November and December. Final hearings on the budget must begin on or before the first Monday of December, and may continue until the 25th day prior to beginning of the next fiscal year.
- By December 31, the City Council makes its adjustments to the proposed budget and adopts a final budget by ordinance.
- The final operating budget, as adopted, is published and distributed within the first three months of the following year. Copies of the adopted budget are made available to the public.

**Amending the Budget**

The Mayor is authorized to transfer budgeted amounts between departments within any fund; however, any revisions that alter the total expenditures of a fund or that affect the number of authorized positions must be approved by the City Council.

When the City Council determines that it is in the best interest of the City to increase or decrease the appropriation for a particular fund, it may do so by ordinance approved by a simple majority.

The budget amounts shown in the financial statements are the final authorized amounts as revised during the year.

The financial statements contain the original and final budget information. The original budget is the first complete appropriated budget. The final budget is the original budget adjusted by all reserves, transfers, allocations, supplemental appropriations, and other legally authorized changes applicable for the fiscal year.

**Encumbrances**

An encumbrance system is used for budgetary control purposes to record commitments resulting from approved purchase orders. During the year, encumbrances are recorded in the accounting system at the time purchase orders are issued for goods and services. Upon payment, the encumbrance is reversed and the actual cost of the related item is recorded as fund expenditure. Outstanding encumbrances lapse at year end, are canceled and rolled over to the next fiscal year. Therefore, these amounts have not been recorded as current year expenditures unless considered to be susceptible to accrual at the end of the year. Below is a schedule of encumbrances by major funds and aggregated non-major funds.

<b>SCHEDULE OF ENCUMBRANCES BY FUNDS AND FUND CATEGORY</b>		
<b>AS OF DECEMBER 31, 2013</b>		
<b>FUND</b>	<b>TYPE</b>	<b>ENCUMBRANCES</b>
General Fund	Major	\$ 2,749,027
Street Fund	Major	329,399
Capital Proj Fund-Streets	Major	5,539,042
Surface Water Management	Major	705,558
Dumas Bay Centre	Major	310,132
Non-Major Funds	Non-Major	1,408,145
<b>Total</b>		<b>\$ 11,041,303</b>

**ASSETS, LIABILITIES, FUND BALANCE, NET POSITION**

**Cash and Investments**

The City follows the practice of pooling cash and investments of all funds for investment purposes, except for cash held in escrow, which is disclosed separately on the balance sheet. Each fund’s portion of total cash and investments is summarized by fund type in the combined balance sheet as equity in pooled cash and investments.

It is the City's policy to invest all cash not immediately required for disbursement. At December 31, 2013, the State Treasurer was holding \$61,754,698 in the Local Government Investment Pool. The Local Government Investment Pool is considered a cash equivalent. The interest earnings on these investments are allocated to all funds based on the average monthly balance for each fund.

For purposes of the Statement of Cash Flows, the City considers all highly liquid investments with a maturity of three months or less when purchased, to be cash equivalents. At December 31, 2013, the total cash and cash equivalents were \$72,722,150.

The City's deposits are entirely covered by federal depository insurance (FDIC) or by collateral held in a multiple financial institution collateral pool administered by the Washington Public Deposit Protection Commission (PDPC).

The City is authorized by State law to purchase certificates of deposit issued by Washington State depositories that participate in a state insurance pool managed by the Washington Public Deposit Protection Commission; securities purchased by the Washington State Investment Pool; U.S. Treasury and Agency securities, banker's acceptances trading in the secondary market; and repurchase agreements with dealers that use authorized securities as collateral.

In accordance with GASB 31, investments in money market investments and participating interest-earning investment contracts with a remaining maturity of one year or less at the time of purchase are stated at amortized cost. All other investments are stated at fair value. There was no material deviation from fair value quoted at year-end.

### **Receivables**

Taxes receivable consists of property taxes and related interest and penalties (see Property Tax Note 6). Accrued interest receivable consists of amounts earned on investments, notes, and contracts at the end of the year.

Due From Other Governments reflects measurable and available intergovernmental grants, entitlements, or State shared revenues (taxes/charges levied and collected by an intermediary collecting government and distributed on same basis); loans; and charges for services rendered by the City for another government unit. A separate schedule of Due From Other Governments is disclosed in Note 6.

### **Amounts Due to and from Other Funds; Interfund Loans**

Activities between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "interfund loans receivable/payable" or "advances to/from other funds." All other outstanding balances between funds are reported as "due to/from other funds." Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances."

Loans between funds must be authorized by the Mayor. In the governmental funds, loans to other funds are offset by a corresponding restricted of fund balance to indicate that the outstanding loan amounts do not constitute "available spendable resources" and are, therefore, not available for appropriation. A separate schedule of inter-fund loans receivable and payable is furnished in Note 12.

### **Inventories**

Inventories in the governmental funds are recorded as expenditures at the time of purchase. Amounts remaining at year-end are immaterial and, therefore, are not reflected on the balance sheets of those funds. There were no material inventories at year-end in the Internal Service or Enterprise Funds.

### **Capital Assets**

Capital assets, which include property, plant, equipment, and infrastructure, are reported in the applicable governmental or business-type activities columns in the government-wide financial statements.

Major expenditures for capital assets, including capital leases and major repairs that increase useful lives are capitalized. Maintenance, repairs, and minor renewals are accounted for as expenditures or expenses when incurred. The City has adopted a general capital asset capitalization policy where an item's cost must equal or exceed \$1,000 and estimated economic useful life of one year or more. All capital assets are valued at historical cost or estimated cost; where historical cost is not known or at an estimated market value for donated assets.

Depreciation on all capital assets is recorded as an allocated expense in the government-wide Statement of Activities and in the proprietary fund statements. Capital assets are reported net of depreciation. The City uses a combination of group depreciation and straight-line depreciation over the life of the assets.

The following summarizes the average service lives used to calculate depreciation for specific categories of assets in the City's Assets:

<u>Asset Class</u>	<u>Life in Years</u>
Computers .....	5-6
Printers & Faxes .....	7
Telecommunications Equipment .....	7
Police Radio Equipment .....	11
Other Office Equipment .....	4-10
Office Furniture and Fixtures .....	10
Recreation Equipment .....	10
Parks Equipment .....	6-10
Police Equipment .....	9-11
Shop/Miscellaneous Equipment .....	10-12
Heavy Work Equipment .....	10-16
Non-Police Vehicles .....	7
Police Patrol Vehicles .....	5
Police Non-Patrol Vehicles .....	7-10
Heavy Trucks .....	8-10
Land Improvements .....	20
Buildings .....	20
Storm Drainage Systems .....	20
Infrastructure .....	15-100

**Compensated Absences Payable**

The City records a liability for all outstanding vacation pay and accrued compensatory time. In governmental funds, vacation pay and compensatory time is recorded as expenditures when paid which occurs when used or upon termination. In the entity-wide statements and the proprietary fund statements, vacation pay and compensatory time is recorded as a liability and expense in the year earned.

Employee vacation leave is accumulated monthly at rates ranging from 12 to 22.5 days per year depending on term of employment. Employees may accumulate up to a maximum of 240 hours of vacation leave, except the Police Guild, who can accrue up to a maximum of 360 hours. Outstanding vacation leave is payable upon termination of employment at the following rate: City Employees up to 240 hours and Police Guild members is at two years of their accrued rate at the time of termination.

A non-exempt employee may request compensatory time off in lieu of overtime payment. Compensatory time is accrued at a rate of one and one-half hours for each hour of overtime worked, to a maximum of eighty hours for both City employees and Police Guild members.

Sick leave may be accumulated up to a maximum of 720 hours for regular City employees per City policy and 1,040 hours for the Police Guild, per their contract. The monthly accrual rate for City employees is 8 hours per month. Accumulated sick leave is not payable upon termination of employment. Outstanding sick leave at year-end is not accrued due to the difficulty in estimating the portion of existing balances likely to result in expenditures in future periods.

**Long-Term Liabilities**

In the government-wide financial statements and the proprietary fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund statement of net position. Long-term debt outstanding at year-end is outlined in Note 11.

## Fund Balance Classification

Fund balance is a measurement of available financial resources and is the difference between total assets and total liabilities in each fund.

Beginning with the most restrictive constraints, fund balance amounts will be reported in the following categories:

*Nonspendable* – amounts that are not in a spendable form or are legally or contractually required to be maintained intact.

*Restricted* – amounts that can be spent only for the specific purposes stipulated by external parties either constitutionally or through enabling legislation.

*Committed* – amounts that can be used only for the specific purposes determined by formal action of the City Council. Commitments may be changed or lifted by referring to the formal action that imposed the constraint originally.

*Assigned* – amounts *intended* to be used by the government for specific purposes. Intent can be expressed by the City Council or the Mayor. In governmental funds other than the general fund, assigned fund balance represents the amount that is not restricted or committed. This indicates that resources in other government funds, at a minimum, are intended to be used for the purpose of that fund.

*Unassigned* – includes all amounts not contained in other classifications and is the residual classification of the general fund only. Unassigned amounts are available for any legal purpose.

When multiple categories of fund balance are available for expenditure, the City will start with the most restricted category and spend those funds first before moving down to the next category with available funds. The minimum fund balance established by the Budget Policies which states “The City shall establish fund balance target of seven percent of the City’s General Fund operating expenditures. The purpose of the ending fund balance is to provide financial stability, cash flow for operations and the assurance that the City will be able to respond to revenue shortfalls with fiscal strength.” General fund expenditures at 12/31/2013 were \$39,126,451 and Unassigned General fund balance at year-ended 2013 was \$16,003,076.

2013 FUND BALANCE CLASSIFICATION								
Fund Balance	General Fund	Street	Utility Tax	Debt Service	Downtown Redevelop.	Transportation	Nonmajor Gov't	Total
<b><i>Nonspendable:</i></b>								
Court trust	\$ 52,779	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	52,779
Prepaid insurance/debt service	23,759	-	-	-	-	-	-	23,759
<b><i>Restricted for:</i></b>								
Police covert/seizure	39,081	-	-	-	-	-	-	39,081
Future debt payments	-	-	-	2,018,627	-	-	-	2,018,627
Special Contracts/Studies	-	-	-	-	-	-	357,019	357,019
Hotel/Motel Lodging Tax	-	-	-	-	-	-	227,034	227,034
Path & Trails Reserves	-	-	-	-	-	-	162,439	162,439
Comm. Development Block Grant	-	-	-	-	-	-	40,715	40,715
Downtown Redevelopment	-	-	-	-	2,551,558	-	-	2,551,558
City Facilities CIP	-	-	-	-	-	-	201,280	201,280
Parks CIP	-	-	-	-	-	-	1,961,217	1,961,217
Transportation CIP	-	-	-	-	-	8,747,422	-	8,747,422
<b><i>Committed to:</i></b>								
Capital, debt, and operations	-	-	2,622,107	3,229,709	-	-	-	5,851,816
Petty cash/advance travel	21,600	-	-	-	-	-	-	21,600
Proposition 1	-	-	1,045,433	-	-	-	-	1,045,433
Transportation CIP	-	-	-	-	-	4,447,433	-	4,447,433
Downtown Redevelopment	-	-	-	-	410,965	-	-	410,965
City Facilities CIP	-	-	-	-	-	-	481,161	481,161
Arterial Street	-	-	-	-	-	-	159,532	159,532
Solid Waste/Recycling	-	-	-	-	-	-	211,761	211,761
2% for the Arts	293	-	-	-	-	-	-	293
Federal Way Community Center	-	-	-	-	-	-	1,597,512	1,597,512
Traffic Safety	-	-	-	-	-	-	2,804,483	2,804,483
Snow/ice removal	-	100,000	-	-	-	-	-	100,000
Parks CIP	-	-	-	-	-	-	472,279	472,279
<b><i>Unassigned:</i></b>								
General Fund	16,003,076	-	-	-	-	-	-	16,003,076
<b>Total Fund Balance:</b>	<b>\$ 16,140,587</b>	<b>\$ 100,000</b>	<b>\$ 3,667,540</b>	<b>\$ 5,248,336</b>	<b>\$ 2,962,523</b>	<b>\$ 13,194,855</b>	<b>\$ 8,676,432</b>	<b>\$ 49,990,273</b>

### Interfund Transactions

There are four types of transactions between funds – inter-fund loans, inter-fund services provided and used, inter-fund reimbursements, and inter-fund transfers. Interfund loans are temporary borrowings of cash which do not affect operating statements, but which may incur interest expense or expenditure to the borrowing fund. Interfund services provided and used are equivalent to buying goods or services from an outside vendor, and are accounted for by the related funds as revenues, expenditures or expenses. Interfund reimbursements are repayments to a fund for expenditures or expenses that belong to another fund. They involve only expenditure or expense accounts. The transfers are accounted for as "other financing sources and uses" and are therefore included in the operating statements.

**NOTE 2 – RECONCILIATION OF GOVERNMENT-WIDE & FUND FINANCIAL STATEMENTS****Explanation of Certain Differences between the Governmental Funds Balance Sheet and the Government-Wide Statement of Net Position**

The governmental funds' balance sheet includes reconciliation between *fund balance – total governmental funds and net position – governmental activities* as reported in the government-wide statement of net position. One element of the reconciliation explains that “long-term liabilities, including bonds payable, are not due and payable in the current period, and, therefore, are not reported in the funds.” The details of this \$29,002,727 difference are as follows:

Bonds Payable at beginning of year	\$ 27,616,950
Plus: Inclusion of compensated absences	1,577,612
Less: Current year reduction of principal portion of debt	<u>(191,836)</u>
Net Adjustment to reduce fund balance-total governmental funds to arrive at net position - governmental activities	<u>\$ 29,002,726</u>

**Explanation of Certain Differences between the Governmental Funds Statement of Revenues, Expenditures, and Changes in Fund Balances and the Government-Wide Statement of Activities**

The governmental funds' statement of revenues, expenditure, and changes in fund balances includes reconciliation between *net changes in fund balances – total governmental funds and changes in net position of governmental activities* as reported in the government-wide statement of activities. One element of that reconciliation explains that “Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense.” The details of this \$4,259,380 difference are as follows:

Capital outlay	\$ 9,095,690
Less: Governmental depreciation expense	(6,152,767)
Plus: Increase investment in joint venture	<u>1,316,457</u>
Net adjustment to increase net changes in fund balances - Total governmental funds to arrive at changes in net position of governmental activities	<u>\$ 4,259,380</u>

Another element of the reconciliation states that “Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.” This item presents:

Property taxes earned reported as unearned revenue in the fund statements	<u>\$ (2,441)</u>
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Another element of the reconciliation states that “Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the funds.” This item represents:

Compensated absences	<u>\$ (73,341)</u>
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**NOTE 3 – STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY**

There have been no material violations of finance-related legal or contractual provisions, and there have been no expenditures exceeding legal appropriations in any of the funds of the City.

**NOTE 4 – SUPPLEMENTAL APPROPRIATIONS****Operating Budget Funds**

Appropriations established during 2013 for the City's operating budget funds are provided below. As explained in Note 1, both original and supplemental appropriations are adopted by the City Council by ordinance. Both original and final budget appropriations are shown on the accompanying financial statements. The final budget values include all adopted adjustments to original budget amounts.

FUND	2013		
	ORIGINAL BUDGET	SUPPLEMENTAL APPROPRIATIONS	FINAL BUDGET
<i>General Fund</i>	\$ 42,546,624	\$ 3,603,943	\$ 46,150,567
<i>Special Revenue Funds:</i>			
Street Fund	4,346,085	523,298	4,869,383
Arterial Street Fund	1,536,500	79,529	1,616,029
Utility Tax Fund	12,870,187	809,673	13,679,860
Solid Waste/Recycling Fund	470,294	41,777	512,071
Hotel/Motel Lodging Tax	195,300	102,416	297,716
Federal Way Community Center	2,224,910	90,664	2,315,574
Traffic Safety	1,075,040	878,754	1,953,794
<i>Subtotal Special Revenue Funds:</i>	22,718,316	2,526,111	25,244,427
<i>Debt Service Fund</i>	3,268,508	13,070,862	16,339,370
<b>Total:</b>	<b>\$ 68,533,448</b>	<b>\$ 19,200,916</b>	<b>\$ 87,734,364</b>

#### NOTE 5 – DEPOSITS AND INVESTMENTS

As required by state law, all deposits and investments of the City's funds are obligations of the U.S. Government, the Local Government Investment Pool, bankers' acceptances, or deposits with Washington State banks and savings and loan institutions. In 2013 the City utilized all the above with the exception of bankers' acceptances as legal authorized investment instruments. The City's investment policies are described in Note 1.

#### Cash and Deposits

The City follows the practice of pooling cash and investments of all funds, except restricted funds and funds held with a trustee or in escrow, for investment purposes as disclosed in Note 1. At December 31, 2013, the equity in pooled cash and investments was \$72,722,150.

At year-end, the City had \$72,722,150 in cash and cash equivalents which consisted of investments with the Local (LGIP) Government Investment Pool of \$61,754,698 the City's checking account bank balance prior to outstanding checks was \$10,673,240; and petty cash and change funds, advance travel fund and investigative fund totaling \$48,860, and Court Trust of \$52,779. No deposits were uninsured or uncollateralized. Insurance coverage up to \$250,000 is through federal depository insurance and the Washington Public Deposit Protection Commission (WPDPC) covers amounts over \$250,000. Under State statute, members of WPDPC, a multiple-financial institution collateral pool, may be assessed on a prorated basis if the pool's collateral is insufficient to cover a loss. Investments are carried at cost or book value because the City holds all investments until maturity. The fair value of the positions in the State Investment Pool is the same as the value of the pool shares.

The State Treasurer's Office administers the Washington State Local Government Investment Pool authorized under Chapter 43.250 RCW. The LGIP operates in a manner consistent with the SED Rule 2a-7. In its management of LGIP, the State Treasurer adheres to the principles appropriate for the prudent investment of public funds. In priority order, they are the safety of principal, the assurance of sufficient liquidity to meet cash flow demands.

As of December 31, 2013 the City had the following investments and maturities:

**SCHEDULE OF INVESTMENTS BY MATURITIES  
AS OF DECEMBER 31, 2013**

Investment Type	Book Value	Investment maturities		
		Less than 1 year	1 to 2 years	Greater than 3 years
State Investment Pool	\$ 61,754,698	\$ 61,754,698	\$ -	\$ -
	<u>\$ 61,754,698</u>	<u>\$ 61,754,698</u>	<u>\$ -</u>	<u>\$ -</u>
<u>Reconciliation of Government-Wide Statement of Net Position:</u>				
Key Bank checking account per books		\$ 10,673,240		
Petty cash/change fund/advance travel/investigative fund		48,860		
Local Government Investment Pool		61,754,698		
Municipal Court Trust on books		52,779		
Subtotal cash and cash equivalents		<u>72,529,577</u>		
Cash with escrow agent		192,573		
Total cash and investments, Government-Wide		<u>72,722,150</u>		
<b>Statement of Net Position</b>		<b>\$ 72,722,150</b>		

## Investments

### Interest Rate Risk

As a means of limiting its exposure to fair value losses arising from rising interest rates, the City's investment policy states that "no more than 20% of the portfolio may be invested beyond 12 months, and average maturity of the portfolio may not exceed 2 years."

### Credit Risk

Credit risk is the risk that an issuer or other counter-party has to an investment in not fulfilling its obligations. This is measured by the assignment of a rating by a nationally recognized statistical rating organization.

State law and the City's investment policy limits the instruments in which the City may invest. The following are categories of investments authorized under the City's policy, in general order of safety and liquidity: Local Government Investment Pool (LGIP); repurchase agreements; U.S. treasury obligations; U.S. government agencies; U.S. government-sponsored corporations/instrumentalities; bankers' acceptances (secondary market domestic and foreign); commercial paper (secondary market); insured certificates of deposit (banks and savings & loans); and uninsured/collateralized certificates of deposit (banks and savings & loans).

The credit risk of the State Investment Pool is limited to obligations of the US Government, government sponsored enterprises, or insured demand deposit accounts and certificates of deposit.

As of December 31, 2013, all City investments were in the LGIP. The State Investment Pool ratings for Long Term Bonds are as follows: Fitch Investors Service, Inc. AA+, Moody's Investors Services Aa1, and Standard & Poor's Ratings AA+.

### Concentration of Credit Risk

Concentration of credit risk is the risk of loss attributed to the magnitude of an investment in a single issuer. The City diversifies its investments by security type and institution. The investment policy states: "no more than 5% of the portfolio may be invested in the securities of a single issuer, except for the U.S. Treasury, to which no limits apply, and commercial paper, which is limited to 3% of the portfolio in accordance with state law. No more than 30% of the portfolio may be invested in bankers' acceptances and certificates of deposit."

Other Information

Below is a schedule of investments by fund type:

<b>SCHEDULE OF INVESTMENTS BY FUND CATEGORY AND INVESTMENT TYPE AS OF DECEMBER 31, 2013</b>			
<b>Fund Type</b>	<b>State Investment Pool</b>		<b>Total</b>
General Fund	\$	12,895,513	\$ 12,895,513
Special Revenue Funds		11,788,765	11,788,765
Capital Projects Funds		18,148,930	18,148,930
Enterprise Funds		3,858,599	3,858,599
Internal Services Funds		15,062,890	15,062,890
<b>Total:</b>	<b>\$</b>	<b>61,754,698</b>	<b>\$ 61,754,698</b>

**NOTE 6 – RECEIVABLES, DUE FROM OTHER GOVERNMENTS & UNEARNED REVENUES****Property Taxes**

The King County Treasurer is responsible for collecting property taxes levied in the County by all taxing districts. Amounts collected by the County on the City's behalf are remitted daily.

**PROPERTY TAX CALENDAR**

- January 1 Taxes are levied and become an enforceable lien against properties.
- February 14 Tax bills are mailed.
- April 30 First of two equal installment payments is due.
- May 31 Assessed value of property established for next year's levy at 100% of market value.
- October 31 Second installment is due.

As described in Note 1, taxes are levied and become an enforceable lien against properties as of January 1. Annual tax billings may be paid in two equal installments, due April 30 and October 31. At December 31, 2013, the total balance of property taxes receivable recorded by the City was \$331,046. Of this, \$305,048 is recorded as unearned revenues, since it was not collected within the first 30 days of 2014.

Property taxes are recorded as a receivable when levied, offset by unearned revenues. During the year, property tax revenues are recognized when cash is collected. At year-end, property tax revenues are recognized for collections expected to occur within 30 days. No allowance for uncollectible taxes is established because delinquent taxes are considered fully collectible.

Under State law, the maximum levy (for general governmental services) is up to \$3.60 per \$1,000 of assessed valuation, subject to two limitations, set forth below. Since the City of Federal Way is not a full service city, the City is only allowed \$1.60. The remaining \$2.00 is for the fire district (\$1.50) and library district (\$0.50).

1. Chapter 84.55 of the State RCW was amended most recently by Initiative No. 747 (which was passed by voters on November 6, 2001), limits the total dollar amount of regular property taxes levied by the City to the amount of such taxes levied in the three most recent years multiplied by a limit factor, plus an adjustment to account for taxes on new construction, improvements and state-assessed property at the previous year's rate. As amended by Initiative No. 747, the limit factor is the lesser of 101% or 100% plus the percent change in the Implicit Price Deflator, unless a greater amount is approved by a simple majority of the voters; and
2. The Washington State Constitution limits the total regular property taxes to 1% of assessed valuation or \$10 per \$1,000 of value. If the taxes of all districts exceed this amount, each is proportionately reduced until the total is at or below the 1% limit.

The City's regular levy for 2013 was \$1.42234 per \$1,000 on an assessed valuation of \$7,087,561,940 for a total regular levy of \$10,080,948.

## Unearned Revenues

The table below provides details of the unearned revenues as reported on the statement of net position. Grant reimbursements and refuse collection fees are receivable within one year of the end of the fiscal period.

UNEARNED REVENUES AS OF DECEMBER 31, 2013									
Unearned Revenues	General	Street	Downtown Redev.	Debt Service	Nonmajor Gov't	Total General Govt	Surface Water Mgmt	Dumas Bay Centre	Total Proprietary
Property tax	\$ 321,273	\$ -	\$ (16,225)	\$ -	\$ -	\$ 305,048	\$ -	\$ -	\$ -
SWM fees	-	-	-	-	-	-	147,289	-	147,289
Public Defender Grant	23,000	-	-	-	-	23,000	-	-	-
King County New Solution Grant	-	-	-	-	-	-	-	-	-
Commute Trip Reduction Grant	-	74,302	-	-	-	74,302	-	-	-
South King Fire & Rescue Buy-In of ValleyCom	-	-	-	66,318	-	66,318	-	-	-
Recreation programs / facility rentals	46,186	-	-	-	103,554	149,741	-	233,041	233,041
<b>Total by Fund:</b>	<b>\$ 390,460</b>	<b>\$ 74,302</b>	<b>\$ (16,225)</b>	<b>\$ 66,318</b>	<b>\$ 103,554</b>	<b>\$ 618,408</b>	<b>\$ 147,289</b>	<b>\$ 233,041</b>	<b>\$ 380,330</b>

## Receivables & Due from Other Governments

The receivables for the fiscal year ended December 31, 2013 on the government-wide statement of net position are detailed in the following schedule.

RECEIVABLES & DUE FROM OTHER GOVERNMENTS AS OF DECEMBER 31, 2013									
Receivable	General	Street	Utility Tax	Debt Service	Downtown Redevelopment	Transport- ation	Nonmajor Gov't	Proprietary	Total
Property tax	\$ 347,249	\$ -	\$ -	\$ -	\$ (16,203)	\$ -	\$ -	\$ -	\$ 331,046
Real Estate Excise tax	-	-	-	424,985	-	-	-	-	424,985
Utility tax	-	-	1,448,358	-	-	-	-	-	1,448,358
Gambling tax	19,977	-	-	-	-	-	-	-	19,977
Recreation programs/ facilities	10,376	-	-	-	-	-	70,028	6,879	87,283
Grants & contributions	103,886	-	-	-	-	993,900	564,273	198,493	1,860,551
Other receivable	-	-	-	-	-	-	-	2,030	2,030
State Shared revenue	1,354,554	38,751	3,208	-	101,337	24,747	14,115	-	1,536,712
Surface Water Management fees	-	-	-	-	-	-	-	158,559	158,559
<b>Total by Fund:</b>	<b>\$ 1,836,042</b>	<b>\$ 38,751</b>	<b>\$ 1,451,566</b>	<b>\$ 424,985</b>	<b>\$ 85,134</b>	<b>\$ 1,018,647</b>	<b>\$ 648,416</b>	<b>\$ 365,960</b>	<b>\$ 5,869,503</b>

## NOTE 7 – DUE TO OTHER GOVERNMENTS.

At December 31, 2013, the City recorded \$18,265 as due to other governmental unit as follows:

DUE TO OTHER GOVERNMENT AS OF DECEMBER 31, 2013	
	Surface Water Mgmt.
King County - 2013 SWM collection fee	\$ 18,265
<b>Total Business-Type Activities</b>	<b>\$ 18,265</b>

**NOTE 8 – CAPITAL ASSETS**

Capital assets activity for the year ended December 31, 2013 is as follows:

<b>CAPITAL ASSETS AS OF DECEMBER 31, 2013</b>				
<b>Governmental Activity</b>	<b>Beginning Balance 1/1/2013</b>	<b>Additions</b>	<b>Deletions</b>	<b>Ending Balance 12/31/2013</b>
Capital Assets, not being depreciated:				
Land	\$ 303,565,575	\$ 612,297	\$ -	\$ 304,177,872
Construction in progress	19,385,051	8,360,518	(13,365,081)	14,380,488
Total capital assets, not being depreciated:	322,950,626	8,972,815	(13,365,081)	318,558,360
Capital assets, being depreciated:				
Buildings	17,167,172	100,945	-	17,268,117
Improvements other than buildings	43,865,580	-	-	43,865,580
Infrastructure	151,204,738	13,405,302	-	164,610,040
Machinery & equipment	15,989,701	990,356	(1,339,223)	15,640,834
Total capital assets, being depreciated:	228,227,191	14,496,603	(1,339,223)	241,384,571
Less accumulated depreciation for:				
Buildings	(6,522,022)	(919,314)	-	(7,441,336)
Improvements other than buildings	(17,123,056)	(2,193,279)	-	(19,316,335)
Infrastructure	(37,191,796)	(3,943,615)	-	(41,135,411)
Machinery & equipment	(10,791,648)	(1,310,305)	1,339,223	(10,762,730)
Total accumulated depreciation:	(71,628,522)	(8,366,513)	1,339,223	(78,655,812)
Total assets being depreciated, net	156,598,669	6,130,090	-	162,728,759
<b>Governmental activities capital assets, net</b>	<b>\$ 479,549,296</b>	<b>\$ 15,102,905</b>	<b>\$ (13,365,081)</b>	<b>\$ 481,287,120</b>

<b>Business-Type Activities</b>	<b>Beginning Balance 1/1/2013</b>	<b>Additions</b>	<b>Deletions</b>	<b>Ending Balance 12/31/2013</b>
Capital Assets, not being depreciated:				
Land	\$ 10,933,528	\$ -	\$ -	\$ 10,933,528
Construction in progress	2,402,446	834,906	-	3,237,352
Total capital assets, not being depreciated:	13,335,974	834,906	-	14,170,880
Capital assets, being depreciated:				
Buildings	3,600,864	-	-	3,600,864
Improvements other than buildings	47,972,459	-	-	47,972,459
Infrastructure	1,916,645	-	-	1,916,645
Machinery & equipment	118,374	3,826	-	122,200
Total capital assets, being depreciated:	53,608,341	3,826	-	53,612,167
Less accumulated depreciation for:				
Buildings	(2,800,023)	(180,043)	-	(2,980,066)
Improvements other than buildings	(12,806,924)	(479,725)	-	(13,286,649)
Infrastructure	(119,808)	(19,166)	-	(138,974)
Machinery & equipment	(91,364)	(2,946)	-	(94,310)
Total accumulated depreciation:	(15,818,119)	(681,880)	-	(16,499,999)
Total assets being depreciated, net	37,790,222	(678,054)	-	37,112,168
<b>Business-Type activities capital assets, net</b>	<b>\$ 51,126,196</b>	<b>\$ 156,852</b>	<b>\$ -</b>	<b>\$ 51,283,048</b>

At the end of 2013, 32 projects comprise the Construction in Progress for Governmental Activities. Upon completion, the projects will be capitalized in the Government-wide statements in their appropriate categories. Construction commitments for Governmental Activities as of December 31, 2013, are as follows:

<b>AS OF DECEMBER 31, 2013</b>		
<b>Governmental Activities Projects</b>	<b>Construction in progress</b>	<b>Remaining Commitment</b>
Downtown Redevelopment	\$ 279,919	\$ -
Major Facility Rehabilitation	231,109	56,149
Performing Arts Center	1,258,028	144,877
Regional Park Development	300,666	-
Parks - Playgrounds	15,400	-
Lakota Park	166,912	-
Hylebos Boardwalk Replacement	1,361,909	27,602
Sacajawea Park Masterplan	663,207	69,295
Trail and pedestrian access improvements	177,432	806,009
Laurelwood	40,460	161,984
Saghalie Track Improvements	111,523	18,885
S 320th St @ 20th Ave South	1,757,877	2,389,509
SW 312th ST @ SR509	308,203	1,264,019
10th Avenue SW / SW 344th St: SW Campus Drive - 21st Ave SW	252,301	66,230
1st Ave South & South 28th Intersection	15,798	215,051
S 352nd Street Extension From SR-99 to SR-161	452,008	-
S 304th St @ 28th Ave S	58,333	357,898
South 356th St: SR99 - SR161	65,226	1,032,388
SR99 HOV Lanes Phase 5	299,593	4,383,676
SW 336th Way / SW 340th St: 26th Pl SW - Hoyt Rd	52,312	212,693
21ST AVE SW @ SW 336TH ST	3,445,739	1,409,347
Citywide Flashing Yellow Lights Installation	156,280	-
SR 99 @ S 312th St	7,260	55,935
S 344th Way @ Weyerhaeuser Way S	281,685	12,371
SW 312th St & 14th Ave SW Lakota Safe Rt to School Imp	1,997,846	-
City Wide Safety Projects (Flashing Yellow Lights Installation)	102,939	260,261
Safety Improvement Projects - S320th Street from SR99 to I-5	49,871	208,129
Safety Improvement Projects - SR99 from S320th Street to S330th Street	39,683	134,317
S 320th Street - 11th Pl South to I-5 Limited Access Preservation Project	93,069	1,506,931
13th Ave SW: SW 314th St to SW 316th St Safe Route to School Improvements	26,449	243,670
14th Avenue S: S 308th Street - South 312th Street	84,447	680,553
School Zone Enhancements	227,004	-
<b>Total governmental activities</b>	<b>\$ 14,380,488</b>	<b>\$ 15,717,779</b>

Depreciation expense was charged to functions/programs of the primary government as follows:

<b>CAPITAL ASSETS DEPRECIATION BY TYPE AS OF DECEMBER 31, 2013</b>	
<b>Governmental and Internal Service Activities</b>	
General government	\$ 364,754
Security of persons & property	1,113,162
Transportation	4,234,747
Physical environment	18,796
Economic environment	96,452
Health	30,986
Culture & recreation	2,507,616
<b>Total Depreciation - Governmental Activities</b>	<b>\$ 8,366,512</b>
<b>Business-Type Activities</b>	
Utilities - Surface Water Management	\$ 499,883
Culture & recreation - Dumas Bay Centre	181,997
<b>Total Depreciation - Business-Type Activities</b>	<b>\$ 681,880</b>

## NOTE 9 – PENSION PLANS

### Washington State Department of Retirement Systems

Substantially all City full-time and qualifying part-time employees participate in one of the following statewide retirement systems administered by the Washington State Department of Retirement Systems, under cost-sharing multiple-employer public employee defined benefit retirement plans. The Department of Retirement Systems (DRS), a department within the primary government of the State of Washington, issues a publicly available comprehensive annual financial report (CAFR) that includes financial statements and required supplementary information for each plan. The DRS CAFR may be obtained by writing to: Department of Retirement Systems, Communications Unit, P.O. Box 48380, Olympia, WA 98504-8380; or it may be downloaded from the DRS website at [www.drs.wa.gov](http://www.drs.wa.gov).

The following disclosures are made pursuant to GASB Statements No. 27, *Accounting for Pensions by State and Local Government Employers* and No. 50, *Pension Disclosures, an Amendment of GASB Statements No. 25 and No. 27*.

### Public Employees' Retirement System (PERS) Plan I, 2 and 3

#### Plan Description

The Legislature established PERS in 1947. Membership in the system includes: elected officials; state employees; employees of the Supreme, Appeals, and Superior courts (other than judges currently in the Judicial Retirement System); employees of legislative committees; community and technical colleges, college and university employees not participating in higher education retirement programs; judges of district and municipal courts; and employees of local governments. PERS retirement benefit provisions are established in Chapters 41.34 and 41.40 RCW and may be amended only by the State Legislature.

PERS is a cost-sharing multiple-employer retirement system comprised of three separate plans for membership purposes: Plans 1 and 2 are defined benefit plans and Plan 3 is a defined benefit plan with a defined contribution component.

PERS members who joined the system by September 30, 1977 are Plan 1 members. Those who joined on or after October 1, 1977 and by either, February 28, 2002 for state and higher education employees, or August 31, 2002 for local government employees, are Plan 2 members unless they exercised an option to transfer their membership to Plan 3. PERS members joining the system on or after March 1, 2002 for state and higher education employees, or September 1, 2002 for local government employees have the irrevocable option of choosing membership in either PERS Plan 2 or PERS Plan 3. The option must be exercised within 90 days of employment. An employee is reported in Plan 2 until a choice is made.

Employees who fail to choose within 90 days default to PERS Plan 3. Notwithstanding, PERS Plan 2 and Plan 3 members may opt out of plan membership if terminally ill, with less than five years to live.

PERS Plan 1 and Plan 2 defined benefit retirement benefits are financed from a combination of investment earnings and employer and employee contributions.

PERS Plan 1 members are vested after the completion of five years of eligible service. Plan 1 members are eligible for retirement after 30 years of service, or at the age of 60 with five years of service, or at the age of 55 with 25 years of service. The monthly benefit is 2 percent of the average final compensation (AFC) per year of service. (AFC is the monthly average of the 24 consecutive highest-paid service credit months.) The retirement benefit may not exceed 60 percent of AFC. The monthly benefit is subject to a minimum for PERS Plan 1 retirees who have 25 years of service and have been retired 20 years, or who have 20 years of service and have been retired 25 years. Plan 1 members retiring from inactive status prior to the age of 65 may receive actuarially reduced benefits. If a survivor option is chosen, the benefit is further reduced. A cost-of-living allowance (COLA) was granted at age 66 based upon years of service times the COLA amount. This benefit was eliminated by the Legislature, effective July 1, 2011. Plan 1 members may elect to receive an optional COLA that provides an automatic annual adjustment based on the Consumer Price Index. The adjustment is capped at 3 percent annually. To offset the cost of this annual adjustment, the benefit is reduced.

PERS Plan 1 provides duty and non-duty disability benefits. Duty disability retirement benefits for disablement prior to the age of 60 consist of a temporary life annuity payable to the age of 60. The allowance amount is \$350 a month, or two-thirds of the monthly AFC, whichever is less. The benefit is reduced by any workers' compensation benefit and is payable as long as the member remains disabled or until the member attains the age of 60. A member with five years of covered employment is eligible for non-duty disability retirement. Prior to the age of 55, the allowance amount is 2 percent of the AFC for each year of service reduced by 2 percent for each year that the member's age is less than 55. The total benefit is limited to 60 percent of the AFC and is actuarially reduced to reflect the choice of a survivor option. A cost-of-living allowance was granted at age 66 based upon years of service times the COLA amount. This benefit was eliminated by the Legislature, effective July 1, 2011. Plan 1 members may elect to receive an optional COLA that provides an automatic annual adjustment based on the Consumer Price Index. The adjustment is capped at 3 percent annually. To offset the cost of this annual adjustment, the benefit is reduced.

PERS Plan 1 members can receive credit for military service. Members can also purchase up to 24 months of service credit lost because of an on-the-job injury.

PERS Plan 2 members are vested after the completion of five years of eligible service. Plan 2 members are eligible for normal retirement at the age of 65 with five years of service. The monthly benefit is 2 percent of the AFC per year of service. (AFC is the monthly average of the 60 consecutive highest-paid service months.)

PERS Plan 2 members who have at least 20 years of service credit and are 55 years of age or older are eligible for early retirement with a reduced benefit. The benefit is reduced by an early retirement factor (ERF) that varies according to age, for each year before age 65.

PERS Plan 2 members who have 30 or more years of service credit and are at least 55 years old can retire under one of two provisions:

- With a benefit that is reduced by 3 percent for each year before age 65.
- With a benefit that has a smaller (or no) reduction (depending on age) that imposes stricter return-to-work rules.

PERS Plan 2 retirement benefits are also actuarially reduced to reflect the choice, if made, of a survivor option. There is no cap on years of service credit; and a cost-of-living allowance is granted (based on the Consumer Price Index), capped at 3 percent annually.

The surviving spouse or eligible child or children of a PERS Plan 2 member who dies after leaving eligible employment having earned ten years of service credit may request a refund of the member's accumulated contributions.

PERS Plan 3 has a dual benefit structure. Employer contributions finance a defined benefit component and member contributions finance a defined contribution component. The defined benefit portion provides a monthly benefit that is 1 percent of the AFC per year of service. (AFC is the monthly average of the 60 consecutive highest-paid service months.)

Effective June 7, 2006, PERS Plan 3 members are vested in the defined benefit portion of their plan after ten years of service; or after five years of service, if twelve months of that service are earned after age 44; or after five service credit years earned

in PERS Plan 2 prior to June 1, 2003. Plan 3 members are immediately vested in the defined contribution portion of their plan.

Vested Plan 3 members are eligible for normal retirement at age 65, or they may retire early with the following conditions and benefits:

- If they have at least ten service credit years and are 55 years old, the benefit is reduced by an ERF that varies with age, for each year before age 65.
- If they have 30 service credit years and are at least 55 years old, they have the choice of a benefit that is reduced by 3 percent for each year before age 65; or a benefit with a smaller (or no) reduction factor (depending on age) that imposes stricter return-to-work rules.

PERS Plan 3 defined benefit retirement benefits are also actuarially reduced to reflect the choice, if made, of a survivor option. There is no cap on years of service credit and Plan 3 provides the same cost-of-living allowance as Plan 2.

PERS Plan 3 defined contribution retirement benefits are solely dependent upon contributions and the results of investment activities.

The defined contribution portion can be distributed in accordance with an option selected by the member, either as a lump sum or pursuant to other options authorized by the Director of the Department of Retirement Systems.

PERS Plan 2 and Plan 3 provide disability benefits. There is no minimum amount of service credit required for eligibility. The Plan 2 monthly benefit amount is 2 percent of the AFC per year of service. For Plan 3, the monthly benefit amount is 1 percent of the AFC per year of service.

These disability benefit amounts are actuarially reduced for each year that the member's age is less than 65, and to reflect the choice of a survivor option. There is no cap on years of service credit, and a cost-of-living allowance is granted (based on the Consumer Price Index) capped at 3 percent annually.

PERS Plan 2 and Plan 3 members may have up to ten years of interruptive military service credit; five years at no cost and five years that may be purchased by paying the required contributions. Effective July 24, 2005, a member who becomes totally incapacitated for continued employment while serving the uniformed services, or a surviving spouse or eligible children, may apply for interruptive military service credit. Additionally, PERS Plan 2 and Plan 3 members can also purchase up to 24 months of service credit lost because of an on-the-job injury.

PERS members may also purchase up to five years of additional service credit once eligible for retirement. This credit can only be purchased at the time of retirement and can be used only to provide the member with a monthly annuity that is paid in addition to the member's retirement benefit.

Beneficiaries of a PERS Plan 2 or Plan 3 member with ten years of service who is killed in the course of employment receive retirement benefits without actuarial reduction, if the member was not at normal retirement age at death. This provision applies to any member killed in the course of employment, on or after June 10, 2004, if found eligible by the Department of Labor and Industries.

A one-time duty-related death benefit is provided to the estate (or duly designated nominee) of a PERS member who dies in the line of service as a result of injuries sustained in the course of employment, or if the death resulted from an occupational disease or infection that arose naturally and proximately out of said member's covered employment, if found eligible by the Department of Labor and Industries.

#### *Judicial Benefit Multiplier*

During January 1, 2007 through December 31, 2007, judicial members of PERS were given the choice to participate in the Judicial Benefit Multiplier Program (JBM) enacted in 2006. Justices and judges in PERS Plan 1 and Plan 2 were able to make a one-time irrevocable election to pay increased contributions that would fund a retirement benefit with a 3.5 percent multiplier. The benefit would be capped at 75 percent of AFC. Judges in PERS Plan 3 could elect a 1.6 percent of pay per year of service benefit, capped at 37.5 percent of AFC.

Members who chose to participate in JBM would: accrue service credit at the higher multiplier beginning with the date of their election; be subject to the benefit cap of 75 percent of AFC, pay higher contributions; stop contributing to the Judicial Retirement Account (JRA); and be given the option to increase the multiplier on past judicial service. Members who did not

choose to participate would: continue to accrue service credit at the regular multiplier; continue to participate in JRA, if applicable; never be a participant in the JBM Program; and continue to pay contributions at the regular PERS rate.

Newly elected or appointed justices and judges who chose to become PERS members on or after January 1, 2007, or who had not previously opted into PERS membership, were required to participate in the JBM Program. Members required into the JBM program would: return to prior PERS Plan if membership had previously been established; be mandated into Plan 2 and not have a Plan 3 transfer choice, if a new PERS member; accrue the higher multiplier for all judicial service; not contribute to JRA; and not have the option to increase the multiplier for past judicial service.

There are 1,176 participating employers in PERS. Membership in PERS consisted of the following as of the latest actuarial valuation date for the plans of June 30, 2013:

Retirees and beneficiaries receiving benefits	82,242
Terminated plan members entitled to but not yet receiving benefits	30,515
Active plan members vest	106,317
Active plan members nonvested	44,273
<b>Total</b>	<b>263,347</b>

### Funding Policy

Each biennium, the state Pension Funding Council adopts PERS Plan 1 employer contribution rates, PERS Plan 2 employer and employee contribution rates, and PERS Plan 3 employer contribution rates. Employee contribution rates for Plan 1 are established by statute at 6 percent for state agencies and local government unit employees, and at 7.5 percent for state government elected officials. The employer and employee contribution rates for Plan 2 and the employer contribution rate for Plan 3 are developed by the Office of the State Actuary to fully fund Plan 2 and the defined benefit portion of Plan 3. All employers are required to contribute at the level established by the Legislature. Under PERS Plan 3, employer contributions finance the defined benefit portion of the plan and member contributions finance the defined contribution portion. The Plan 3 employee contribution rates range from 5 percent to 15 percent, based on member choice. Two of the options are graduated rates dependent on the employee's age. As a result of the implementation of the Judicial Benefit Multiplier Program in January 2007, a second tier of employer and employee rates was developed to fund, along with investment earnings, the increased retirement benefits of those justices and judges that participate in the program. The methods used to determine the contribution requirements are established under state statute in accordance with Chapters 41.40 and 41.45 RCW.

The required contribution rates expressed as a percentage of current-year covered payroll, as of December 31, 2013, are as follows:

Members not participating in JBM:

	PERS Plan 1	PERS Plan 2	PERS Plan 3
Employer*	9.21%*	9.21%	9.21%**
Employee	6.00%	4.92%	***

\* The employer rates include the employer administrative expense fee currently set at 0.16%.

\*\* Plan 3 defined benefit portion only.

\*\*\* Variable from 5.0% to 15.0% maximum based on rate selected by the PERS 3 member.

Members participating in JBM:

	PERS Plan 1	PERS Plan 2	PERS Plan 3
Employer*	9.21%*	9.21%	9.21%**
Employee	12.26%	12.30%	7.50***

\* The employer rates include the employer administrative expense fee currently set at 0.16%.

\*\* Plan 3 defined benefit portion only.

\*\*\* Minimum Rate

Both the City and employees made the required contributions. The City's required contributions for the years ended December 31 were:

	PERS Plan 1	PERS Plan 2	PERS Plan 3
2013	\$ 779	\$ 775,972	\$ 150,523
2012	\$ 1,588	\$ 708,790	\$ 132,404
2011	\$ 2,872	\$ 623,807	\$ 111,278

## Law Enforcement Officers' and Fire Fighters' Retirement System (LEOFF) Plans 1 and 2

### Plan Description

The Legislature established LEOFF in 1970. Membership in the system includes all full-time, fully compensated, local law enforcement commissioned officers, firefighters and, as of July 24, 2005, emergency medical technicians. LEOFF membership is comprised primarily of non-state employees, with Department of Fish and Wildlife enforcement officers, who were first included prospectively effective July 27, 2003, being an exception. LEOFF retirement benefit provisions are established in Chapter 41.26 RCW and may be amended only by the State Legislature.

LEOFF is a cost-sharing multiple-employer retirement system comprised of two separate defined benefit plans. LEOFF members who joined the system by September 30, 1977 are Plan 1 members. Those who joined on or after October 1, 1977 are Plan 2 members.

LEOFF defined benefit retirement benefits are financed from a combination of investment earnings, employer and employee contributions, and a special funding situation in which the state pays through state legislative appropriations.

Effective July 1, 2003, the LEOFF Plan 2 Retirement Board was established by Initiative 790 to provide governance of LEOFF Plan 2. The Board's duties include adopting contribution rates and recommending policy changes to the Legislature for the LEOFF Plan 2 retirement plan.

Plan 1 retirement benefits are vested after an employee completes five years of eligible service. Plan 1 members are eligible for retirement with five years of service at the age of 50. The benefit per year of service calculated as a percent of final average salary is as follows:

<u>Term of Service</u>	<u>Percent of Final Average</u>
20 or more years	2.0%
10 but less than 20 years	1.5%
5 but less than 10 years	1.0%

The final average salary is the basic monthly salary received at the time of retirement, provided a member has held the same position or rank for 12 months preceding the date of retirement. Otherwise, it is the average of the highest consecutive 24 months' salary within the last 10 years of service. A cost-of-living allowance is granted (based on the Consumer Price Index).

LEOFF Plan 1 provides death and disability benefits. Death benefits for survivors of Plan 1 members on active duty consist of the following: (1) If eligible spouse, 50 percent of the FAS, plus 5 percent of FAS for each eligible surviving child, with a limitation on the combined allowances of 60 percent of the FAS; or (2) If no eligible spouse, eligible children receive 30 percent of FAS for the first child plus 10 percent for each additional child, subject to a 60 percent limitation of FAS, divided equally.

A one-time duty-related death benefit is provided to the estate (or duly designated nominee) of a LEOFF Plan 1 member who dies as a result of injuries or illness sustained in the course of employment, if found eligible by the Department of Labor and Industries.

The LEOFF Plan 1 disability allowance is 50 percent of the FAS plus 5 percent for each child up to a maximum of 60 percent. Upon recovery from disability before the age of 50, a member is restored to service with full credit for service while disabled. Upon recovery after the age of 50, the benefit continues as the greater of the member's disability allowance or service retirement allowance.

LEOFF Plan 1 members may purchase up to five years of additional service credit once eligible for retirement. This credit can only be purchased at the time of retirement and can be used only to provide the member with a monthly annuity that is paid in addition to the member's allowance.

LEOFF Plan 2 members are vested after the completion of five years of eligible service. Plan 2 members may retire at the age of 50 with 20 years of service, or at the age of 53 with five years of service, with an allowance of 2 percent of the FAS per year of service. (FAS is based on the highest consecutive 60 months). Plan 2 members who retire prior to the age of 53 receive reduced benefits. Benefits are actuarially reduced for each year that the benefit commences prior to age 53 and to reflect the choice of a survivor option. If the member has at least 20 years of service and is age 50, the reduction is 3 percent for each year prior to age 53. A cost-of-living allowance is granted (based on the Consumer Price Index), capped at 3 percent annually.

LEOFF Plan 2 provides disability benefits. There is no minimum amount of service credit required for eligibility. The Plan 2 allowance amount is 2 percent of the FAS for each year of service. Benefits are actuarially reduced for each year that the member's age is less than 53, unless the disability is duty-related, and to reflect the choice of a survivor option. If the member has at least 20 years of service and is age 50, the reduction is 3 percent for each year prior to age 53. A catastrophic disability benefit equal to 70 percent of their FAS, subject to offsets for workers' compensation and Social Security disability benefits received, is also available to those LEOFF Plan 2 members who are severely disabled in the line of duty and incapable of future substantial gainful employment in any capacity.

Effective June 2010, benefits to LEOFF Plan 2 members who are catastrophically disabled include payment of eligible health care insurance premiums.

Members of LEOFF Plan 2 who leave service because of a line of duty disability are allowed to withdraw 150 percent of accumulated member contributions. This withdrawal benefit is not subject to federal income tax. Alternatively, members of LEOFF Plan 2 who leave service because of a line of duty disability may be eligible to receive a retirement allowance of at least 10 percent of FAS and 2 percent per year of service beyond five years. The first 10 percent of the FAS is not subject to federal income tax.

LEOFF Plan 2 retirees may return to work in an eligible position covered by another retirement system, choose membership in that system and suspend their pension benefits, or not choose membership and continue receiving pension benefits without interruption.

LEOFF Plan 2 members who apply for retirement may purchase up to five years of additional service credit. The cost of this credit is the actuarial equivalent of the resulting increase in the member's benefit.

LEOFF Plan 2 members can receive service credit for military service that interrupts employment. Additionally, LEOFF Plan 2 members who become totally incapacitated for continued employment while servicing in the uniformed services may apply for interruptive military service credit. Should any such member die during this active duty, the member's surviving spouse or eligible child (ren) may request service credit on behalf of the deceased member.

LEOFF Plan 2 members may also purchase up to 24 consecutive months of service credit for each period of temporary duty disability.

Beneficiaries of a LEOFF Plan 2 member who is killed in the course of employment receive retirement benefits without actuarial reduction, if found eligible by the Director of the Department of Labor and Industries.

Benefits to eligible surviving spouses and dependent children of LEOFF Plan 2 members killed in the course of employment include the payment of on-going health care insurance premiums paid to the Washington state Health Care Authority.

A one-time duty-related death benefit is provided to the estate (or duly designated nominee) of a LEOFF Plan 2 member who dies as a result of injuries or illness sustained in the course of employment, if found eligible by the Department of Labor and Industries.

There are 374 participating employers in LEOFF. Membership in LEOFF consisted of the following as of the latest actuarial valuation date for the plans of June 30, 2013:

Retirees and beneficiaries receiving benefits	10,189
Terminated plan members entitled to but not yet receiving benefits	689
Active plan members vest	14,273
Active plan members nonvested	2,633
<b>Total</b>	<b>27,784</b>

### Funding Policy

Starting on July 1, 2000, LEOFF Plan 1 employers and employees contribute zero percent as long as the plan remains fully funded. Employer and employee contribution rates are developed by the Office of the State Actuary to fully fund the plan. LEOFF Plan 2 employers and employees are required to pay at the level adopted by the LEOFF Plan 2 Retirement Board. The Legislature, by means of a special funding arrangement, appropriated money from the state General Fund to supplement the current service liability and fund the prior service costs of LEOFF Plan 2 in accordance with the requirements of the Pension Funding Council and the LEOFF Plan 2 Retirement Board. However, this special funding situation is not mandated by the state constitution and this funding requirement could be returned to the employers by a change of statute.

The required contribution rates expressed as a percentage of current year covered payroll, as of December 31, 2013 were:

	LEOFF Plan 1	LEOFF Plan 2
Employer	0.18%*	5.23%**
Employee	0.00%	8.41%
State	N/A	3.45%

\* The employer rates include the employer administrative expense fee currently set at 0.18%.

\*\* The employer rate for ports and universities is 8.59%.

Both the City and employees made the required contributions. The City's required contributions for the years ended December 31 were:

	LEOFF Plan 1	LEOFF Plan 2
2013	\$ -	\$ 574,682
2012	\$ -	\$ 575,718
2011	\$ -	\$ 577,434

**Other Local Government Pension Systems - City of Federal Way  
Employees' Retirement System**

Effective June 1, 1990, the Federal Way City Council established the Federal Way Employees' Retirement System, per City Ordinance 90-74 and as authorized by the Federal Social Security Act (42 USCA, Section 418 (g)). The Retirement System is a defined contribution pension plan established as an alternative to the Federal Social Security System.

During 2013, there were a total of 289 individuals covered by this system. As of the end of the year, 293 remained as active employees of the City and four were drawing retirement benefits. The 27 inactive had left the City's employment and either had been reimbursed their contributions, or the reimbursement was pending, or they elected to have their contributions remain in the plan if the balance was \$1,000 or greater.

All regular employees of the City of Federal Way are required to participate in the system, with the City matching the employee's required contribution. The employee pays 6.2% and this is matched by the composite of a cash match (approximately 5.2%) and insurance payments (1%) for disability, survivor, accidental death and dismemberment, and lump sum death benefit coverage. Contributions into the plan are tax deferred.

Employees are entitled to make voluntary contributions to the plan, assuming that highly compensated and non-highly compensated employees are treated equally. Each payroll period, employees may make a voluntary contribution equal to a minimum of 1% of the participant's compensation, not to exceed 10% of the participant's compensation.

Covered payroll for 2013 was \$20,112,943 and total City payroll was \$23,764,702. Actual City contributions for the year were \$1,152,128. Actual employee contributions were \$1,395,512. All contributions were invested in instruments arranged through independent investment advisors selected by the Municipal Employers Benefit Trust (MEBT) committee comprised of the entities of Bellevue, Kirkland, Redmond, Edmonds, Mill Creek, Woodinville, Federal Way, and North East King County Regional Public Safety Communication Agency (NORCOM) but administered by Northwest Plan Services (NWPS). Retirement System assets are not the property of the City and are not subject to the claims of the City's general creditors. The Federal Way Retirement System assets are with Security Trust Company, N.A. who invests Plan assets.

In July 1995, the City implemented the hardship withdrawal and loan provision program that allow participants to have limited access to their contributions while still employed by the City. Hardship withdrawals are available in the event of financial necessity resulting from uninsured medical expenses, tuition expenses, purchasing one's primary residence, or to prevent foreclosure on one's primary residence. Loans receivable as of December 31, 2013 were \$1,631,834.

The consulting actuary firm of Northwest Plan Services (NWPS) has been contracted to provide record keeping, administrative and consulting services related to the Plan Actuarial determinations are not required because accidental death and dismemberment insurance, long-term disability, survivor income insurance and the lump sum death benefit are provided by a group insurance policy with Standard Insurance Company; and benefits paid to participants upon retirement are limited to: (a) a nonforfeitable, nontransferable annuity contract purchased by the plan's trustee, (b) retirement benefits payable from the employee's account to which no contributions by the City or the participant can be added after retirement, or a single lump-sum payment equal to the accumulated balance in the employee's account as of his retirement date.

**NOTE 10 – RISK MANAGEMENT**

The City uses the Risk Management Internal Service Fund to account for its risk financing activities. The City maintains insurance against most normal hazards except for unemployment insurance where it has elected to become fully self-insured. Related premiums received by the Risk Management Fund are used to reimburse the State Employment Security Department for unemployment benefits paid to eligible individuals, and to establish reserves for the payment of estimated future unemployment claims liability. The City faces most of the risks faced by similar sized cities.

Through its Risk Management Fund, the City is also recovering insurance premium costs for general liability coverage and building reserves for claims, SIR, and a future general liability self-insurance program.

There were no settlements in excess of insurance for commercially insured activities for 1996 through 2013.

The following is a summary of coverage in force in 2013.

SCHEDULE OF INSURANCE IN FORCE AS OF DECEMBER 31, 2013			
Company	Policy Period	Details of Coverage	Liability Limits
Brit	12/31/12-12/31/13	General liability (auto, general, police e & o, employment practices, & stop gap)	\$250,000 self-insured retention (SIR) with aggregate limits of \$10,000,000.
Travelers	1/1/13-1/1/14	Crime/fidelity (employee theft, forgery or alternation, on premises, in transit, money orders and counterfeit money, computer crime, fund transfer fraud and claims expense)	Deductible rantes from \$5,000 to \$25,000 with single loss limits ranging from \$50,000 to \$1,000,000.
Philadelphia	1/1/13-1/1/14	Property coverage	\$25,000 deductible with single loss limits of \$36,897,057 for buildings and \$3,849,548 in contents.

The City's industrial insurance is provided by Washington State and is administered by the Department of Labor and Industries. Coverage is purchased by means of standard rates per working hour and is computed by the total number of hours worked by employees multiplied by the basic premium rate assigned to the business risk classification. The following are benefits provided by industrial insurance: medical services, damaged clothing, travel expenses, time-loss payments, vocational rehabilitation, partial disability awards, pension awards and survivor benefits.

The City is self-insured for unemployment compensation. The weekly payments to an employee range from \$148 - \$624 depending upon the wages earned. At December 31<sup>st</sup>, 2013 the City had \$1,685,026 in reserve.

Unemployment compensation benefits	2012	2013
Unemployment reserve, Jan. 1st	\$ 1,407,110	\$ 1,529,657
Unemployment compensation benefits	225,920	223,510
Claim payments during the year	(103,373)	(68,142)
<b>Unemployment reserve, Dec. 31st</b>	<b>\$ 1,529,657</b>	<b>\$ 1,685,026</b>

**NOTE 11 – LONG-TERM LIABILITIES**

The various categories of long-term debt reflected on the City's financial statements are briefly described in the following paragraphs.

General obligation bonds are backed by the City's full faith and credit. Proceeds are typically used for the acquisition or construction of major capital facilities or equipment. "Councilmanic Bonds" are general obligation bonds issued by City Council without voter approval. Under State law, repayment of these bonds must be financed from general City revenues because no additional property taxes can be levied to support related debt service payments. General Obligation bonds approved by the voters are typically repaid through an annual "excess" property tax levy authorized for this purpose by State statute. At year-end 2013 the City had no voter-approved bonds outstanding. All principal and interest payments on general obligation debts are recorded as expenditures by the City's Debt Service Fund.

On March 4, 2013 the City issued \$12,415,000 of general obligation refunding bonds par with an average interest rate of 2.67 percent to provide resources to purchase U.S. Government and State and Local Government Series security that were placed in an irrevocable trust for the purpose of generating resources to advance refund on \$12,310,000 of outstanding 2003 GO Federal Way Community Center debt on December 1, 2013. As a result, the 2003 GO FWCC bonds are considered to be defeased and the liability has been removed from the governmental activities column of the statement of net position. This

advance refunding was undertaken to reduce total debt service payments over the next twenty one years by \$2,322,943 and resulted in an economic gain of \$1,740,458. (Economic gain is the net present value of future savings between old and the new debt).

The following schedules detail the long-term debt activity and balances of the City.

OUTSTANDING GENERAL OBLIGATION DEBT AND LONG-TERM LIABILITIES - BY TYPE									
DECEMBER 31, 2013									
Description	Bond Rating at Issuance	Issue Date	Maturity Date	Interest Rate	Amount Originally Issued	Beginning Outstanding Debt	Amount Issued	Amount Redeemed	Ending Outstanding Debt
Governmental Activities:									
<i>General Obligation Bonds:</i>									
2003 Limited/Community Center	AAA-Ins	Nov 15, 03	Dec 01, 33	4.676	\$ 15,000,000	\$ 12,310,000	\$ -	\$ 12,310,000	\$ -
2013 Refund Ltd/Community Center	AAA-Ins	Dec 01, 13	Dec 01, 33	2.67	-	-	12,415,000	165,000	12,250,000
Subtotal GO Bonds:	-	-	-	-	15,000,000	12,310,000	12,415,000	12,475,000	12,250,000
Other Miscellaneous Debt-Intergovernmental:									
2010 Limited/Valley Comm. PDA	A1	Mar 05, 10	Dec 01, 15	3.00-4.00	1,065,000	647,000	-	215,000	432,000
2009 SCORE/Special Obligation Bond	A1/AA	Nov 04, 09	Jan 01, 39	3.00-6.62	14,659,950	14,659,950	-	325,550	14,334,400
Subtotal miscellaneous:	-	-	-	-	15,724,950	15,306,950	-	540,550	14,766,400
Subtotal GO Bonds plus Misc.					30,724,950	27,616,950	12,415,000	13,015,550	27,016,400
Compensated absences	-	-	-	-	-	1,503,034	1,593,833	1,519,255	1,577,612
Subtotal GO bonds, misc. & comp absences:	-	-	-	-	30,724,950	29,119,984	14,008,833	14,534,805	28,594,012
Business-Type Activities:									
<i>Public Works Trust Fund Loan:</i>									
PWTL - Kitts Corner Drain Imp	-	Aug 31, 94	Jul 01, 14	1.00	233,316	14,631	-	12,936	1,695
PWTL - Kitts Corner Drain Imp	-	Jul 24, 96	Jul 01, 14	1.00	1,166,580	132,835	-	64,680	68,155
PWTL - Kitts Corner Drain Imp	-	Sep 04, 97	Jul 01, 14	1.00	155,544	25,013	-	8,624	16,389
PWTL - SeaTac Mall Drain Imp	-	May 31, 00	Jul 01, 19	1.00	412,500	112,140	-	16,020	96,120
PWTL - SeaTac Mall Drain Imp	-	Aug 14, 00	Jul 01, 19	1.00	2,062,500	560,698	-	80,099	480,599
Subtotal PWTFLL	-	-	-	-	4,030,440	845,317	-	182,359	662,958
Compensated absences	-	-	-	-	-	67,066	71,759	67,092	71,733
Subtotal PWTFLL plus compensated absences:	-	-	-	-	4,030,440	912,383	71,759	249,451	734,691
<b>Grand Total All Long-Term Debt:</b>	-	-	-	-	<b>\$ 34,755,390</b>	<b>\$ 30,032,367</b>	<b>\$ 14,080,592</b>	<b>\$ 14,784,256</b>	<b>\$ 29,328,703</b>

OUTSTANDING GENERAL OBLIGATION DEBT AND LONG-TERM LIABILITIES - BY FUND						
DECEMBER 31, 2013						
Description	Amount Originally Issued	Beginning Outstanding Debt	Amount Issued	Amount Redeemed*	Ending Outstanding Debt	Due within one year
Governmental Long-Term Debt:						
<i>General Obligation Bonds:</i>						
2003 Limited/Community Center	\$ 15,000,000	\$ 12,310,000	\$ -	\$ 12,310,000	\$ -	\$ -
2013 Refund Ltd/Community Center	-	-	12,415,000	165,000	12,250,000	445,000
Subtotal GO Bonds:	15,000,000	12,310,000	12,415,000	12,475,000	12,250,000	445,000
Other Miscellaneous Debt-Intergovernmental:						
2010 Limited/Valley Comm. PDA	1,065,000	647,000	-	215,000	432,000	212,000
2009 SCORE/Special Obligation Bond	14,659,950	14,659,950	-	325,550	14,334,400	331,500
Subtotal miscellaneous:	15,724,950	15,306,950	-	540,550	14,766,400	543,500
Subtotal GO Bonds plus Misc.	30,724,950	27,616,950	12,415,000	13,015,550	27,016,400	988,500
Compensated absences	-	1,503,034	1,593,833	1,519,255	1,577,612	101,763
Subtotal GO bonds, misc. & comp absences:	30,724,950	29,119,984	14,008,833	14,534,805	28,594,012	1,090,263
Business-Type Activities:						
<i>Enterprise Funds:</i>						
Public Works Trust Fund Loan	4,030,440	845,317	-	182,359	662,958	182,359
Subtotal Bus-Type Long-Term Debt	4,030,440	845,317	-	182,359	662,958	182,359
Compensated absences	-	67,066	71,759	67,092	71,733	4,304
Total Bus-Type plus comp. absences LTD:	4,030,440	912,383	71,759	249,451	734,691	186,663
<b>Grant Total All Long-Term Debt:</b>	<b>\$ 34,755,390</b>	<b>\$ 30,032,367</b>	<b>\$ 14,080,592</b>	<b>\$ 14,784,256</b>	<b>\$ 29,328,703</b>	<b>\$ 1,276,926</b>

\* Debt service principal payments in Debt Service Fund include credits of \$30,732 from Interlocal agreement with Federal Way Fire District to participate in capital cost obligations with Valley Communications joint venture with the City of Federal Way.

<b>SCHEDULE OF CHANGES IN LONG-TERM LIABILITIES</b>				
<b>PERIOD ENDED DECEMBER 31, 2013</b>				
	<b>Beginning Outstanding Debt</b>	<b>Additions</b>	<b>Reductions</b>	<b>Ending Outstanding Debt</b>
<b>Governmental Activities:</b>				
General Obligation Bonds	\$ 12,310,000	\$ 12,415,000	\$ (12,475,000)	\$ 12,250,000
Other-intergovernmental debt	15,306,950	-	(540,550)	14,766,400
Compensated absences	1,503,034	1,593,833	(1,519,255)	1,577,612
<b>Total Governmental Activities</b>	<b>29,119,984</b>	<b>14,008,833</b>	<b>(14,534,805)</b>	<b>28,594,012</b>
<b>Business-Type Activities:</b>				
<i>Enterprise Funds</i>				
Public Works Trust Fund Loan	845,317	-	(182,359)	662,958
Compensated absences	67,066	71,759	(67,092)	71,733
<b>Total Business-Type Activities</b>	<b>912,383</b>	<b>71,759</b>	<b>(249,451)</b>	<b>734,691</b>
<b>Total All Funds</b>	<b>\$ 30,032,367</b>	<b>\$ 14,080,592</b>	<b>\$ (14,784,256)</b>	<b>\$ 29,328,703</b>

<b>SCHEDULE OF DEBT SERVICE REQUIREMENTS TO MATURITY</b>							
<b>AS OF DECEMBER 31, 2013</b>							
<b>Year</b>	<b>Government Activities</b>		<b>Business-Type Activities</b>		<b>Grand Total</b>		
	<b>General Governmental Debt</b>		<b>Public Work Trust Fund</b>		<b>Principal</b>	<b>Interest</b>	<b>P&amp;I</b>
	<b>Principal</b>	<b>Interest</b>	<b>Principal</b>	<b>Interest</b>			
2014	\$ 988,500	\$ 963,809	\$ 182,359	\$ 6,630	\$ 1,170,859	\$ 970,438	\$ 2,141,297
2015	1,013,300	936,160	96,120	4,806	1,109,420	940,966	2,050,386
2016	821,050	900,488	96,120	3,845	917,170	904,333	1,821,502
2017	849,650	871,727	96,120	2,884	945,770	874,610	1,820,380
2018	880,800	842,784	96,120	1,922	976,920	844,707	1,821,626
2019	907,700	815,215	96,120	961	1,003,820	816,176	1,819,996
2020-2024	5,068,850	3,570,209	-	-	5,068,850	3,570,209	8,639,059
2025-2029	6,034,750	2,652,262	-	-	6,034,750	2,652,262	8,687,012
2030-2034	6,410,050	1,486,661	-	-	6,410,050	1,486,661	7,896,711
2035-2039	4,041,750	449,151	-	-	4,041,750	449,151	4,490,901
<b>Total</b>	<b>\$ 27,016,400</b>	<b>\$ 13,488,465</b>	<b>\$ 662,957</b>	<b>\$ 21,048</b>	<b>\$ 27,679,357</b>	<b>\$ 13,509,512</b>	<b>\$ 41,188,870</b>

**Computation of Legal Debt Margin**

Under Washington State law (RCW 39.36.020), a City may incur general obligation debt for general city purposes in an amount not to exceed 2½ percent of the value of all taxable property within the City. State law requires all property to be assessed at 100 percent of its true and fair value. Unlimited tax general obligation debt requires an approving vote of the people, and any election to validate such general obligation debt must have a voter turnout of at least 40 percent of those who voted in the last State general election and of those voting; 60 percent must be in the affirmative. The City Council may, by ordinance, authorize the issuance of limited tax general obligation debt in an amount up to 1.5% of the valuation within the City without a vote of the people. No combination of limited or unlimited tax debt may exceed 7½ percent of the valuation. The debt service on unlimited tax debt is secured by excess property tax levies, whereas the debt service on limited tax debt is secured by property taxes collected with the City's councilmanic levy.

The City's legally remaining debt capacities as of December 31, 2013 are:

General government (no vote required)	\$ 84,940,327
General government (3/5 majority vote required)	73,336,279
Parks and open space (3/5 majority vote required)	183,340,698
Utilities (3/5 majority vote required)	183,340,698
<b>Total Capacity</b>	<b>\$ 524,958,002</b>

**Compensated Absences**

The City's liability for accrued vacation and compensatory time balances is recorded in the schedule below. Accrued compensated absences for proprietary fund employees are recorded as liabilities in those funds expected to incur the related future expense.

<i>Governmental Activities:</i>	
Current portion	\$ 101,763
Noncurrent portion	1,475,849
<i>Business-Type Activities:</i>	
Current portion	3,287
Noncurrent portion	68,446
<b>Total Compensated absences</b>	<b>\$ 1,649,345</b>

**Estimated Arbitrage Rebate**

The Federal Tax Reform Act of 1986 requires issuers of tax-exempt debt of over \$5 million to make payments to the United States Treasury of investment interest received at yields that exceed the issuer's tax-exempt borrowing rates. Payments of arbitrage rebate amounts due under these regulations must be made to the U.S. Treasury every five years. The City's estimated rebatable arbitrage amount as of December 31, 2013 is \$-0- for its tax-exempt general obligation bond issues subject to the Tax Reform Act issued through that date.

**Leases**

The City of Federal Way leases office buildings and land which are accounted for as operating leases. Operating leases do not give rise to property rights or lease obligations, and therefore the results of the lease agreements are not reflected in the City's capital assets. Total Cost for the leases was \$3,000 for the year ended December 31, 2013. The current year lease payments included the site lease for the City's WiFi Project. Federal Way WiFi project is to provide free broadband Internet service to Federal Way citizens, businesses and visitors in the downtown business corridor, City parks, Community Center, Dumas Bay Centre and City Hall. The site lease was extended in July of 2010 for an additional 5 years terminating in July 2015. The future minimum lease payments for the WiFi Project are as follows:

2014	\$	3,000
2015		1,500
<b>Total:</b>	<b>\$</b>	<b>4,500</b>

**NOTE 12 – INTERFUND TRANSACTIONS**

Interfund transfers for the year ended December 31, 2013 were as follows:

Interfund Transfers	In	Out
Governmental Funds:		
General Fund	\$ 9,041,259	\$ 1,920,921
Street Fund	2,598,921	-
Utility Tax Fund	-	13,528,772
Debt Service	2,530,224	1,572,000
CDBG Fund	-	25,373
Transportation	1,825,000	82,000
Nonmajor Governmental Funds	2,977,449	1,602,040
Proprietary Funds:		
Surface Water Management	403,895	382,476
Dumas Bay Centre	116,000	-
Internal Service Funds	168,000	547,164
<b>Total:</b>	<b>\$19,660,747</b>	<b>\$19,660,747</b>

The following describes the amounts transferred out during 2013:

General Fund:

- \$1,868,921 to Street Fund to subsidize street maintenance and operations
- \$23,000 to Information Systems Fund for public defenders case management system
- \$25,000 to Federal Way Community Center for use of facilities by General Parks and Recreation
- \$4,000 to Dumas Bay Center for pump station

Utility Tax Fund:

- \$2,877,100 to General Fund for Proposition 1 for Public Safety and Community Programs Funding
- \$917,000 for SCORE
- \$1,613,224 to Federal Way Community Center Debt Service
- \$998,000 to Arterial Street Fund overlay program
- \$607,000 to General Fund for Public Safety Positions
- \$224,000 to General Fund for Celebration Park maintenance & operations
- \$368,000 to Street Fund for maintenance and operations on bond projects
- \$112,000 to Dumas Bay Centre Fund for Knutzen Family Theatre subsidy
- \$73,337 to General Fund for Arts Commission
- \$22,663 to General Fund for Red, Whites & Blues Festival
- \$48,000 to General Fund for new Parks maintenance and operations
- \$794,449 to Federal Way Community Center for maintenance/operations and capital reserves
- \$3,893,000 to General Fund for ongoing support of operations
- \$83,000 to Transportation CIP project S356th St: SR99-161
- \$598,000 to Transportation CIP project SR99 HOV Lanes Phase V
- \$300,000 to Downtown Redevelopment CIP project

Debt Service Fund:

- \$100,000 of Real Estate Excise Tax to Major Parks Facilities Maintenance
- \$200,000 of Real Estate Excise Tax to Lakota Soccer Field Upgrade
- \$917,000 of Real Estate Excise Tax to S 356<sup>th</sup> St: SR99-161
- \$355,000 of Real Estate Excise Tax to Performing Arts Center for schematic Designing

Proprietary Funds:

- \$144,476 from Surface Water Management CIP to Surface Water Management Operations
- \$238,000 from Surface Water Management Operations to Surface Water Management CIP for Small Projects

Internal Service:

- \$40,000 from Risk Management to General Fund for Court Security
- \$87,651 from Information System to General Fund for excess reserves
- \$76,587 from Mail/Duplication to General Fund for excess reserves
- \$321,507 from Fleet/Equipment to General Fund for excess reserves
- \$21,419 from Fleet/Equipment to General Fund for excess reserves

Nonmajor Fund:

- \$50,000 from Traffic Safety Fund to General Fund for support of Municipal Court
- \$450,000 from Traffic Safety Fund to General Fund for support of Police Department
- \$200,000 from Traffic Safety Fund to General Fund for support of 2.0 FTE police offers
- \$45,040 from Traffic Safety Fund to General Fund for support of replacement of Total Station
- \$330,000 from Traffic Safety Fund to Street Fund for support of Traffic Services
- \$227,000 from Traffic Safety Fund to Street Fund for CIP School Zone Enhancements
- \$25,373 from CDBG Fund to General Fund for Recreation Inclusive Coordinator
- \$32,000 from Transportation CIP to Street for minor equipment purchase
- \$50,000 from Transportation CIP to Arterial Street for overlay projects
- \$155,000 from Paths & Trails Fund to Parks CIP Trail and Pedestrian Access Improvements
- \$145,000 from Special Contracts/Studies to Information System for Public Defenders Case Management System

Interfund loans for the year ended December 31, 2013 were as follows:

Interfund Loans	Receivable	Payable
General Fund	\$ 304,328	\$ -
Special Revenue Funds:		
Community Development Block Grant	-	304,328
<b>Total Interfund Loans</b>	<b>\$ 304,328</b>	<b>\$ 304,328</b>

**NOTE 13 – CONTINGENCIES AND LITIGATION**

As of December 31, 2013 there were a small number of claims for damages and lawsuits pending against the City. In the opinion of the City Attorney, however, neither the potential liability for any single claim or lawsuit, nor the aggregate potential liability arising from all actions currently pending would materially affect the financial condition of the City. Due to both their uncertainty and immateriality, no liabilities or estimated liabilities have been included in the City's financial statements.

**NOTE 14 – JOINT VENTURE**

**Valley Communication Center**

The “Valley Communications Center” was established August 20, 1976, when an Interlocal Agreement was entered into by the four original participating municipal corporations, including the cities of Renton, Kent, Auburn, Tukwila, and Federal Way which was formally admitted during 2000. The agreement is sanctioned by the provisions and terms of the Interlocal Cooperation Act pursuant to RCW 39.34. The initial duration of the agreement was five years, and thereafter was automatically extended for a consecutive five year-period.

The purpose of the joint operation, hereafter referred to as Valley Com, is to provide improved consolidated emergency communications (dispatch) services for police, fire, and medical aid, to the five participating cities and to several subscribing agencies, which include King County Fire Districts 2, 20, 26, 40, 43, 44, and 47; City of Pacific Police and Fire Departments, City of Algona Police Department, City of Des Moines Police Department, City of Black Diamond Police and Fire Department; SeaTac Fire Department; North Highline Fire Department; King County EMS Units; and Vashon Island Fire Department. Separate agreements between Valley Com and the subscribing agencies have been executed, which set forth conditions of services and rates charged.

The allocation of prorated financial participation among the five member cities is the percentage of dispatched calls attributed to each jurisdiction compared to the total estimated dispatched calls, for the current twelve month period ending December 31. The percentages are applied to the current approved budget, less revenue from all other sources. Distribution of the current year net income is based on the same percentages. The 2013 cost distributions for the five member cities are as follows:

City	Dispatchable Calls	Percent of Total
Kent	97,579	28.28%
Renton	72,740	21.18%
Auburn	71,881	19.30%
Tukwila	34,192	9.90%
Federal Way	75,073	21.34%
<b>Total</b>	<b>351,465</b>	<b>100.00%</b>

Valley Com is governed by an Administration Board, composed of the Mayors or designated representatives from the five participating cities of Renton, Kent, Auburn, Tukwila, and Federal Way. The Administration Board is authorized to establish bylaws that govern procedures of the Board and Valley Com’s general operations for the following functions: 1) Budget review and recommendations to the legislative bodies of the member cities, and budget adoption after each legislative body has approved the required financial participation for the ensuing year; 2) Approve appointment and/or discharge of the Director; 3) Approve personnel policy and make final decisions on all major policy changes; and 4) Review and approves all contracts.

In addition, an Operating Board was established and consists of two members of each participating City's Public Safety Departments, including the heads of such departments or their designees. The Operating Board performs the following functions: 1) Oversees the general operation of Valley Com, and advises and makes recommendations to the Administration Board; 2) Make recommendations on Director selection; 3) Presents proposed policies and budgets to the Administration Board; and 4) Reviews disbursements of funds by the Director.

The Director presents a proposed budget to the Operating Board on or before August 15 of each year. Said budget is then presented to the Administrative Board by September 1 of each year. The Administration Board can make changes to the proposed Valley Com budget as it finds necessary, but final approval falls to the legislative body of each member city, in accordance with the provisions of the interlocal agreement.

In May 1993 Valley Com entered into an agreement with King County to provide joint project management for the acquisition and installation of 800-MHz emergency radio communications system approved by the voters of King County in conjunction with a \$57 million levy. In August 1993 Valley Com also entered into an Interlocal Cooperation Agreement with the sub-regions of King County, Seattle, and Eastside Public Safety Communications, which governs the development and installation of the new 800-MHz emergency radio system. Valley Com now provides emergency communication dispatch services to a population of approximately 570,000.

Valley Com operates as an enterprise fund and is totally self-supporting through the implementation of user fees, and the primary source of revenue is provided by charges for calls for service. The 800-MHz emergency radio communications system operated by the agreement with King County is operated as a separate enterprise fund, and the Member Cities have no equity interest in the contributed capital from this system.

The share of equity belonging to the five participating cities is shown below. Liabilities are the responsibility of the five participating cities in direct proportion to their equity position.

	Balances in 2013					
	Kent	Renton	Auburn	Tukwila	Federal Way	Total
Equity @ January 1, 2013	\$ 7,139,778	\$ 5,062,434	\$ 4,783,577	\$ 2,843,407	\$ 3,324,584	\$ 23,153,780
Current year increase	239,013	178,173	176,069	83,751	183,886	860,892
Equity @ December 31, 2013	\$ 7,378,791	\$ 5,240,607	\$ 4,959,646	\$ 2,927,158	\$ 3,508,470	\$ 24,014,672
Percent of equity	30.73%	21.82%	20.65%	12.19%	14.61%	100.00%
Prior year's percent of equity	30.84%	21.86%	20.66%	12.28%	14.36%	100.00%

A complete set of financial statements is available from:  
Valley Communications Center, 27519 108<sup>th</sup> Avenue SE, Kent, WA 98030.

### **South Correction Entity (SCORE)**

The South Correctional Entity (SCORE) consolidated correctional facility was established February 25, 2009, when an Interlocal Agreement (the "Original Interlocal Agreement") was entered into by seven participating municipal governments, the "Member Cities" of Auburn, Burien, Des Moines, Federal Way, Renton, SeaTac and Tukwila, under the authority of the "Interlocal Cooperation Act" (RCW 39.34). This "Original Interlocal Agreement" was amended and restated October 1, 2009 and named the City of Des Moines as the "Host City" and the remaining Member Cities as "Owner Cities". This interlocal agreement is known as the "Formation Interlocal Agreement". Pursuant to a separate "Host City Agreement" dated October 1, 2009, the Host City will not enjoy the same equity position as the Owner Cities until all debts issued are paid and the Host City fulfills all of its obligations as outlined in the Host City Agreement. Pursuant to SCORE financial policies, all unexpected funds or reserve funds shall be distributed based on the percentage of the Member City's average daily population at the SCORE Facility for the last three (3) years regardless of their Owner City or Host City status.

SCORE, a governmental administrative agency pursuant to RCW 39.34.030(3), has the power to acquire, construct, own, operate, maintain, equip, and improve a correctional facility known as the "SCORE Facility" and to provide correctional services and functions incidental thereto, for the purpose of detaining arrestees and sentenced offenders in the furtherance of public safety and emergencies within the jurisdiction of the Member Cities. The SCORE Facility may serve the Member Cities and Subscribing Agencies which are in need of correctional facilities. Any agreement with a Subscribing Agency shall be in writing and approved by SCORE as provided within the SCORE Formation Interlocal Agreement.

Financing for the acquisition, construction, equipping, and improvement of the SCORE Facility was provided by bonds issued by the South Correctional Entity Facility Public Development Authority (the "SCORE PDA"), a public development authority chartered by the City of Renton pursuant to RCW 35.21.730 through 35.21.755 and secured by the full faith and

credit of the Cities of Auburn, Burien Federal Way, Renton, SeaTac, and Tukwila. The SCORE PDA issued \$86 million in special obligation bonds in 2009 to carry out the facility development project. The following is a summary of the debt service requirements for the bond issue:

Summary of Debt Service Requirements										
Debt Service Schedule					Debt Service Allocation to Owner Cities					
Year	Principal	Interest	35% BABs Subsidy	Total	Auburn 31%	Burien 4%	Federal Way 18%	Renton 36%	SeaTac 3%	Tukwila 8%
2014	1,950,000	5,066,566	(1,654,975)	5,361,591	1,662,093	214,464	965,086	1,930,173	160,848	428,927
2015	1,990,000	4,995,069	(1,632,787)	5,352,282	1,659,207	214,091	963,411	1,926,822	160,568	428,183
2016	2,065,000	4,911,886	(1,632,787)	5,344,099	1,656,671	213,764	961,938	1,923,876	160,323	427,528
2017	2,145,000	4,820,241	(1,621,980)	5,343,261	1,656,411	213,730	961,787	1,923,574	160,298	427,461
2018	2,240,000	4,715,979	(1,621,980)	5,333,999	1,653,540	213,360	960,120	1,920,240	160,020	426,720
2019-2023	12,435,000	21,771,988	(7,583,953)	26,623,035	8,253,141	1,064,921	4,792,146	9,584,293	798,691	2,129,843
2024-2028	15,060,000	17,809,677	(6,398,978)	26,470,699	8,205,917	1,058,828	4,764,726	9,529,452	794,121	2,117,656
2029-2033	18,475,000	12,403,424	(4,553,914)	26,324,510	8,160,598	1,052,980	4,738,412	9,476,824	789,735	2,105,961
2034-2038	22,795,000	5,605,241	(2,225,755)	26,174,486	8,114,091	1,046,979	4,711,407	9,422,815	785,235	2,093,959
2039	5,165,000	170,858	(119,601)	5,216,257	1,617,040	208,650	938,926	1,877,853	156,488	417,301
<b>Total</b>	<b>\$ 84,320,000</b>	<b>\$ 82,270,929</b>	<b>\$ (29,046,710)</b>	<b>\$ 137,544,219</b>	<b>\$ 42,638,709</b>	<b>\$ 5,501,767</b>	<b>\$ 24,757,959</b>	<b>\$ 49,515,922</b>	<b>\$ 4,126,327</b>	<b>\$ 11,003,539</b>

\*Of the \$24,757,959 allocation to Federal Way, \$15,522,298 is for the principal portion and the remainder is for interest.

The City of Federal Way reports its share of equity interest in the Governmental Activities column within the Government-wide financial statements under non-current assets. The following is condensed (unaudited) financial information as of December 31, 2013 related to SCORE:

South Correction Entity (SCORE) 2013 Owner Cities Equity Allocation				
Member City	Percent of Equity	2012 Equity Balance	2013	
			Distribution	Equity Balance
Auburn	31.00%	\$ 1,368,859	\$ 1,148,378	\$ 2,517,237
Burien	4.00%	176,627	117,696	294,323
Des Moines	1.00%	-	107,970	107,970
Federal Way	22.00%	794,820	1,026,120	1,820,940
Renton	31.00%	1,589,644	958,575	2,548,219
SeaTac	4.00%	132,469	199,239	331,708
Tukwila	7.00%	353,254	248,680	601,934
<b>Total</b>	<b>100.00%</b>	<b>\$ 4,415,673</b>	<b>\$ 3,806,658</b>	<b>\$ 8,222,331</b>

A complete set of financial statements is available from: SCORE, 20817 17<sup>th</sup> Avenue South, Des Moines, WA 98198.

### Joint Venture Reconciliation to Government Wide Financial Statements

	Balance 1/1/2013	Additions	Reductions	Balance 12/31/2013
Valley Communications Public Development Authority	\$ 647,000	\$ -	\$ (215,000)	\$ 432,000
SCORE Public Development Authority	14,659,950	-	(325,550)	14,334,400
<b>Total Due to Other Governmental Units</b>	<b>15,306,950</b>	<b>-</b>	<b>(540,550)</b>	<b>14,766,400</b>
Valley Communications Center	3,324,584	183,886	-	3,508,470
South Correctional Entity (SCORE)	794,820	1,026,120	-	1,820,940
<b>Total Joint Venture Capital Assets</b>	<b>4,119,404</b>	<b>1,210,006</b>	<b>-</b>	<b>5,329,410</b>
<b>Total Investment in Joint Ventures</b>	<b>\$ 19,426,354</b>	<b>\$ 1,210,006</b>	<b>\$ (540,550)</b>	<b>\$ 20,095,810</b>

### NOTE 15 – ACCOUNTING AND REPORTING CHANGES

Effective for financial statements for periods beginning after December 15, 2011, the City implemented GASB Statement No. 63, *Financial Reporting of Deferred Outflows of Resources, Deferred Inflow of Resources and Net Position*. GASB Statement No. 63 provides financial reporting guidance for deferred outflows of resources and deferred inflows of resources, introduced and defined in GASB Concepts Statement No. 4. This Statement amends the net asset reporting requirements in Statement No. 34, *Basic Financial Statements – and Management’s Discussion and Analysis – for State and Local Governments*, and other pronouncements by incorporating deferred outflows of resources and deferred inflows of resources

into the definitions of the required components of the residual measure and by renaming that measure as net position, rather than net assets.

Effective for financial statements for periods beginning after December 15, 2012, the City implemented early, GASB Statement No. 65, *Items Previously Reported as Assets and Liabilities*. GASB Statement No. 65 establishes accounting and reporting standards that reclassify, as deferred outflows of resources or deferred inflows of resources, certain items that were previously reported as assets and liabilities and recognizes, as outflows of resources or inflows of resources, certain items that were reported as assets and liabilities. City didn't record any deferred outflows or inflows of resources.

For the Government-wide Statement of Activities the accounting approach to classify categories in Charges for Services has changed from the prior year. Therefore the categories may not be comparable to the prior year.

#### NOTE 16 – SUBSEQUENT EVENT

On January 1, 2014, the City elected to self-funding medical and prescription plan to avoid 2014 projected increase of 15.89% for the City's health insurance premium. Title 48.62 of the Revised Code of Washington authorizes cities to establish a self-funded medical and prescription program. The City Council has determined that a self-funded benefit program provides an avenue for better controlling healthcare costs, and adopted resolution to establish a Claim Stabilization Reserve of \$315,000 in 2014 and \$335,000 at the end of 2015 to cover the Healthcare Actuary opined and State accepted to fund an Incurred But Not Reported claim liability. This action would likely to reduce the projected healthcare costs increases in 2015 and 2016 to approximately 6.2% - 7%.

#### NOTE 17 – PRIOR PERIOD ADJUSTMENTS

Governmental-type activity prior period adjustments of \$3,358,477 are required for construction in progress and include adjustments for South 320<sup>th</sup> Street at I-5 Southbound Ramp of \$3,128,090 construction in progress that started in 2010, and for Mark Twain Elementary Safe Route to Schools of \$230,387 that started in 2010. These two projects were not fully owned by the City of Federal Way and therefore construction in progress should not be capitalized on the City of Federal Way's financial statements.

<b>Governmental Activity</b>	<b>Beginning Balance 1/1/2013</b>	<b>Prior Period Adjustment</b>	<b>Adjusted Beginning Balance</b>	<b>Additions</b>	<b>Deletions</b>	<b>Ending Balance 12/31/2013</b>
Capital assets, not being depreciated:						
Land	\$ 303,565,575	\$ -	\$ 303,565,575	\$ 612,297	\$ -	\$ 304,177,872
Construction in progress	22,743,528	(3,358,477)	19,385,051	8,360,518	(13,365,081)	14,380,488
Total capital assets, not being depreciated:	326,309,103	(3,358,477)	322,950,626	8,972,815	(13,365,081)	318,558,360
Capital assets, being depreciated						
Buildings	17,167,172	-	17,167,172	100,945	-	17,268,117
Improvements other than buildings	43,865,580	-	43,865,580	-	-	43,865,580
Infrastructure	151,204,738	-	151,204,738	13,405,302	-	164,610,040
Machinery and equipment	15,989,701	-	15,989,701	990,356	(1,339,223)	15,640,833
Total capital assets, being depreciated:	228,227,191	-	228,227,191	14,496,603	(1,339,223)	241,384,570
Less accumulated depreciation for :						
Buildings	(6,522,022)	-	(6,522,022)	(919,314)	-	(7,441,336)
Improvements other than buildings	(17,123,056)	-	(17,123,056)	(2,193,279)	-	(19,316,335)
Infrastructure	(37,191,796)	-	(37,191,796)	(3,943,615)	-	(41,135,411)
Machinery and equipment	(10,791,648)	-	(10,791,648)	(1,310,305)	1,339,223	(10,762,730)
Total accumulated depreciation:	(71,628,522)	-	(71,628,522)	(8,366,513)	1,339,223	(78,655,812)
Total assets being depreciated, net	156,598,669	-	156,598,669	6,130,090	-	162,728,758
Governmental activities capital assets, net	\$ 482,907,773	\$ (3,358,477)	\$ 479,549,296	\$ 15,102,905	\$ (13,365,081)	\$ 481,287,119

## Combining Statement – Nonmajor Governmental Funds' Description For the Year Ended December 31, 2013

### Special Revenue Funds

Special Revenue funds are used to account for the proceeds of revenue sources (other than special assessments, expendable trusts or major capital projects) that are legally restricted to expenditures for specified purposes.

The *Arterial Street Fund* accounts for the receipt and expenditure of the State-levied motor vehicle fuel tax distributed to the City in accordance with State R.C.W. 82.36.020. These revenues are to be used for the construction, improvement, chip sealing, seal-coating, and repair of arterial highways and city streets, or for the payment of related municipal indebtedness.

The *Solid Waste/Recycling Fund* was established to account for special refuse collection fees used to manage the Solid Waste and Recycling program.

The *Special Contracts/Studies Fund* accounts for receipts and disbursements related to special contracts and special projects where completion will extend beyond the calendar year.

The *Hotel/Motel Lodging Tax Fund* was established to account for all lodging tax receipts and disbursements related to tourism promotion and acquisition and/or operation of tourism-related facilities.

The *Federal Way Community Center Fund* was established to account for the operation of the community center. The fund is supported by user fees and designated utility tax transfers.

The *Traffic Safety Fund* was established to account for the penalties and fines collected in criminal traffic violations and those related to the operation of the Red Light Photo Enforcement Program. Funds collected for traffic safety shall be used for, but not limited to prevention, education, and enforcement effectors related to traffic safety and compliance with traffic control devices within the city, including maintenance and operation costs.

The *Community Development Block Grant Fund* accounts for the receipt and disbursement of federal grant revenue received through the Department of Housing and Urban Development's Community Development Block Grant Program. Separate subsidiary records are maintained to administer the individual projects accounted for in this fund.

The *Path and Trails Reserve Fund* was established in accordance with State law to accumulate unexpended proceeds of the City's ½% motor vehicle fuel tax receipts which are restricted in use to the construction and maintenance of paths and trails within City right-of-way. In August 2007, King County voters approved a new \$0.05, six-year, inflation adjusted property tax lid lift to expand park and recreation opportunities. One cent of the five-cent acquisition levy proceeds will be distributed to cities for acquisition and development of open space and natural lands and city trail projects that support connections to the regional trail system.

### Capital Projects Funds

The Capital Project Funds account for the acquisition or construction of major capital facilities with the exception of those facilities financed by proprietary and trust funds. The major sources of revenue for this fund are general obligation bond proceeds, grants from other agencies, local taxes and contributions from other funds.

The *Parks CIP Fund* was established to account for receipts and disbursements related to acquisition, design, construction and any other related parks capital project expenditures.

The *City Facilities CIP Fund* accounts for receipts and disbursements related to acquisition, design, construction and any other related municipal facility and community/senior capital project expenditures.

**COMBINING BALANCE SHEET**  
**NONMAJOR GOVERNMENTAL FUNDS**  
December 31, 2013

	Special Revenue	Capital Projects	Total
<b>ASSETS</b>			
Equity in pooled cash & investments	\$ 5,724,575	\$ 3,176,297	\$ 8,900,872
Receivables (net):			
Accounts and contracts	70,028	-	70,028
Due from other governments	617,137	-	617,137
<b>TOTAL ASSETS</b>	<b>6,411,740</b>	<b>3,176,297</b>	<b>9,588,037</b>
<b>LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND</b>			
Liabilities:			
Vouchers payable	350,195	60,136	410,331
Retainage payable	77,588	223	77,811
Deposits payable	15,581	-	15,581
Interfund loans payable	304,328	-	304,328
Unearned revenue	103,554	-	103,554
<b>TOTAL LIABILITIES</b>	<b>851,246</b>	<b>60,359</b>	<b>911,605</b>
Fund Balance:			
Restricted	787,207	2,162,498	2,949,705
Committed	4,773,287	953,440	5,726,727
<b>TOTAL FUND BALANCES</b>	<b>5,560,494</b>	<b>3,115,938</b>	<b>8,676,432</b>
<b>TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES</b>	<b>\$ 6,411,740</b>	<b>\$ 3,176,297</b>	<b>\$ 9,588,037</b>

**COMBINING BALANCE SHEET**  
**NONMAJOR SPECIAL REVENUE FUNDS**  
December 31, 2013

	Arterial Street	Solid Waste Recycling	Special Contracts/ Studies	Hotel/Motel Lodging Tax
<b>ASSETS</b>				
Equity in pooled cash & investments	\$ 198,368	\$ 164,242	\$ 357,018	\$ 226,854
Receivables (net):				
Taxes	-	-	-	-
Accounts and contracts	-	-	-	-
Due from other governments	38,751	79,421	-	13,380
<b>TOTAL ASSETS</b>	<b>237,119</b>	<b>243,663</b>	<b>357,018</b>	<b>240,234</b>
<b>LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES</b>				
Liabilities:				
Vouchers payable	-	31,902	-	13,200
Retainage payable	77,588	-	-	-
Deposits payable	-	-	-	-
Interfund loans payable	-	-	-	-
Unearned revenue	-	-	-	-
<b>TOTAL LIABILITIES</b>	<b>77,588</b>	<b>31,902</b>	<b>-</b>	<b>13,200</b>
Fund Balance:				
Restricted	-	-	357,018	227,034
Committed	159,531	211,761	-	-
<b>TOTAL FUND BALANCES</b>	<b>159,531</b>	<b>211,761</b>	<b>357,018</b>	<b>227,034</b>
<b>TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES</b>	<b>\$ 237,119</b>	<b>\$ 243,663</b>	<b>\$ 357,018</b>	<b>\$ 240,234</b>

**COMBINING BALANCE SHEET**  
**NONMAJOR SPECIAL REVENUE FUNDS**  
December 31, 2013

	Federal way Community Center	Traffic Safety	Community Development Block Grant	Paths and Trails Reserve	Total
<b>ASSETS</b>					
Equity in pooled cash & investments	\$ 1,705,654	\$ 2,910,585	\$ 150	\$ 161,704	\$ 5,724,575
Receivables (net):					
Taxes	-	-	-	-	-
Accounts and contracts	70,028	-	-	-	70,028
Due from other governments	-	-	484,849	736	617,137
<b>TOTAL ASSETS</b>	<b>1,775,682</b>	<b>2,910,585</b>	<b>484,999</b>	<b>162,440</b>	<b>6,411,740</b>
<b>LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES</b>					
Liabilities:					
Vouchers payable	59,035	106,102	139,956	-	350,195
Retainage payable	-	-	-	-	77,588
Deposits payable	15,581	-	-	-	15,581
Interfund loans payable	-	-	304,328	-	304,328
Unearned revenue	103,554	-	-	-	103,554
<b>TOTAL LIABILITIES</b>	<b>178,170</b>	<b>106,102</b>	<b>444,284</b>	<b>-</b>	<b>851,246</b>
Fund Balance:					
Restricted	-	-	40,715	162,440	787,207
Committed	1,597,512	2,804,483	-	-	4,773,287
<b>TOTAL FUND BALANCES</b>	<b>1,597,512</b>	<b>2,804,483</b>	<b>40,715</b>	<b>162,440</b>	<b>5,560,494</b>
<b>TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES</b>	<b>\$ 1,775,682</b>	<b>\$ 2,910,585</b>	<b>\$ 484,999</b>	<b>\$ 162,440</b>	<b>\$ 6,411,740</b>

**COMBINING BALANCE SHEET**  
**NONMAJOR CAPITAL PROJECTS FUNDS**  
December 31, 2013

	City Facilities	Parks	Total
<b>ASSETS</b>			
Equity in pooled cash & investments	\$ 682,442	\$ 2,493,855	\$ 3,176,297
<b>TOTAL ASSETS</b>	<b>682,442</b>	<b>2,493,855</b>	<b>3,176,297</b>
<b>LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES</b>			
Liabilities:			
Vouchers payable	-	60,136	60,136
Retainage payable	-	223	223
<b>TOTAL LIABILITIES</b>	<b>-</b>	<b>60,359</b>	<b>60,359</b>
Fund Balance:			
Restricted	201,281	1,961,217	2,162,498
Committed	481,161	472,279	953,440
<b>TOTAL FUND BALANCES</b>	<b>682,442</b>	<b>2,433,496</b>	<b>3,115,938</b>
<b>TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES</b>	<b>\$ 682,442</b>	<b>\$ 2,493,855</b>	<b>\$ 3,176,297</b>

**COMBINING STATEMENT OF REVENUES, EXPENDITURES  
AND CHANGES IN FUND BALANCES  
NONMAJOR GOVERNMENTAL FUNDS  
For Year Ended December 31, 2013**

	Special Revenue	Capital Projects	Total
<b>REVENUES</b>			
Taxes	\$ 350,257	\$ -	\$ 350,257
Intergovernmental	2,275,723	218,023	2,493,746
Service charges and fees	1,864,653	18,139	1,882,792
Fines and forfeitures	2,745,383	-	2,745,383
Interest	5,646	4,350	9,996
Other	215,687	11,994	227,681
	<u>7,457,349</u>	<u>252,506</u>	<u>7,709,855</u>
<b>TOTAL REVENUES</b>			
<b>EXPENDITURES</b>			
Current:			
General government	598,783	-	598,783
Security of persons and property	618,362	-	618,362
Transportation	1,463,241	-	1,463,241
Physical environment	468,220	-	468,220
Economic environment	86,396	1,117	87,513
Health	868,990	-	868,990
Culture and recreation	2,187,314	55,170	2,242,484
Capital outlay	82,654	1,288,398	1,371,052
	<u>6,373,960</u>	<u>1,344,685</u>	<u>7,718,645</u>
<b>TOTAL EXPENDITURES</b>			
<b>EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES</b>			
	<u>1,083,389</u>	<u>(1,092,179)</u>	<u>(8,790)</u>
<b>OTHER FINANCING SOURCES (USES)</b>			
Transfers in	1,867,449	810,000	2,677,449
Transfers out	(1,627,414)	-	(1,627,414)
<b>TOTAL OTHER FINANCING SOURCES (USES)</b>			
	<u>240,035</u>	<u>810,000</u>	<u>1,050,035</u>
<b>NET CHANGE IN FUND BALANCES</b>			
	1,323,424	(282,179)	1,041,245
<b>FUND BALANCES - BEGINNING</b>			
	<u>4,237,070</u>	<u>3,398,117</u>	<u>7,635,187</u>
<b>FUND BALANCES - ENDING</b>			
	<u>\$ 5,560,494</u>	<u>\$ 3,115,938</u>	<u>\$ 8,676,432</u>

**COMBINING STATEMENT OF REVENUES, EXPENDITURES  
AND CHANGES IN FUND BALANCES  
NONMAJOR SPECIAL REVENUE FUNDS  
For Year Ended December 31, 2013**

	Arterial Street	Solid Waste Recycling	Special Contracts/ Studies	Hotel/Motel Lodging Tax
<b>REVENUES</b>				
Taxes	\$ -	\$ -	\$ -	\$ 208,839
Intergovernmental	487,886	207,367	-	-
Service charges and fees	7,250	299,337	-	-
Fines and forfeitures	-	-	-	-
Interest	106	168	641	176
Other	-	1,107	-	1,999
<b>TOTAL REVENUES</b>	<b>495,242</b>	<b>507,979</b>	<b>641</b>	<b>211,014</b>
<b>EXPENDITURES</b>				
Current:				
General government	-	-	998	-
Security of persons and property	-	-	-	-
Transportation	1,463,241	-	-	-
Physical environment	-	468,220	-	-
Economic environment	-	-	-	86,396
Health	-	-	-	-
Culture and recreation	-	-	-	-
Capital outlay	-	-	-	-
<b>TOTAL EXPENDITURES</b>	<b>1,463,241</b>	<b>468,220</b>	<b>998</b>	<b>86,396</b>
<b>EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES</b>	<b>(967,999)</b>	<b>39,759</b>	<b>(357)</b>	<b>124,618</b>
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers in	1,048,000	-	-	-
Transfers out	-	-	(145,000)	-
<b>TOTAL OTHER FINANCING SOURCES (USES)</b>	<b>1,048,000</b>	<b>-</b>	<b>(145,000)</b>	<b>-</b>
<b>NET CHANGE IN FUND BALANCES</b>	<b>80,001</b>	<b>39,759</b>	<b>(145,357)</b>	<b>124,618</b>
<b>FUND BALANCES - BEGINNING</b>	<b>79,530</b>	<b>172,002</b>	<b>502,375</b>	<b>102,416</b>
<b>FUND BALANCES - ENDING</b>	<b>\$ 159,531</b>	<b>\$ 211,761</b>	<b>\$ 357,018</b>	<b>\$ 227,034</b>

**COMBINING STATEMENT OF REVENUES, EXPENDITURES  
AND CHANGES IN FUND BALANCES  
NONMAJOR SPECIAL REVENUE FUNDS  
For Year Ended December 31, 2013**

	Federal way Community Center	Traffic Safety	Community Development Block Grant	Paths and Trails Reserve	Total
<b>REVENUES</b>					
Taxes	\$ -	\$ -	\$ -	\$ 141,418	\$ 350,257
Intergovernmental	79,469	-	1,491,740	9,261	2,275,723
Service charges and fees	1,558,066	-	-	-	1,864,653
Fines and forfeitures	-	2,745,383	-	-	2,745,383
Interest	566	3,636	260	93	5,646
Other	212,432	-	149	-	215,687
<b>TOTAL REVENUES</b>	<b>1,850,533</b>	<b>2,749,019</b>	<b>1,492,149</b>	<b>150,772</b>	<b>7,457,349</b>
<b>EXPENDITURES</b>					
Current:					
General government	-	-	597,785	-	598,783
Security of persons and property	-	618,362	-	-	618,362
Transportation	-	-	-	-	1,463,241
Physical environment	-	-	-	-	468,220
Economic environment	-	-	-	-	86,396
Health	-	-	868,990	-	868,990
Culture and recreation	2,187,314	-	-	-	2,187,314
Capital outlay	82,654	-	-	-	82,654
<b>TOTAL EXPENDITURES</b>	<b>2,269,968</b>	<b>618,362</b>	<b>1,466,775</b>	<b>-</b>	<b>6,373,960</b>
<b>EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES</b>	<b>(419,435)</b>	<b>2,130,657</b>	<b>25,374</b>	<b>150,772</b>	<b>1,083,389</b>
<b>OTHER FINANCING SOURCES (USES)</b>					
Transfers in	819,449	-	-	-	1,867,449
Transfers out	-	(1,302,040)	(25,374)	(155,000)	(1,627,414)
<b>TOTAL OTHER FINANCING SOURCES (USES)</b>	<b>819,449</b>	<b>(1,302,040)</b>	<b>(25,374)</b>	<b>(155,000)</b>	<b>240,035</b>
<b>NET CHANGE IN FUND BALANCES</b>	<b>400,014</b>	<b>828,617</b>	<b>-</b>	<b>(4,228)</b>	<b>1,323,424</b>
<b>FUND BALANCES - BEGINNING</b>	<b>1,197,498</b>	<b>1,975,866</b>	<b>40,715</b>	<b>166,668</b>	<b>4,237,070</b>
<b>FUND BALANCES - ENDING</b>	<b>\$ 1,597,512</b>	<b>\$ 2,804,483</b>	<b>\$ 40,715</b>	<b>\$ 162,440</b>	<b>\$ 5,560,494</b>

**COMBINING STATEMENT OF REVENUES, EXPENDITURES  
AND CHANGES IN FUND BALANCES  
NONMAJOR CAPITAL PROJECTS FUNDS  
For Year Ended December 31, 2013**

	City Facilities	Parks	Total
<b>REVENUES</b>			
Intergovernmental	\$ 218,023	\$ -	\$ 218,023
Service charges and fees	-	18,139	18,139
Fines and forfeitures	-	-	-
Interest	1,182	3,168	4,350
Other	-	11,994	11,994
<b>TOTAL REVENUES</b>	<b>219,205</b>	<b>33,301</b>	<b>252,506</b>
<b>EXPENDITURES</b>			
Current:			
Economic environment	1,117	-	1,117
Culture and recreation	-	55,170	55,170
Capital outlay	1,028,498	259,900	1,288,398
<b>TOTAL EXPENDITURES</b>	<b>1,029,615</b>	<b>315,070</b>	<b>1,344,685</b>
<b>EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES</b>	<b>(810,410)</b>	<b>(281,769)</b>	<b>(1,092,179)</b>
<b>OTHER FINANCING SOURCES (USES)</b>			
Transfers in	355,000	455,000	810,000
<b>TOTAL OTHER FINANCING SOURCES (USES)</b>	<b>355,000</b>	<b>455,000</b>	<b>810,000</b>
<b>NET CHANGE IN FUND BALANCES</b>	<b>(455,410)</b>	<b>173,231</b>	<b>(282,179)</b>
<b>FUND BALANCES - BEGINNING</b>	<b>1,137,852</b>	<b>2,260,265</b>	<b>3,398,117</b>
<b>FUND BALANCES - ENDING</b>	<b>\$ 682,442</b>	<b>\$ 2,433,496</b>	<b>\$ 3,115,938</b>

**ARTERIAL STREET**  
**SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES**  
**BUDGET AND ACTUAL**

For Year Ended December 31, 2013

	Budgeted Amounts		Actual Amounts	Variance with
	Original	Final		Final Budget - Positive (Negative)
<b>REVENUES</b>				
Intergovernmental	\$ 486,000	\$ 486,000	\$ 487,886	\$ 1,886
Service charges and fees	-	-	7,250	7,250
Interest	2,500	2,500	106	(2,394)
<b>TOTAL REVENUES</b>	<b>488,500</b>	<b>488,500</b>	<b>495,242</b>	<b>6,742</b>
<b>EXPENDITURES</b>				
Current:				
Transportation	1,536,500	1,616,029	1,463,241	152,788
<b>TOTAL EXPENDITURES</b>	<b>1,536,500</b>	<b>1,616,029</b>	<b>1,463,241</b>	<b>152,788</b>
<b>EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES</b>	<b>(1,048,000)</b>	<b>(1,127,529)</b>	<b>(967,999)</b>	<b>159,530</b>
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers in	1,048,000	1,048,000	1,048,000	-
<b>TOTAL OTHER FINANCING SOURCES (USES)</b>	<b>1,048,000</b>	<b>1,048,000</b>	<b>1,048,000</b>	<b>-</b>
<b>NET CHANGE IN FUND BALANCES</b>	<b>-</b>	<b>(79,529)</b>	<b>80,001</b>	<b>159,530</b>
<b>FUND BALANCES - BEGINNING</b>	<b>-</b>	<b>79,529</b>	<b>79,530</b>	<b>1</b>
<b>FUND BALANCES - ENDING</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ 159,531</b>	<b>\$ 159,531</b>

**SOLID WASTE & RECYCLING**  
**SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES**  
**BUDGET AND ACTUAL**  
For Year Ended December 31, 2013

	Budgeted Amounts		Actual Amounts	Variance with Final Budget - Positive (Negative)
	Original	Final		
<b>REVENUES</b>				
Intergovernmental	\$ 165,549	\$ 207,326	\$ 207,367	\$ 41
Service charges and fees	284,671	284,671	299,337	14,666
Interest	-	-	168	168
Other	-	-	1,107	1,107
<b>TOTAL REVENUES</b>	<b>450,220</b>	<b>491,997</b>	<b>507,979</b>	<b>15,982</b>
<b>EXPENDITURES</b>				
Current:				
Physical environment	470,294	512,071	468,220	43,851
<b>TOTAL EXPENDITURES</b>	<b>470,294</b>	<b>512,071</b>	<b>468,220</b>	<b>43,851</b>
<b>EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES</b>	<b>(20,074)</b>	<b>(20,074)</b>	<b>39,759</b>	<b>59,833</b>
<b>NET CHANGE IN FUND BALANCES</b>	<b>(20,074)</b>	<b>(20,074)</b>	<b>39,759</b>	<b>59,833</b>
<b>FUND BALANCES - BEGINNING</b>	<b>154,127</b>	<b>172,002</b>	<b>172,002</b>	<b>-</b>
<b>FUND BALANCES - ENDING</b>	<b>\$ 134,053</b>	<b>\$ 151,928</b>	<b>\$ 211,761</b>	<b>\$ 59,833</b>

**HOTEL/MOTEL LODGING TAX**  
**SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES**  
**BUDGET AND ACTUAL**  
For Year Ended December 31, 2013

	Budgeted Amounts		Actual Amounts	Variance with Final Budget - Positive (Negative)
	Original	Final		
<b>REVENUES</b>				
Taxes	\$ 195,000	\$ 195,000	\$ 208,839	\$ 13,839
Interest	300	300	176	(124)
Other	-	-	1,999	1,999
<b>TOTAL REVENUES</b>	<b>195,300</b>	<b>195,300</b>	<b>211,014</b>	<b>15,714</b>
<b>EXPENDITURES</b>				
Current:				
Economic environment	195,300	297,716	86,396	211,320
<b>TOTAL EXPENDITURES</b>	<b>195,300</b>	<b>297,716</b>	<b>86,396</b>	<b>211,320</b>
<b>EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES</b>	<b>-</b>	<b>(102,416)</b>	<b>124,618</b>	<b>227,034</b>
<b>NET CHANGE IN FUND BALANCES</b>	<b>-</b>	<b>(102,416)</b>	<b>124,618</b>	<b>227,034</b>
<b>FUND BALANCES - BEGINNING</b>	<b>-</b>	<b>102,416</b>	<b>102,416</b>	<b>-</b>
<b>FUND BALANCES - ENDING</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ 227,034</b>	<b>\$ 227,034</b>

**FEDERAL WAY COMMUNITY CENTER**  
**SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES**  
**BUDGET AND ACTUAL**  
For Year Ended December 31, 2013

	Budgeted Amounts		Actual Amounts	Variance with Final Budget - Positive (Negative)
	Original	Final		
<b>REVENUES</b>				
Intergovernmental	-	79,469	79,469	-
Service charges and fees	\$ 1,403,500	\$ 1,403,500	\$ 1,558,066	\$ 154,566
Interest	-	-	566	566
Other	215,000	215,000	212,432	(2,568)
<b>TOTAL REVENUES</b>	<b>1,618,500</b>	<b>1,697,969</b>	<b>1,850,533</b>	<b>152,564</b>
<b>EXPENDITURES</b>				
Current:				
Culture and recreation	2,168,353	2,168,353	2,187,314	(18,961)
Capital outlay	56,557	147,221	82,654	64,567
<b>TOTAL EXPENDITURES</b>	<b>2,224,910</b>	<b>2,315,574</b>	<b>2,269,968</b>	<b>45,606</b>
<b>EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES</b>	<b>(606,410)</b>	<b>(617,605)</b>	<b>(419,435)</b>	<b>198,170</b>
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers in	708,000	817,797	819,449	1,652
<b>TOTAL OTHER FINANCING SOURCES (USES)</b>	<b>708,000</b>	<b>817,797</b>	<b>819,449</b>	<b>1,652</b>
<b>NET CHANGE IN FUND BALANCES</b>	<b>101,590</b>	<b>200,192</b>	<b>400,014</b>	<b>199,822</b>
<b>FUND BALANCES - BEGINNING</b>	<b>1,079,672</b>	<b>1,197,501</b>	<b>1,197,498</b>	<b>(3)</b>
<b>FUND BALANCES - ENDING</b>	<b>\$ 1,181,262</b>	<b>\$ 1,397,693</b>	<b>\$ 1,597,512</b>	<b>\$ 199,819</b>

**TRAFFIC SAFETY**  
**SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES**  
**BUDGET AND ACTUAL**

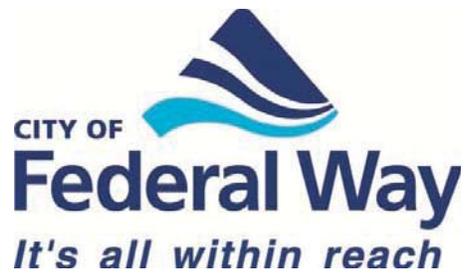
For Year Ended December 31, 2013

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	Variance with Final Budget - Positive (Negative)
	<u>Original</u>	<u>Final</u>		<u>(Negative)</u>
<b>REVENUES</b>				
Fines and forfeitures	\$ 830,000	\$ 2,455,000	\$ 2,745,383	\$ 290,383
Interest	-	-	3,636	3,636
<b>TOTAL REVENUES</b>	<b>830,000</b>	<b>2,455,000</b>	<b>2,749,019</b>	<b>294,019</b>
<b>EXPENDITURES</b>				
Current:				
Security of persons and property	-	651,754	618,362	33,392
<b>TOTAL EXPENDITURES</b>	<b>-</b>	<b>651,754</b>	<b>618,362</b>	<b>33,392</b>
<b>EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES</b>	<b>830,000</b>	<b>1,803,246</b>	<b>2,130,657</b>	<b>327,411</b>
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers out	(1,075,040)	(1,302,040)	(1,302,040)	-
<b>TOTAL OTHER FINANCING SOURCES (USES)</b>	<b>(1,075,040)</b>	<b>(1,302,040)</b>	<b>(1,302,040)</b>	<b>-</b>
<b>NET CHANGE IN FUND BALANCES</b>	<b>(245,040)</b>	<b>501,206</b>	<b>828,617</b>	<b>327,411</b>
<b>FUND BALANCES - BEGINNING</b>	<b>1,500,324</b>	<b>1,975,866</b>	<b>1,975,866</b>	<b>-</b>
<b>FUND BALANCES - ENDING</b>	<b>\$ 1,255,284</b>	<b>\$ 2,477,072</b>	<b>\$ 2,804,483</b>	<b>\$ 327,411</b>

**PATH & TRAILS**  
**SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES**  
**BUDGET AND ACTUAL**

For Year Ended December 31, 2013

	Budgeted Amounts		Actual Amounts	Variance with Final Budget - Positive (Negative)
	Original	Final		
<b>REVENUES</b>				
Taxes	\$ 155,000	\$ 155,000	\$ 141,418	\$ (13,582)
Intergovernmental	9,000	9,000	9,261	261
Interest	-	-	93	93
<b>TOTAL REVENUES</b>	<b>164,000</b>	<b>164,000</b>	<b>150,772</b>	<b>(13,228)</b>
<b>EXPENDITURES</b>				
Current:				
General government	-	-	-	-
<b>TOTAL EXPENDITURES</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>
<b>EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES</b>	<b>164,000</b>	<b>164,000</b>	<b>150,772</b>	<b>(13,228)</b>
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers out	(155,000)	(155,000)	(155,000)	-
<b>TOTAL OTHER FINANCING SOURCES (USES)</b>	<b>(155,000)</b>	<b>(155,000)</b>	<b>(155,000)</b>	<b>-</b>
<b>NET CHANGE IN FUND BALANCES</b>	<b>9,000</b>	<b>9,000</b>	<b>(4,228)</b>	<b>(13,228)</b>
<b>FUND BALANCES - BEGINNING</b>	<b>159,808</b>	<b>166,667</b>	<b>166,668</b>	<b>1</b>
<b>FUND BALANCES - ENDING</b>	<b>\$ 168,808</b>	<b>\$ 175,667</b>	<b>\$ 162,440</b>	<b>\$ (13,227)</b>



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**Budget and Actual – Debt Service Fund Description  
For the Year Ended December 31, 2013**

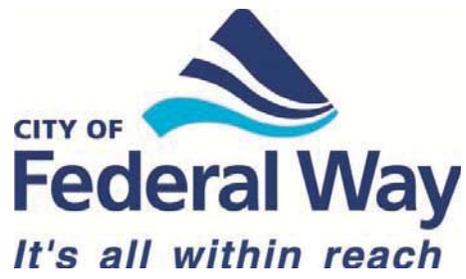
The *Debt Service Fund* accounts for the accumulation of resources for the payment of general obligation and special assessment bond principal, interest and related costs. Revenues for this fund consist of the City's real estate excise tax, transfers from the Utility Tax Fund, and/or other revenues designated by the City Council.

**BALANCE SHEET**  
**GOVERNMENTAL FUNDS**  
December 31, 2013

	<u>Debt Service</u>
<b>ASSETS</b>	
Equity in pooled cash & investments	\$ 4,889,669
Receivables (net):	
Taxes	<u>424,985</u>
<b>TOTAL ASSETS</b>	<u><u>5,314,654</u></u>
 <b>LIABILITIES AND FUND BALANCES</b>	
Liabilities:	
Unearned revenue	<u>66,318</u>
<b>TOTAL LIABILITIES</b>	<u>66,318</u>
 Fund Balance:	
Restricted	3,229,709
Committed	<u>2,018,627</u>
<b>TOTAL FUND BALANCES</b>	<u>5,248,336</u>
 <b>TOTAL LIABILITIES AND FUND BALANCE</b>	 <u><u>\$ 5,314,654</u></u>

**DEBT SERVICE FUND**  
**SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES**  
**BUDGET AND ACTUAL**  
For Year Ended December 31, 2013

	Budgeted Amounts		Actual Amounts	Variance with
	Original	Final		Final Budget - Positive (Negative)
<b>REVENUES</b>				
Taxes	\$ 1,400,000	\$ 1,400,000	\$ 2,034,033	\$ 634,033
Interest	3,500	3,500	4,550	1,050
<b>TOTAL REVENUES</b>	<b>1,403,500</b>	<b>1,403,500</b>	<b>2,038,583</b>	<b>635,083</b>
<b>EXPENDITURES</b>				
Debt service:			-	-
Principal	501,750	1,126,750	1,019,698	107,052
Interest/fiscal charges/admin fees	1,549,758	1,685,620	1,781,778	(96,158)
<b>TOTAL EXPENDITURES</b>	<b>2,051,508</b>	<b>2,812,370</b>	<b>2,801,476</b>	<b>10,894</b>
<b>EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES</b>	<b>(648,008)</b>	<b>(1,408,870)</b>	<b>(762,893)</b>	<b>645,977</b>
<b>OTHER FINANCING SOURCES (USES)</b>				
Bond proceeds	-	12,825,660	12,415,000	-
Bond principal payoff	-	(11,955,000)	(11,955,000)	-
Bond premium	-	-	410,660	410,660
Transfers in	1,832,000	2,531,876	2,530,224	(1,652)
Transfers out	(1,217,000)	(1,572,000)	(1,572,000)	-
<b>TOTAL OTHER FINANCING SOURCES (USES)</b>	<b>615,000</b>	<b>1,830,536</b>	<b>1,828,884</b>	<b>409,008</b>
<b>NET CHANGE IN FUND BALANCES</b>	<b>(33,008)</b>	<b>421,666</b>	<b>1,065,991</b>	<b>1,054,985</b>
<b>FUND BALANCES - BEGINNING</b>	<b>3,705,294</b>	<b>4,182,345</b>	<b>4,182,345</b>	<b>-</b>
<b>FUND BALANCES - ENDING</b>	<b>\$ 3,672,286</b>	<b>\$ 4,604,011</b>	<b>\$ 5,248,336</b>	<b>\$ 644,325</b>



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**Combining Statement – Internal Service Fund’s Description  
For the Year Ended December 31, 2013**

**Internal Service Funds**

Internal Service Funds are used to account for the financing of goods or services provided by one department or agency to other departments or agencies of a government, or to other governments, on a cost-reimbursement basis.

The ***Risk Management Fund*** accounts for the City’s risk financing activities established to minimize adverse effects of losses associated with property and casualty, medical and dental, unemployment and worker’s compensation claims. Both risk control (to minimize the losses that strike and organization) and risk financing (to obtain finances to provide for or restore the economic damages of those losses) are involved. The City is currently self-insuring only State Unemployment Compensation. Related premiums received by the fund are used to reimburse the unemployment benefits paid to eligible individuals and to establish reserves for the payment of estimated future unemployment claims liability. The City is also currently recovering costs and building reserves for general liability including property, casualty, errors and omissions and fidelity coverage.

The ***Information Systems Fund*** was established to account for all costs associated with data processing, telecommunications and the Geographical Information System (GIS). This fund will own and depreciate all non-proprietary fund assets related to these functions, and will charge equipment/software users for both maintenance/operating costs and equipment replacement charges based on depreciation schedules.

The ***Support Services Fund*** will account for duplication, graphics and other general support services provided to departments and funds throughout the City.

The ***Fleet and Equipment Fund*** accounts for the cost of maintaining City vehicles and other motorized equipment. Rates charged to user departments are based on the full cost of maintaining equipment items, including the recovery of related depreciation expense.

The ***Buildings and Furnishings Fund*** accounts for all costs associated with the operation and maintenance of specified City buildings. City building facilities and furnishings will be owned by this Fund, and both maintenance/operating costs and depreciation recovery will be charged City departments and funds.

**INTERNAL SERVICE FUNDS**  
**COMBINING STATEMENT OF NET POSITION**  
December 31, 2013

	Risk Management	Information Systems	Support Services	Fleet and Equipment	Buildings and Furnishings	TOTAL
<b>ASSETS</b>						
Current Assets						
Equity in pooled cash & investments	\$ 5,695,563	\$ 3,886,164	\$ 214,283	\$ 6,099,415	\$ 1,783,701	\$ 17,679,126
Prepaid items	-	-	5,000	-	-	5,000
<b>TOTAL CURRENT ASSETS</b>	<b>5,695,563</b>	<b>3,886,164</b>	<b>219,283</b>	<b>6,099,415</b>	<b>1,783,701</b>	<b>17,684,126</b>
Noncurrent assets						
Capital assets:						
Building/structures	-	-	-	-	16,533,999	16,533,999
Machinery/furniture/equipment	-	6,489,007	234,389	8,733,437	-	15,456,833
Less accumulated depreciation	-	(4,951,345)	(94,575)	(5,532,808)	(7,002,985)	(17,581,713)
<b>TOTAL NONCURRENT ASSETS</b>	<b>-</b>	<b>1,537,662</b>	<b>139,814</b>	<b>3,200,629</b>	<b>9,531,014</b>	<b>14,409,119</b>
<b>TOTAL CURRENT ASSETS</b>	<b>5,695,563</b>	<b>5,423,826</b>	<b>359,097</b>	<b>9,300,044</b>	<b>11,314,715</b>	<b>32,093,245</b>
<b>LIABILITIES</b>						
Current Liabilities:						
Vouchers/payroll payable	51,073	47,799	4,761	89,081	72,970	265,684
<b>TOTAL CURRENT LIABILITIES</b>	<b>51,073</b>	<b>47,799</b>	<b>4,761</b>	<b>89,081</b>	<b>72,970</b>	<b>265,684</b>
Long-term liabilities:						
Compensated absences payable	-	45,410	-	-	-	45,410
<b>TOTAL LONG-TERM LIABILITIES</b>	<b>-</b>	<b>45,410</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>45,410</b>
<b>TOTAL LIABILITIES</b>	<b>51,073</b>	<b>93,209</b>	<b>4,761</b>	<b>89,081</b>	<b>72,970</b>	<b>311,094</b>
<b>NET POSITION</b>						
Net Investment in capital	-	1,537,662	139,814	3,200,629	9,531,014	14,409,119
Unrestricted	5,644,490	3,792,955	214,523	6,010,333	1,710,731	17,373,032
<b>TOTAL NET POSITION</b>	<b>\$ 5,644,490</b>	<b>\$ 5,330,617</b>	<b>\$ 354,337</b>	<b>\$ 9,210,962</b>	<b>\$ 11,241,745</b>	<b>\$ 31,782,151</b>

**INTERNAL SERVICE FUNDS**  
**COMBINING STATEMENT OF REVENUES, EXPENSES AND CHANGES**  
**IN FUND NET POSITION**  
For Year Ended December 31, 2013

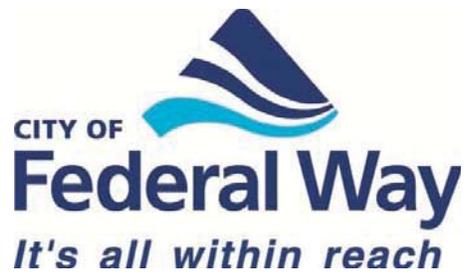
	Risk Management	Information Systems	Support Services	Fleet and Equipment	Buildings and Furnishings	TOTAL
<b>OPERATING REVENUES:</b>						
Service charges and fees	\$ 1,325,642	\$ 1,715,299	\$ 122,288	\$ 1,962,103	\$ 647,490	\$ 5,772,822
Intergovernmental	-	-	-	-	1,849	1,849
Miscellaneous	95,784	1,690	-	-	-	97,475
<b>TOTAL OPERATING REVENUES</b>	<b>1,421,426</b>	<b>1,716,989</b>	<b>122,288</b>	<b>1,962,103</b>	<b>649,339</b>	<b>5,872,146</b>
<b>OPERATING EXPENSES:</b>						
Personal services	-	670,988	-	22,227	47,236	740,451
Materials and supplies	360	31,233	19,436	476,268	37,775	565,072
Services and charges	96,328	451,222	65,781	317,516	414,293	1,345,140
Intergovernmental	67,212	115,716	-	57,849	200	240,977
Insurance	582,877	-	-	-	-	582,877
Claims	552,149	-	-	-	-	552,149
Depreciation	-	428,835	12,231	869,239	903,441	2,213,746
<b>TOTAL OPERATING EXPENSES</b>	<b>1,298,926</b>	<b>1,697,994</b>	<b>97,448</b>	<b>1,743,099</b>	<b>1,402,945</b>	<b>6,240,412</b>
<b>OPERATING INCOME (LOSS)</b>	<b>122,500</b>	<b>18,995</b>	<b>24,840</b>	<b>219,004</b>	<b>(753,606)</b>	<b>(368,266)</b>
<b>NON-OPERATING REVENUES (EXPENSES):</b>						
Gain (Loss) from disposal of capital assets	-	-	-	42,872	-	42,872
Interest income	4,116	4,735	312	7,083	2,055	18,301
<b>TOTAL NON-OPERATING REVENUES (EXPENSES)</b>	<b>4,116</b>	<b>4,735</b>	<b>312</b>	<b>49,955</b>	<b>2,055</b>	<b>61,173</b>
<b>INCOME (LOSS) BEFORE TRANSFERS</b>	<b>126,616</b>	<b>23,730</b>	<b>25,152</b>	<b>268,959</b>	<b>(751,551)</b>	<b>(307,093)</b>
Capital contributions	-	7,971	-	61,256	-	69,227
Transfers in	-	168,000	-	-	-	168,000
Transfers out	(40,000)	(87,651)	(76,587)	(342,926)	-	(547,164)
<b>CHANGE IN NET POSITION</b>	<b>86,616</b>	<b>112,050</b>	<b>(51,435)</b>	<b>(12,711)</b>	<b>(751,551)</b>	<b>(617,030)</b>
<b>NET POSITION - BEGINNING</b>	<b>5,557,874</b>	<b>5,218,567</b>	<b>405,771</b>	<b>9,223,672</b>	<b>11,993,296</b>	<b>32,399,180</b>
<b>NET POSITION - ENDING</b>	<b>\$ 5,644,490</b>	<b>\$ 5,330,617</b>	<b>\$ 354,337</b>	<b>\$ 9,210,962</b>	<b>\$ 11,241,745</b>	<b>\$ 31,782,151</b>

**INTERNAL SERVICE FUNDS**  
**COMBINING STATEMENT OF CASH FLOWS**  
For Year Ended December 31, 2013

	Risk Management	Information Systems	Support Services
<b>CASH FLOWS FROM OPERATING ACTIVITIES:</b>			
Cash received from users	\$ 1,325,646	\$ 1,715,299	\$ 122,289
Cash payments to claimants	(552,149)	-	-
Cash payments to suppliers for goods/services	(116,397)	(533,106)	(87,128)
Cash payments to employees	-	(666,825)	-
Cash payments to other governments for goods and services	(650,089)	(115,716)	-
Other operating receipts	95,785	1,693	-
NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES	<u>102,796</u>	<u>401,345</u>	<u>35,160</u>
<b>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES:</b>			
Transfers in	-	168,000	-
Transfers out	(40,000)	(87,651)	(76,587)
NET CASH PROVIDED BY NONCAPITAL FINANCING	<u>(40,000)</u>	<u>80,349</u>	<u>(76,587)</u>
<b>CASH FLOWS FROM CAPITAL AND CAPITAL - RELATED FINANCING ACTIVITIES:</b>			
Acquisition of capital asset/construction work in progress	-	(357,221)	(32,137)
Proceeds from the sale of capital assets	-	-	-
NET CASH USED FOR CAPITAL AND CAPITAL- RELATED FINANCING ACTIVITIES	<u>-</u>	<u>(357,221)</u>	<u>(32,137)</u>
<b>CASH FLOWS FROM INVESTING ACTIVITIES:</b>			
Receipts of interest	4,116	4,734	312
NET CASH PROVIDED BY INVESTING ACTIVITIES	<u>4,116</u>	<u>4,734</u>	<u>312</u>
NET INCREASE/(DECREASE) IN CASH AND CASH EQUIVALENTS	66,911	129,206	(73,252)
CASH AND CASH EQUIVALENTS AT BEGINNING OF YEAR	<u>5,628,656</u>	<u>3,756,956</u>	<u>287,533</u>
CASH AND CASH EQUIVALENTS AT END OF YEAR	<u><u>5,695,567</u></u>	<u><u>3,886,161</u></u>	<u><u>214,280</u></u>
<b>RECONCILIATION OF OPERATING INCOME TO NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES</b>			
Operating Income/(loss)	122,505	18,998	24,841
Adjustments to reconcile operating income to net cash provided/(used) by operating activities:			
Depreciation expenses	-	428,835	12,231
(Increases)/decrease in accounts receivable	-	-	-
(Increases)/decrease in due from other governments	-	-	-
Increases/(decrease) in vouchers/accounts payable	(19,709)	(50,651)	(1,912)
Increases/(decrease) in accrued payroll/compensated absences payable	-	4,163	-
TOTAL ADJUSTMENTS	<u>(19,709)</u>	<u>382,347</u>	<u>10,319</u>
NET CASH PROVIDED/USED BY OPERATING ACTIVITIES	<u>\$ 102,796</u>	<u>\$ 401,345</u>	<u>\$ 35,160</u>
<b>Non-cash investing, capital, and financing activities:</b>			
Other contributions of capital assets	<u>\$ -</u>	<u>\$ 7,971</u>	<u>\$ -</u>

**INTERNAL SERVICE FUNDS**  
**COMBINING STATEMENT OF CASH FLOWS**  
For Year Ended December 31, 2013

	Fleet and Equipment	Buildings and Furnishings	TOTAL
<b>CASH FLOWS FROM OPERATING ACTIVITIES:</b>			
Cash received from users	\$ 1,962,103	\$ 649,338	\$ 5,774,674
Cash payments to claimants	-	-	(52,149)
Cash payments to suppliers for goods/services	(790,268)	(409,915)	(1,936,814)
Cash payments to employees	(25,153)	(47,236)	(739,214)
Cash payments to other governments for goods and services	-	-	(765,805)
Other operating receipts	-	-	97,477
NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES	<u>1,146,683</u>	<u>192,187</u>	<u>1,878,170</u>
<b>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES:</b>			
Transfers in	-	-	168,000
Transfers out	(342,926)	-	(547,164)
NET CASH PROVIDED BY NONCAPITAL FINANCING	<u>(342,926)</u>	<u>-</u>	<u>(379,164)</u>
<b>CASH FLOWS FROM CAPITAL AND CAPITAL - RELATED FINANCING ACTIVITIES:</b>			
Acquisition of capital asset/construction work in progress	(531,770)	(18,291)	(939,419)
Proceeds from the sale of capital assets	42,872	-	42,872
NET CASH USED FOR CAPITAL AND CAPITAL- RELATED FINANCING ACTIVITIES	<u>(488,898)</u>	<u>(18,291)</u>	<u>(896,547)</u>
<b>CASH FLOWS FROM INVESTING ACTIVITIES:</b>			
Receipts of interest	7,083	2,055	18,299
NET CASH PROVIDED BY INVESTING ACTIVITIES	<u>7,083</u>	<u>2,055</u>	<u>18,299</u>
NET INCREASE/(DECREASE) IN CASH AND CASH EQUIVALENTS	321,942	175,951	620,759
CASH AND CASH EQUIVALENTS AT BEGINNING OF YEAR	<u>5,777,473</u>	<u>1,607,749</u>	<u>17,058,367</u>
CASH AND CASH EQUIVALENTS AT END OF YEAR	<u><u>6,099,415</u></u>	<u><u>1,783,700</u></u>	<u><u>17,679,126</u></u>
<b>RECONCILIATION OF OPERATING INCOME TO NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES</b>			
Operating Income/(loss)	219,005	(753,606)	(368,258)
Adjustments to reconcile operating income to net cash provided/(used) by operating activities:			
Depreciation expenses	869,239	903,441	2,213,746
(Increases)/decrease in accounts receivable	-	-	-
(Increases)/decrease in due from other governments	-	-	-
Increases/(decrease) in vouchers/accounts payable	61,365	42,353	31,446
Increases/(decrease) in accrued payroll/compensated absences payable	(2,926)	-	1,237
TOTAL ADJUSTMENTS	<u>927,678</u>	<u>945,794</u>	<u>2,246,429</u>
NET CASH PROVIDED/USED BY OPERATING ACTIVITIES	<u>\$ 1,146,683</u>	<u>\$ 192,187</u>	<u>\$ 1,878,171</u>
<b>Non-cash investing, capital, and financing activities:</b>			
Other contributions of capital assets	<u>\$ 61,256</u>	<u>\$ -</u>	<u>\$ 69,227</u>



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**CAPITAL ASSETS USED IN THE  
OPERATION  
OF GOVERNMENTAL FUNDS**

**CAPITAL ASSETS USED IN THE OPERATION OF GOVERNMENTAL FUNDS  
COMPARATIVE SCHEDULE BY SOURCE**

December 31, 2013

	2013	2012
<b>GOVERNMENTAL FUNDS CAPITAL ASSETS</b>		
Land	\$ 304,177,872	\$303,565,575
Buildings	734,118	651,464
Improvements other than buildings	43,865,580	43,865,580
Machinery and equipment	184,000	184,000
Infrastructure	164,610,040	151,204,738
Construction in progress	14,380,488	22,743,528
	<b>527,952,098</b>	<b>522,214,885</b>
<b>TOTAL GOVERNMENTAL FUNDS CAPITAL ASSETS</b>		
 <b>INVESTMENTS IN GOVERNMENTAL FUNDS CAPITAL ASSETS BY SOURCE:</b>		
General Fund	125,244,871	125,244,871
Special Revenue Funds	252,375,395	252,375,395
Capital Project Funds	123,192,004	122,888,397
Donations	27,139,828	21,706,222
	<b>527,952,098</b>	<b>522,214,885</b>
	<b>\$ 527,952,098</b>	<b>\$ 522,214,885</b>

This schedule presents only the historical cost of capital asset balances (no depreciation expenses) related to governmental funds. Accordingly, the capital assets reported in internal service funds are excluded from the above amounts. Generally, the capital assets of the internal service funds are included as governmental activities in the statement of net assets.

**CAPITAL ASSETS USED IN THE OPERATION OF GOVERNMENTAL FUNDS  
SCHEDULE BY FUNCTION AND ACTIVITY**

December 31, 2013

Function and Activity	Land	Buildings	Improvements Other than Buildings	Machinery and Equipment	Infrastructure	Construction in Progress	Total 2013	Total 2012
<b>GENERAL GOVERNMENT</b>								
Miscellaneous general government	\$ 18,129,140	\$ -	\$ 19,973	\$184,000	\$ 6,139,001	\$ 1,442,776	\$ 25,914,890	\$24,770,514
Total General Government:	18,129,140	-	19,973	184,000	6,139,001	1,442,776	25,914,890	24,770,514
<b>CULTURE AND RECREATION</b>								
Culture and Recreation	121,008,287	734,118	43,845,607	-	94,474,128	3,028,691	263,090,831	262,748,277
Total Culture and Recreation:	121,008,287	734,118	43,845,607	-	94,474,128	3,028,691	263,090,831	262,748,277
<b>TRANSPORTATION</b>								
Streets and Traffic	165,040,445	-	-	-	63,996,911	9,909,021	238,946,377	234,696,094
Total Transportation:	165,040,445	-	-	-	63,996,911	9,909,021	238,946,377	234,696,094
Total General Fixed Asset by Function:	\$304,177,872	\$ 734,118	\$ 43,865,580	\$184,000	\$164,610,040	\$ 14,380,488	\$527,952,098	\$522,214,885

This schedule presents only the historical cost of capital asset balances (no depreciation expenses) related to governmental funds. Accordingly, the capital assets reported in internal service funds are excluded from the above amounts. Generally, the capital assets of the internal service funds are included as governmental activities in the statement of net assets.

**CAPITAL ASSETS USED IN THE OPERATION OF GOVERNMENTAL FUNDS  
SCHEDULE OF CHANGES BY FUNCTION AND ACTIVITY**

For the Year Ended December 31, 2013

	Governmental Funds Capital Assets 1/1/2013	Additions	Deductions	Governmental Funds Capital Assets 12/31/2013
<b>GENERAL GOVERNMENT</b>				
Miscellaneous general government	\$ 24,770,514	\$ 1,144,376	\$ -	\$ 25,914,890
<b>TOTAL GENERAL GOVERNMENT</b>	<b>24,770,514</b>	<b>1,144,376</b>	<b>-</b>	<b>25,914,890</b>
<b>CULTURE AND RECREATION</b>				
	262,748,277	342,554	-	263,090,831
<b>TOTAL CULTURE AND RECREATION</b>	<b>262,748,277</b>	<b>342,554</b>	<b>-</b>	<b>263,090,831</b>
<b>TRANSPORTATION</b>				
Streets and traffic	234,696,094	4,250,283	-	238,946,377
<b>TOTAL TRANSPORTATION</b>	<b>234,696,094</b>	<b>4,250,283</b>	<b>-</b>	<b>238,946,377</b>
 <b>TOTAL GENERAL FIXED ASSETS</b>	 <b>\$ 522,214,885</b>	 <b>\$ 5,737,213</b>	 <b>\$ -</b>	 <b>\$ 527,952,098</b>

This schedule presents only the historical cost of capital asset balances (no depreciation expenses) related to governmental funds. Accordingly, the capital assets reported in internal service funds are excluded from the above amounts. Generally, the capital assets of the internal service funds are included as governmental activities in the statement of net assets.

## Statistical Section

The statistical section presents detailed information as a context for understanding what the information in the financial statements and note disclosures say about the City's overall financial health. The following are the five categories of information presented in this section.

**Financial Trends** – These schedules contain trend information to help the reader understand how the City's financial performance and well-being have changed over time.

**Revenue Capacity** – These schedules contain information to help the reader assess the City's most significant local revenue sources, property tax and sales tax.

**Debt Capacity** – These schedules present information to help the reader assess the affordability of the City's current levels of outstanding debt and the City's ability to issue additional debt in the future.

**Demographic and Economic Information** – These schedules offer demographic and economic indicators to help the reader understand the environment within which the City's financial activities take place.

**Operating Information** – These schedules contain service and infrastructure data to help the reader understand how the information in the City's financial report relates to the services the city provides and the activities it performs.

**NET POSITION BY COMPONENT**  
**Last Seven Fiscal Years**

	<b>2007</b>	<b>2008</b>	<b>2009</b>	<b>2010</b>	<b>2011</b>	<b>2012</b>	<b>2013</b>
Governmental activities							
Net investment in capital assets	\$ 439,127,122	\$ 456,600,030	\$ 442,704,401	465,671,345	470,074,905	470,597,776	468,628,412
Restricted	32,269,512	28,434,066	27,476,530	17,442,323	23,941,601	22,847,077	22,594,884
Unrestricted	23,651,674	24,773,913	44,282,822	44,613,406	38,602,445	45,027,323	48,829,641
Total governmental activities net position	<u>495,048,308</u>	<u>509,808,009</u>	<u>514,463,753</u>	<u>527,727,074</u>	<u>532,618,951</u>	<u>538,472,176</u>	<u>540,052,936</u>
Business-type activities							
Net investment in capital assets	45,264,105	50,494,590	50,578,649	50,563,097	50,052,887	50,280,880	50,620,091
Restricted	15,777	42,558	16,366	9,411	18,831	26,496	20,559
Unrestricted	6,550,179	5,071,617	5,115,275	5,015,367	5,398,786	5,968,302	6,577,269
Total business-type activities net position	<u>51,830,061</u>	<u>55,608,765</u>	<u>55,710,290</u>	<u>55,587,875</u>	<u>55,470,504</u>	<u>56,275,678</u>	<u>57,217,919</u>
Primary government							
Net investment in capital assets	484,391,227	507,094,620	493,283,050	516,234,442	520,127,792	520,878,656	519,248,503
Restricted	32,285,289	28,476,624	27,492,896	17,451,734	23,960,432	22,873,573	22,615,443
Unrestricted	30,201,853	29,845,530	49,398,097	49,628,773	44,001,231	50,995,625	55,406,910
Total primary government net assets	<u>\$ 546,878,369</u>	<u>\$ 565,416,774</u>	<u>\$ 570,174,043</u>	<u>\$ 583,314,949</u>	<u>\$ 588,089,455</u>	<u>\$ 594,747,853</u>	<u>\$ 597,270,856</u>

Source: City of Federal Way Finance

Note: All amounts are reported on the accrual basis.

**CHANGES IN NET POSITION**  
Last Seven Fiscal Years

	2007	2008	2009	2010	2011	2012	2013
<b>Expenses</b>							
Governmental activities:							
General government	\$ 4,506,800	\$5,606,797	\$4,566,457	\$ 4,865,827	\$ 4,448,449	\$ 4,300,691	\$ 4,575,614
Security of persons and property	23,107,683	24,745,284	26,341,614	26,842,240	27,222,584	27,604,936	27,894,695
Transportation	9,986,067	7,891,298	9,448,397	9,781,800	13,539,598	9,946,776	9,675,727
Physical environment	336,588	370,718	450,914	451,470	424,466	415,935	490,916
Economic environment	3,319,955	3,382,572	3,560,620	3,175,005	2,782,435	2,645,478	2,191,487
Health and human svcs	684,984	705,976	776,854	767,108	690,643	754,727	1,683,449
Culture and recreation	6,506,137	6,955,442	8,089,242	8,073,804	8,105,578	8,081,401	8,418,920
Interest on long-term debt	1,122,358	901,161	811,124	685,214	614,571	602,572	1,779,833
Total governmental activities expenses	49,570,572	50,559,248	54,045,222	54,642,468	57,828,324	54,352,517	56,710,640
Business-type activities:							
Surface Water Mgmt	3,454,193	4,060,440	3,345,027	3,384,352	3,527,590	3,272,514	3,234,742
Dumas Bay Center	980,588	1,045,250	984,103	849,176	890,738	873,144	844,623
Total business-type activities expenses	4,434,781	5,105,690	4,329,130	4,233,528	4,418,328	4,145,658	4,079,365
Total primary government expenses:	54,005,353	55,664,938	58,374,352	58,875,996	62,246,652	58,498,175	60,790,005
<b>Program Revenues</b>							
Governmental activities:							
Charges for services							
General Government	3,510,339	\$2,313,939	\$873,258	975,515	816,140	924,966	1,983,033
Security of Persons & Property	2,110,164	2,309,406	5,037,388	5,381,407	4,985,320	5,937,100	5,022,896
Transportation	3,119,637	513,340	1,806,846	1,961,083	2,484,058	2,139,292	577,489
Physical Environment	-	262,847	86,230	90,512	77,875	89,457	299,337
Economic Environment	1,009,707	1,962,624	680,908	636,534	510,483	568,973	2,201,375
Health	-	-	148,579	153,792	126,710	162,322	-
Culture & Recreation	531,041	2,561,685	1,546,931	1,618,659	1,487,099	1,738,098	2,431,603
Operating grants and contributions	22,858	1,538,476	2,172,168	9,718,920	4,597,981	5,367,163	6,007,682
Capital grants and contributions	11,457,030	8,933,154	8,452,149	9,044,477	9,716,551	5,225,265	3,892,651
Total governmental activities program revenues	21,760,776	20,395,471	20,804,457	29,580,898	24,802,216	22,152,636	22,416,065
Business-type activities:							
Charges for services	3,667,168	4,473,453	4,183,012	4,246,235	4,020,144	4,222,726	4,096,751
Operating grants and contributions	632,185	-	-	-	265,660	576,182	774,436
Capital grants and contributions	222,474	-	-	-	-	-	-
Total business-type activities program revenues	4,521,827	4,473,453	4,183,012	4,246,235	4,285,804	4,798,908	4,871,187
	26,282,603	24,868,924	24,987,469	33,827,133	29,088,020	26,951,544	27,287,252
Net (Expense)/Revenue							
Governmental activities	(27,809,796)	(30,163,777)	(33,240,765)	(25,061,570)	(33,026,108)	(32,199,881)	(34,294,574)
Business-type activities	87,046	(632,237)	(146,118)	12,707	(132,524)	653,250	791,822
<b>General Revenues and Other Changes in Net Position</b>							
Governmental activities:							
Taxes							
Sales tax	13,048,624	12,144,276	10,583,298	10,708,951	10,858,381	10,534,147	11,346,338
Local Criminal Justice Sales Tax	2,145,383	2,051,524	1,743,893	1,701,120	1,795,971	1,864,991	1,992,667
Utility tax	12,796,461	13,469,136	13,549,472	12,890,310	13,068,510	13,083,179	12,584,293
Property tax	9,059,734	9,397,456	9,653,537	9,609,740	9,867,614	10,052,109	10,152,114
Real estate excise tax	4,898,537	2,590,310	1,428,985	1,403,361	1,560,395	1,507,313	2,034,033
Gambling Tax	1,489,952	1,259,783	1,127,203	493,486	511,005	114,443	178,696
Hotel/Motel Tax	191,691	188,833	154,148	149,058	185,289	193,344	208,839
Leasehold tax	7,254	5,712	4,999	5,757	6,259	5,820	5,989
Other	6,971,413	6,502,869	2,020,751	1,210,341	1,061,026	838,259	868,261
Transfers	(185,495)	123,518	(200,907)	152,768	(113,000)	(140,500)	(137,419)
Total governmental activities	50,423,554	47,733,417	40,065,379	38,324,892	38,801,450	38,053,106	39,233,811
Business-type activities:							
Other	366,031	3,447,458	46,736	17,646	12,405	11,424	13,000
Transfers	185,495	(123,518)	200,907	(152,768)	113,000	140,500	137,419
Total business-type activities	551,526	3,323,940	247,643	(135,122)	125,405	151,924	150,419
Total primary government	\$ 50,975,080	\$ 51,057,357	\$ 40,313,022	\$ 38,189,770	\$ 38,926,855	\$ 38,205,030	\$ 39,384,230
<b>Change in Net Position</b>							
Governmental activities	\$ 22,613,758	\$ 17,569,640	\$ 6,824,613	\$ 13,263,321	\$ 5,775,342	\$ 5,853,224	\$ 4,939,237
Business-type activities	638,572	2,691,703	101,525	(122,415)	(7,119)	805,174	942,241
Prior Period Adjustment	-	(1,722,939)	(2,168,769)	-	-	-	-
Total primary government	\$ 23,252,330	\$ 18,538,404	\$ 4,757,370	\$ 13,140,907	\$ 5,768,223	\$ 6,658,398	\$ 5,881,478

Source: City of Federal Way Finance

Note: All amounts are reported on the accrual basis

**GOVERNMENT-WIDE REVENUES BY SOURCE AND EXPENDITURES BY FUNCTION**  
**Last Seven Fiscal Years**

	<u>2007</u>	<u>2008</u>	<u>2009</u>	<u>2010</u>	<u>2011</u>	<u>2012</u>	<u>2013</u>
Program Revenues							
Charges for Services	\$ 14,580,241	\$ 14,397,294	\$ 14,363,151	15,063,736	14,507,828	15,782,934	16,612,484
Operating Grants and Contributions	246,305	1,538,476	2,172,168	9,718,920	4,863,641	5,943,345	6,782,118
Capital Grants and Contributions	11,457,030	8,933,154	8,452,149	9,044,477	9,716,551	5,225,265	3,892,651
General revenues							
Sales tax	13,048,624	12,144,276	10,583,298	10,708,951	10,858,381	10,534,147	11,346,338
Local Criminal Justice Sales Tax	2,145,383	2,051,524	1,743,893	1,701,120	1,795,971	1,864,991	1,992,667
Utility tax	12,796,461	13,469,136	13,549,472	12,890,310	13,068,510	13,083,179	12,584,293
Property tax	9,059,734	9,397,456	9,653,537	9,609,740	9,867,614	10,052,109	10,152,114
Real estate excise tax	4,898,537	2,590,310	1,428,985	1,403,361	1,560,395	1,507,313	2,034,033
Gambling Tax	1,489,952	1,259,783	1,127,203	493,486	511,005	114,443	178,696
Hotel/Motel Tax	191,691	188,833	154,148	149,058	185,289	193,344	208,839
Leasehold tax	7,254	5,712	4,999	5,757	6,259	5,820	5,989
Other revenue	4,194,183	875,389	1,421,791	1,063,825	960,012	702,833	678,850
Unrestricted Grants & Contribution	-	7,448,783	284,350	-	-	-	-
Investment Earnings	3,223,005	1,678,292	385,976	179,373	113,419	146,850	202,411
Disposition of capital assets	(79,744)	(52,137)	(24,630)	(15,211)	-	-	-
<b>Total Revenues</b>	<b>77,258,656</b>	<b>75,926,281</b>	<b>65,300,490</b>	<b>72,016,903</b>	<b>68,014,875</b>	<b>65,156,573</b>	<b>66,671,483</b>
Expenses/Expenditures							
General Government	4,506,800	5,606,797	4,566,457	4,865,827	4,448,449	4,300,691	4,575,614
Security of Persons & Property	23,107,683	24,745,284	26,341,614	26,842,240	27,222,584	27,604,936	27,894,695
Transportation	9,986,067	7,891,298	9,448,397	9,781,800	13,539,598	9,946,776	9,675,727
Physical Environment	336,588	370,718	450,914	451,470	424,466	415,935	490,916
Economic Environment	3,319,955	3,382,572	3,560,620	3,175,005	2,782,435	2,645,478	2,191,487
Health	684,984	705,976	776,954	767,108	690,643	754,727	1,683,449
Culture & Recreation	6,506,137	6,955,442	8,089,242	8,073,804	8,105,578	8,081,401	8,418,920
Interest on long-term debt	1,122,358	901,161	811,124	685,214	614,571	602,572	1,779,833
Surface Water Management	3,455,166	4,060,440	3,345,027	3,384,352	3,527,590	3,272,514	3,234,742
Dumas Bay Centre	980,588	1,045,250	984,103	849,176	890,738	873,144	844,623
<b>Total Expenses/Expenditures</b>	<b>\$ 54,006,326</b>	<b>\$ 55,664,938</b>	<b>\$ 58,374,452</b>	<b>\$ 58,875,996</b>	<b>\$ 62,246,652</b>	<b>\$ 58,498,175</b>	<b>\$ 60,790,005</b>

Source: City of Federal Way Finance

**FUND BALANCES OF GOVERNMENTAL FUNDS**  
**Last Seven Fiscal Years**

	<b>2007</b>	<b>2008</b>	<b>2009</b>	<b>2010</b>	<b>2011</b>	<b>2012</b>	<b>2013</b>
General fund							
Reserved	125,184	418,207	106,728	-	-	-	-
Unreserved	7,783,868	5,511,440	8,138,468	-	-	-	-
Nonspendable	-	-	-	81,146	104,012	69,398	76,538
Restricted	-	-	-	168,398	145,524	60,585	39,081
Committed	-	-	-	-	21,893	21,893	21,893
Unassigned	-	-	-	8,188,575	12,372,719	14,783,219	16,003,076
<b>Total general fund</b>	<b>7,909,052</b>	<b>5,929,647</b>	<b>8,245,196</b>	<b>8,438,119</b>	<b>12,644,148</b>	<b>14,935,095</b>	<b>16,140,587</b>
All Other Governmental Funds							
Reserved	2,323,184	1,763,667	4,770,399	-	-	-	-
Unreserved, reported in:							
Special revenue funds	4,392,623	7,505,799	4,311,238	-	-	-	-
Capital projects funds	30,054,670	26,252,192	22,934,356	-	-	-	-
Restricted	-	-	-	17,776,967	19,325,489	18,079,168	17,478,394
Committed	-	-	-	18,611,612	11,642,248	15,813,105	16,371,292
Assigned	-	-	-	100,000	-	-	-
Unassigned	-	-	-	-	-	-	-
<b>Total all other governmental funds</b>	<b>\$ 36,770,477</b>	<b>\$ 35,521,658</b>	<b>\$ 32,015,993</b>	<b>\$ 36,488,580</b>	<b>\$ 30,967,736</b>	<b>\$ 33,892,273</b>	<b>\$ 33,849,686</b>

Source: City of Federal Way Finance

Note: Fund Balance reclassification implementation of GASB 54 for year's 2010 and forward

**CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS**  
**Last Seven Fiscal Years**

	2007	2008	2009	2010	2011	2012	2013
<b>Revenues</b>							
Taxes	\$43,584,824	\$41,071,781	\$38,192,852	\$37,122,069	\$ 37,831,045	\$ 37,450,059	\$ 38,505,413
Licenses, fees and permits	2,939,328	2,195,068	2,163,984	2,547,655	2,209,873	2,501,368	2,638,017
Intergovernmental	15,494,887	10,520,570	11,127,718	18,648,749	11,713,248	7,631,014	9,682,511
Charges for services	6,327,552	6,246,207	5,573,647	5,486,632	6,131,287	5,686,962	5,965,726
Fines and Forfeitures	1,005,293	1,433,628	2,200,092	2,783,214	2,146,524	3,371,878	3,911,990
Investment earnings	2,463,670	1,274,955	271,600	139,698	89,338	122,483	172,049
Other revenues	630,966	875,389	1,599,207	899,092	960,012	702,830	678,850
<b>Total revenues</b>	<b>72,446,520</b>	<b>63,617,598</b>	<b>61,129,100</b>	<b>67,627,109</b>	<b>61,081,327</b>	<b>57,466,594</b>	<b>61,554,556</b>
<b>Expenditures</b>							
General government	4,364,750	5,197,032	4,518,821	4,857,177	4,234,327	4,402,129	4,495,029
Security of persons and property	24,183,913	25,470,722	27,051,814	26,892,207	28,332,237	26,562,270	29,028,242
Transportation	6,631,030	6,634,548	6,165,540	5,700,274	7,427,408	6,039,183	5,672,769
Physical Environment	336,588	370,718	448,873	450,971	427,315	409,042	468,220
Economic Environment	3,326,986	3,344,987	3,504,767	3,161,820	2,782,537	2,645,215	2,190,502
Health	677,536	700,876	772,151	765,963	690,824	754,311	1,681,986
Culture and Recreation	5,300,455	5,871,288	5,845,676	5,857,621	5,821,160	5,877,370	6,183,381
Debt Service							
Principal	9,953,505	440,900	4,558,750	494,250	457,520	480,760	1,019,698
Interest/fiscal charges/admin fees	1,122,358	901,161	811,124	685,214	614,571	602,572	1,781,778
Capital Outlay	19,162,067	18,037,109	8,443,523	14,249,501	11,560,205	4,337,758	8,987,949
<b>Total expenditures</b>	<b>75,059,188</b>	<b>66,969,341</b>	<b>62,121,039</b>	<b>63,114,998</b>	<b>62,348,104</b>	<b>52,110,610</b>	<b>61,509,554</b>
Excess of revenues over (under) expenditures	(2,612,668)	(3,351,743)	(991,939)	4,512,111	(1,266,777)	5,355,984	45,002
<b>Other Financing Sources (Uses)</b>							
GO bond proceeds	-	-	-	-	-	-	12,415,000
Bond principal payoff	-	-	-	-	-	-	(11,955,000)
Sale of capital assets	(23,786)	-	-	-	9,162	-	5,500
Bond premium	-	-	-	-	-	-	410,660
Transfers in	22,688,136	16,232,916	25,619,678	22,473,128	21,453,223	16,228,281	18,972,853
Transfers out	(23,190,280)	(16,109,398)	(25,817,857)	(22,319,725)	(21,510,423)	(16,368,781)	(18,731,107)
<b>Total other financing sources (uses)</b>	<b>(525,930)</b>	<b>123,518</b>	<b>(198,179)</b>	<b>153,403</b>	<b>(48,038)</b>	<b>(140,500)</b>	<b>1,117,906</b>
<b>Net change in fund balances</b>	<b>\$ (3,138,598)</b>	<b>\$ (3,228,225)</b>	<b>\$ (1,190,118)</b>	<b>\$ 4,665,514</b>	<b>\$ (1,314,815)</b>	<b>\$ 5,215,484</b>	<b>\$ 1,162,908</b>
Debt service as a percentage of noncapital expenditures	24.7%	2.8%	11.1%	2.4%	2.1%	2.5%	5.6%

Source: City of Federal Way Finance

**ASSESSED AND ESTIMATED ACTUAL VALUE OF TAXABLE PROPERTY\***  
**Last Ten Fiscal Years**

Fiscal Year	Real Property	Personal Property	State Public Service Property	Total	Total City Direct Tax Rate	Percent Increase (Decrease)
2004	6,218,643,830	181,366,723	102,350,559	6,502,361,112	1.30	3.3%
2005	6,937,653,592	225,118,781	89,220,328	7,251,992,701	1.27	11.5%
2006	7,689,395,358	235,157,554	87,062,687	8,011,615,599	1.22	10.5%
2007	8,644,609,276	262,048,562	103,698,540	9,010,356,378	1.14	12.5%
2008	9,527,060,585	257,152,954	97,434,092	9,881,647,631	1.04	9.7%
2009	8,294,282,076	236,445,351	92,287,195	8,623,014,622	0.97	-12.7%
2010	7,948,924,766	228,247,721	91,163,299	8,268,335,786	1.13	-4.1%
2011	7,410,324,237	219,890,581	92,768,984	7,722,983,802	1.20	-6.6%
2012	6,832,615,312	213,389,519	96,827,145	7,142,831,976	1.30	-7.5%
2013	7,076,203,165	212,126,219	97,686,143	7,386,015,527	1.42	3.4%

\* Real, personal, and state public service property has been assessed at 100% of the estimated value.

Source: King County Assessor's Office.

Note: These figures include all final tax adjustments, non-taxable, senior citizen exempted property and omits. The total assessed value was reduced by senior citizen exemptions (no tax amounts) of \$52,022,022 and prior year omits of \$365,601 yielding a taxable assessed value of \$7,333,627,904. The assessed valuations are the basis for the following year's tax levy.

PROPERTY TAX RATES AND LEVIES, DIRECT AND OVERLAPPING GOVERNMENTS  
For the Last Ten Fiscal Years

Fiscal Year	City Direct Rates*	Overlapping Rates									Total
	City of Federal Way	Federal Way School District #210	King County	Washington State	King County Flood Zone	Port of Seattle	County Ferry District	Fire District #39	Library	Emergency Medical Services	
<b>TAX RATES PER \$1,000 OF ASSESSED VALUATION</b>											
2004	1.30	4.20	1.43	2.76	0.05	0.25	-	1.50	0.53	0.24	12.26
2005	1.27	4.30	1.38	2.69	0.05	0.25	-	1.50	0.53	0.23	12.21
2006	1.22	4.26	1.33	2.50	0.04	0.23	-	1.50	0.53	0.22	11.84
2007	1.14	4.19	1.29	2.33	0.04	0.23	-	1.50	0.50	0.21	11.42
2008	1.04	4.15	1.21	2.13	0.10	0.22	0.055	1.50	0.45	0.30	11.16
2009	0.97	4.20	1.10	1.96	0.09	0.20	0.052	1.50	0.42	0.27	10.76
2010	1.13	5.11	1.28	2.22	0.11	0.22	0.003	1.50	0.49	0.30	12.36
2011	1.20	5.36	1.34	2.28	0.11	0.22	0.004	1.39	0.57	0.30	12.77
2012	1.30	5.77	1.42	2.42	0.12	0.23	0.004	1.50	0.57	0.30	13.63
2013	1.42	7.55	1.54	2.57	0.13	0.23	0.004	1.82	0.57	0.30	16.14

**DETAIL OF TAX RATES FOR 2013**

Basic Rate	1.42	-	1.47	2.57	0.13	0.23	0.004	1.50	0.50	-	7.83
Voted Rate	-	7.55	0.07	-	-	-	-	0.32	0.07	0.30	8.31

**TAX LEVIES**

2004	8,117,874	38,051,680	335,853,716	647,490,235	873,826	59,657,092	-	12,467,237	74,860,405	55,704,127	1,233,076,192
2005	8,248,919	40,744,820	342,395,871	666,827,056	901,356	62,779,505	-	13,062,586	78,374,467	57,476,670	1,270,811,250
2006	8,800,989	43,672,564	357,240,140	672,185,668	922,666	62,785,749	-	14,108,124	85,715,008	59,154,623	1,304,585,531
2007	9,098,370	47,315,366	383,039,569	691,250,598	956,482	68,841,070	-	19,882,637	88,486,309	61,300,276	1,370,170,677
2008	9,300,030	52,730,549	409,763,053	723,908,902	33,945,830	75,908,664	18,670,739	22,288,360	91,371,026	101,861,635	1,539,748,788
2009	9,551,027	58,588,636	422,757,529	756,272,108	35,151,944	75,911,308	19,335,328	23,715,724	95,398,383	105,611,047	1,602,293,034
2010	9,690,241	61,404,973	437,163,660	756,411,197	35,783,324	73,504,599	1,185,576	20,409,747	97,015,693	102,103,088	1,594,672,098
2011	9,827,398	61,622,347	439,635,095	749,341,420	36,076,405	73,512,887	1,184,924	18,234,001	115,495,462	98,604,471	1,603,534,410
2012	9,967,650	61,493,504	449,642,988	769,672,818	36,904,878	73,014,552	1,182,466	18,291,481	112,332,714	95,287,781	1,627,790,832
2013	10,081,231	74,591,150	482,114,428	803,686,293	41,355,065	73,020,604	1,183,773	20,431,912	109,665,815	93,899,062	1,710,029,333

Source: King County Assessor's Office and King County Department of Finance.  
\*The City of Federal Way's Direct Rate has only one component which is the expense levy.

**PRINCIPAL TAXPAYERS**  
**Current Year and Ten Years Ago**

Taxpayer	Type of Business	2013			2004		
		Assessed Valuation	Rank	% of Total Assessed Valuation	Assessed Valuation	Rank	% of Total Assessed Valuation (A)
Weyerhaeuser	Lumber Products	\$ 77,816,485	1	1.06%	\$ 145,049,370	1	2.31%
Puget Sound Energy-Elec/Gas	Electric/Gas	62,837,701	2	0.86%	53,539,212	2	0.85%
Steadfast Commons LLC	Real Estate Management	57,009,300	3	0.78%	39,423,163	3	0.63%
Harsch Investment Properties	Real Estate Management	51,809,500	4	0.71%	22,228,300	5	0.35%
LBA Realty	Real Estate Management	31,273,200	5	0.43%	-	-	-
Forest Cove LLC	Real Estate Management	28,724,000	6	0.39%	-	-	-
KNL Vision WA LLC (formerly BRE Properties)	Real Estate Management	27,378,000	7	0.37%	17,454,000	9	0.28%
Qwest Corporation Inc.	Communications/Telephone	23,223,659	8	0.32%	38,781,784	4	0.62%
Fred Meyer	Retailer	21,640,700	9	0.30%	20,563,138	7	0.33%
Virginia Mason	Medical Services	17,911,323	10	0.24%	16,674,141	10	0.26%
		<u>\$ 399,623,868</u>		<u>5.45%</u>	<u>\$ 353,713,108</u>		<u>5.62%</u>

Source: King County Assessor's Office and King County Department of Finance.  
(A) 2004 taxable assessed valuation for the City of Federal Way was \$6,292,343,626

**PROPERTY TAX LEVIES AND COLLECTIONS**  
For the Last Ten Fiscal Years

Fiscal Year	Taxes Levied for the Fiscal Year	Collected within the Fiscal Year of the Levy		Collections in Subsequent Years	Total Collections to Date		Total Outstanding Delinquent Taxes	Ratio of Delinquent Taxes to Total Tax Levy
		Current Tax Amount	Percentage of Levy		Total Tax Amount	Percentage of Levy		
2004	8,119,460	7,945,659	97.9%	173,435	8,119,094	100.0%	366	0.0%
2005	8,248,919	8,082,340	98.0%	162,202	8,244,542	99.9%	4,377	0.1%
2006	8,933,515	8,584,565	96.1%	347,410	8,931,975	100.0%	1,540	0.0%
2007	9,068,740	8,868,895	97.8%	196,962	9,065,857	100.0%	2,883	0.0%
2008	9,265,234	9,037,601	97.5%	185,130	9,222,731	99.5%	42,502	0.5%
2009	9,511,404	9,277,004	97.5%	172,687	9,449,691	99.4%	61,713	0.6%
2010	9,680,047	9,433,214	97.5%	139,340	9,572,554	98.9%	107,493	1.1%
2011	9,755,022	9,506,527	97.5%	186,036	9,692,563	99.4%	62,459	0.6%
2012	9,919,406	9,739,696	98.2%	(0)	9,739,696	98.2%	179,710	1.8%
2013	10,081,231	9,848,925	97.7%	37,272	10,029,029	99.5%	195,033	1.9%

Source: Most of data has been derived from the "Annual Tax Receivable Summary" prepared by the King County Finance.

**RATIO OF OUTSTANDING DEBT BY TYPE**  
For the Last Ten Fiscal Years

Fiscal Year	Governmental Activities		Business Type Activities		Total Primary Government	Percentage of Personal Income (b)	Per Capita (b)
	General Obligation Bonds	Certificates of Participation	Public Works Trust Fund Loan				
2004	30,802,892	-	2,304,189		33,107,081	0.068%	386
2005	27,701,761	-	2,121,830		29,823,591	0.075%	348
2006	29,581,454	-	1,939,471		31,520,925	0.071%	364
2007	19,605,000	-	1,757,112		21,362,112	0.122%	244
2008	19,138,000	-	1,574,753		20,712,753	0.134%	235
2009	29,212,950	-	1,392,394		30,605,344	0.090%	346
2010	28,683,950	-	1,210,035		29,893,985	0.091%	337
2011	28,157,950	-	1,027,676		29,185,626	0.091%	327
2012	27,616,950	-	845,317		28,462,267	0.093%	318
2013	27,016,400	-	662,958		27,679,358	0.097%	309

Source: City of Federal Way Finance Division

Note: Details regarding the city's outstanding debt can be found in the notes to the financial statements.

See Demographic Statistics schedule for personal income and population data. These ratios are calculated using personal income for the prior calendar year.

(b) Per capita income information for the years 2002 to 2007 are based on 2000 U.S. Census report since this information is available for individual cities only every ten years when the census is done. 2008-2012 info for Federal Way is based on US Census Bureau, 2008-2012 American Community Survey five-year Estimates.

**RATIO OF NET GENERAL OBLIGATION BONDED DEBT TO ASSESSED VALUE  
AND NET GENERAL OBLIGATION BONDED DEBT PER CAPITA  
For the Last Ten Fiscal Years**

Fiscal Year	(A) Population	(B) Assessed Value	(C) Gross Bonded Debt	Less Debt Service Fund	Net Bonded Debt	Ratio of Net Bonded Debt To Assessed Value	Net Bonded Debt Per Capita
2004	83,590	6,418,941,601	33,113,539	2,880,857	30,232,682	0.0047	361.68
2005	85,800	7,251,992,701	29,823,591	2,886,785	26,936,806	0.0037	313.95
2006	86,530	8,011,615,599	31,520,925	6,001,415	25,519,510	0.0032	294.92
2007	87,390	9,010,356,378	21,362,112	2,147,282	19,214,830	0.0021	219.87
2008	88,040	9,825,319,904	20,712,753	1,882,041	18,830,712	0.0019	213.89
2009	88,578	8,563,964,852	30,605,344	4,225,463	26,379,881	0.0031	297.82
2010	88,760	8,206,354,959	29,893,985	3,379,427	26,514,558	0.0032	298.72
2011	89,370	7,659,569,844	29,185,626	3,866,184	25,319,442	0.0033	283.31
2012	89,460	7,142,831,976	28,462,267	4,182,345	24,279,922	0.0034	271.41
2013	89,718	7,386,015,527	27,679,358	5,248,336	22,431,022	0.0030	250.02

(A) Sources: State of Washington Office of Financial Management Population Estimates.

(B) The final certified Regular Levy assessed value of taxable property which was used by the King County Assessor's Office for use in calculating levy rates for the following year's tax roll. The total assessed valuation of \$7,386,015,527 has been reduced by senior citizen exemptions of \$70,737,304 and prior year omits of \$365,601 to arrive at taxable assessed valuation.

(C) Includes Public Works Trust Fund Loans issued in 1994, 1996, 1997, and 2000; general obligation bonds issued in 2000, 2009 and 2013.

**COMPUTATION OF DIRECT AND OVERLAPPING DEBT**  
**December 31, 2013**

<u>Jurisdiction</u>	(A) Gross General Obligation Debt Outstanding	(B) Percentage Applicable to Federal Way	Amount Applicable to Federal Way
King County	\$ 831,582,000	2.17%	\$ 18,030,802
Port of Seattle	283,815,000	2.17%	6,153,827
Federal Way School District #210	128,300,000	70.80%	90,840,392
Library	179,572,797	3.51%	6,311,673
<b>Total Overlapping Debt</b>	<b>1,423,269,797</b>		<b>121,336,695</b>
 CITY OF FEDERAL WAY	 27,016,400 (C)	 100.00%	 27,016,400
<b>Total Direct and Overlapping Debt</b>	<b>\$ 1,450,286,197</b>		<b>\$ 148,353,095</b>

(A) Total general obligation bonds outstanding at the year end, exclusive of refunded bonds.  
Source is King County Department of Finance.

(B) Determined by ratio of assessed valuation of property subject to taxation in overlapping unit to  
valuation of property subject to taxation in reporting unit.

(C) Includes general obligation bonds issued in 2000, 2009, and 2013.  
Source is City of Federal Way Finance

**COMPUTATION OF LIMITATION OF INDEBTEDNESS**  
December 31, 2013

DESCRIPTION	General Debt Capacity		Excess Levy Open Space and Park	Excess Levy Utility Purposes	Total Debt Capacity
	(Limited) Councilmanic	(Unlimited) Excess Levy			
Statutory debt limit:					
(2013 AV=\$7,333,627,904) (A)					
1.50% AV @ 100%	\$ 110,004,419	\$ (110,004,419)	\$ -	\$ -	\$ -
2.50% AV @ 100%	-	183,340,698	183,340,698	183,340,698	550,022,093
Add: Cash on hand for debt redemption (B)	1,952,309	-	-	-	1,952,309
Less: Bonds and COPs outstanding	(27,016,400)	-	-	-	(27,016,400)
Remaining Debt Capacity	\$ 84,940,327	\$ 73,336,279	\$ 183,340,698	\$ 183,340,698	\$ 524,958,001
Total Remaining "General" Capacity	<u>\$158,276,606</u>				

- (A) This figure represents the City's final total taxable assessed valuation (AV) for 2013 which was used to determine the 2014 property tax levy.
- (B) Reflects ending fund balance in the Debt Service Fund and Utility Tax Fund as of December 31, 2013.
- (C) Combined total for Councilmanic, Financing Lease, and Excess Levy capacities.

Fiscal Year	Debt limit	Total net debt applicable to limit	Legal debt margin	Total net debt applicable to the limit as a % of debt limit
2004	471,925,773	(26,881,086)	445,044,687	5.70%
2005	487,677,084	(23,478,555)	464,198,529	4.81%
2006	543,899,454	(21,459,145)	522,440,309	4.32%
2007	600,871,170	(12,012,597)	588,858,573	3.91%
2008	736,889,175	(11,615,105)	725,274,070	1.58%
2009	741,123,572	(22,913,431)	718,210,141	3.09%
2010	615,476,622	(22,291,874)	593,184,748	3.62%
2011	579,223,785	(20,964,944)	558,258,841	3.62%
2012	535,712,398	(25,612,462)	510,099,936	4.78%
2013	550,022,093	(25,064,092)	524,958,001	4.56%

Source: City of Federal Way Finance  
(A) King County Department of Finance

Note: Under state finance law, the city's outstanding general obligation debt should not exceed 15 percent of total assessor's property value.

By law, the general obligation debt subject to the limitation may be offset by amounts set aside for repaying general obligation bonds.

**RATIO OF ANNUAL DEBT SERVICE EXPENDITURES FOR GENERAL OBLIGATION  
BONDED DEBT TO TOTAL GENERAL GOVERNMENTAL EXPENDITURES NET OF DEBT SERVICE EXPENSE**

Fiscal Year	Principal	Interest *	Total Debt Service	Total General Governmental Expenditures	Ratio of Debt Service to General Governmental Expenditures
2004	3,080,677	1,796,791	4,877,468	40,610,863	12.0%
2005	3,100,546	1,531,364	4,631,910	40,108,790	11.5%
2006	2,219,676	1,418,843	3,638,519	41,086,555	8.9%
2007	9,976,455	1,153,300	11,129,755	56,186,140	19.8%
2008	467,000	841,542	1,308,542	51,278,215	2.6%
2009	4,585,000	824,693	5,409,693	54,585,436	9.9%
2010	525,000	629,419	1,154,419	50,093,838	2.3%
2011	526,000	622,903	1,148,903	49,482,421	2.3%
2012	480,760	1,114,827	1,595,587	47,879,445	3.3%
2013	1,050,430	1,413,862	2,464,292	57,934,989	4.3%

Source: City of Federal Way Finance

Note: \* Interest excludes bond issuance and debt registration costs.

## DEMOGRAPHIC STATISTICS

Fiscal Year	Population	Personal Income Sea-Tac-Bel [D]	Per Capita Income [C]	Median Age [C]	Education Level in Years of Formal Schooling	School Enrollment (A)	Unemployment Rate (B)
2004	83,590	133,156,997,000	22,451	32.5	13.0	22,395	6.2%
2005	85,800	136,859,162,000	22,451	32.5	13.0	22,383	5.0%
2006	86,530	149,858,462,000	22,451	32.5	13.0	22,184	4.5%
2007	87,390	162,934,794,000	26,137	37.2	13.0	21,775	4.1%
2008	88,040	169,798,086,000	27,730	37.0	13.0	21,622	5.1%
2009	88,578	171,680,771,000	27,638	36.6	13.0	21,700	8.9%
2010	88,760	176,084,963,000	27,307	35.1	13.0	21,630	9.7%
2011	89,370	178,306,642,000	26,668	35.2	13.0	21,608	8.9%
2012	89,460	189,431,079,000	26,514	34.9	13.0	20,665	8.1%
2013	89,718	N/A	26,740	34.9	13.0	21,554	7.4%

(A) Includes public school enrollment. Kindergarten is included though not State mandated.

(B) Unemployment rates came from the US Department of Labor, Bureau of Labor Statistics.

(C) 2013 info for Federal Way is based on 2008-2012 American Community Survey five-year Estimates.

(D) Personal income information is for Seattle-Tacoma-Bellevue area provided by the Bureau of Economic Analysis, information for 2013 not available. 2013 data for Personal Income to be published fall of 2014.

Sources: Data was obtained from U. S. Census Bureau  
 US Department of Labor, Bureau of Labor Statistics  
 US Department of Commerce, Bureau of Economic Analysis  
 School data was provided by the Federal Way School District.

**PRINCIPAL EMPLOYERS**  
Current Year and Ten Years Ago

Taxpayer	Type of Business	2013			2004		
		Number of Employees	Rank	% of Total City Employment	Number of Employees	Rank	% of Total City Employment
Federal Way Public Schools	Educational Services	2,185	1	8.07%	3,150	1	10.64%
Xerox Commerical Services LLC	Business Services	1,350	2	4.99%	-	-	0.00%
Weyerhaeuser Company	Lumber Products	1,321	3	4.88%	3,029	2	10.23%
St Francis Hospital	Medical Services	875	4	3.23%	744	3	2.51%
Wild Waves	Amusement Center	871	5	3.22%	687	4	2.32%
World Vision Inc	Christian Relief Agency-Nonprofit	852	6	3.15%	596	6	2.01%
Us Postal Service - Bulk Mail	Postal Service	616	7	2.28%	626	5	2.11%
City Of Federal Way	Government Services	476	8	1.76%	440	7	1.49%
Wal-Mart Supercenter #3794	Retail	386	9	1.43%	-	-	0.00%
Davita	Health Services	318	10	1.18%	-	-	0.00%

Source: City of Federal Way Business License

Note: Principal Employers - includes both full-time and part-time employees.

## PROPERTY VALUE AND CONSTRUCTION

Year	Commercial Construction (A)		Residential Construction (A)		Multi-Family Construction (A)	
	Permits	Value (In Thousands)	Permits	Value (In Thousands)	Permits	Value (In Thousands)
2004	335	64,522	289	82,658	0	-
2005	289	124,985	591	111,504	0	-
2006	332	78,194	455	70,862	1	2,027
2007	370	59,666	388	55,321	33	11,487
2008	256	45,810	258	17,554	91	26,025
2009	132	45,343	275	13,057	76	20,802
2010	149	31,043	321	19,676	75	2,686
2011	134	12,724	301	19,455	47	847
2012	160	27,989	346	29,115	92	974
2013	162	22,891	369	33,260	131	5,442

Sources & Notes:

- (A) Federal Way Community & Economic Development Department. Commercial construction includes alterations. Other building-related permits (plumbing, mechanical, fire alarm, etc.) numbering 3,287 and valued at \$5,500,130 have been excluded.

**CAPITAL ASSETS BY FUNCTION**  
**Last Ten Fiscal Years**

	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013
<b>Transportation</b>										
Street (Center Line Miles)	224.48	230.84	233.84	233.84	234.72	234.72	242.90	248.23	248.23	249.25
Signals WSDOT-owned and maintained	4	4	5	5	5	5	5	5	6	6
Signals City-owned & County-maintained	71	71	74	74	76	76	76	76	77	77
Street lights City-owned and maintained	1,050	1,050	1,214	1,214	1,463	1,467	1,509	1,554	1,618	1,705
Street lights City-owned and PSE-maintained	644	644	644	644	644	644	644	644	644	644
Street lights PSE-owned and maintained	1,975	1,975	1,975	1,975	1,975	1,975	1,975	1,975	1,975	1,975
<b>Culture &amp; Recreation</b>										
Developed Parks - Acreage	500.25	522.9	522.9	524.49	524.49	524.49	524.49	524.49	579.86	579.86
Developed Parks - # of Parks	32	32	32	32	32	32	32	32	29	29
Undeveloped Parks - Acreage	356.24	543.5	543.5	543.46	551.12	551.12	551.12	551.12	539.43	539.43
Undeveloped Parks - # of Parks	21	21	21	21	22	22	22	22	22	22
Tennis Courts City-Owned	9	11	11	11	11	11	11	11	9	9
Tennis Courts - Public	16	22	22	22	22	22	22	22	25	25
Swimming Pools City-Owned	1	1	1	1	1	1	1	1	2	2
Swimming Pools County-Owned	1	1	1	1	1	1	1	1	3	3
Trails - Miles	4	6	6	6	6	6	6	6	9	9
Trails - # of Trails	2	2	2	2	3	3	3	3	6	6
Community Centers/Recreation Facilities	2	2	2	2	1	1	1	1	1	1

Source: City of Federal Way Public Works and Parks Department

OPERATING INDICATORS BY FUNCTION  
Last Ten Fiscal Years

	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013
<b>SECURITY OF PERSONS &amp; PROPERTY</b>										
<b>Police Information</b>										
Offenses:										
Forcible Rape (including attempts)	50	55	64	48	30	51	50	38	48	35
Robbery	121	153	146	129	170	198	152	119	107	107
Criminal Homicide	-	7	1	3	10	5	5	4	3	6
Aggravated Assault	109	101	120	107	115	115	118	99	150	133
Vehicle Theft	1,118	1,573	1,199	939	816	561	741	694	800	778
Burglary (commercial & residential)	759	800	753	739	800	741	828	752	931	801
Larceny	3,257	3,786	3,230	3,159	2,933	3,231	3,141	3,067	3,409	3,571
Arson	23	25	26	18	13	13	11	11	9	7
Citations:										
Traffic	13,219	11,402	11,931	14,043	19,339	20,678	18,094	17,226	13,023	17,558
Red Light Photo	-	-	-	-	3,813	13,002	25,691	15,340	13,455	13,455
<b>ECONOMIC ENVIRONMENT</b>										
<b>Building Related Permits &amp; Values</b>										
Building Permits	624	880	788	791	605	483	545	482	598	662
Estimated Value (In Millions \$)	147.2	\$236.5	\$151.1	\$126.5	\$89.4	\$79.2	\$53.4	\$33.0	\$58.1	\$61.6
Other Building Related Permits	1,958	2,705	2,550	2,690	2,370	2,209	2,423	2,385	2,960	3,827
Estimated Value (In Millions \$)	\$ 2.5	\$ 3.9	\$ 4.2	\$ 5.5	\$ 7.0	\$ 5.6	\$ 5.9	\$ 6.2	\$ 5.4	\$ 5.5

Source: City of Federal Way Police Department and Community Development Department

## CITY GOVERNMENT EMPLOYEES FULL-TIME EQUIVALENT - HISTORY

Department	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013
<b>Mayor's Office</b>	<b>6.00</b>	<b>6.00</b>	<b>6.00</b>	<b>10.00</b>	<b>9.75</b>	<b>7.63</b>	<b>7.63</b>	<b>5.00</b>	<b>3.00</b>	<b>3.00</b>
Administration	5.00	5.00	5.00	5.50	5.25	3.13	3.13	4.00	3.00	3.00
Economic Development	1.00	1.00	1.00	1.50	1.50	1.50	1.50	-	-	-
Government Affairs	-	-	-	3.00	3.00	3.00	3.00	-	-	-
Human Services	-	-	-	-	-	-	-	1.00	-	-
<b>City Council</b>	<b>3.50</b>	<b>3.50</b>	<b>3.50</b>	<b>3.50</b>	<b>3.50</b>	<b>3.50</b>	<b>4.50</b>	<b>4.50</b>	<b>3.85</b>	<b>4.15</b>
<b>Municipal Court</b>	<b>12.55</b>	<b>12.55</b>	<b>12.55</b>	<b>14.00</b>	<b>14.00</b>	<b>13.00</b>	<b>13.00</b>	<b>13.00</b>	<b>13.00</b>	<b>13.00</b>
<b>Human Resources</b>	<b>6.50</b>	<b>5.00</b>	<b>5.00</b>	<b>5.00</b>	<b>5.25</b>	<b>5.25</b>	<b>5.25</b>	<b>4.50</b>	<b>4.50</b>	<b>4.50</b>
City Clerk	2.00	1.50	1.50	1.50	1.75	1.75	1.75	1.75	1.75	1.75
Human Resources	4.50	3.50	3.50	3.50	3.50	3.50	3.50	2.75	2.75	2.75
<b>Finance</b>	<b>9.50</b>	<b>8.50</b>	<b>8.50</b>	<b>9.50</b>	<b>8.00</b>	<b>7.60</b>	<b>7.60</b>	<b>7.00</b>	<b>7.00</b>	<b>7.00</b>
Administration	1.50	1.50	1.50	1.50	-	-	-	-	-	-
Finance	8.00	7.00	7.00	8.00	8.00	7.60	7.60	7.00	7.00	7.00
<b>Information System</b>	<b>9.00</b>	<b>8.50</b>	<b>8.50</b>	<b>10.60</b>	<b>10.60</b>	<b>10.00</b>	<b>9.60</b>	<b>7.00</b>	<b>7.00</b>	<b>7.00</b>
<b>Law</b>	<b>10.60</b>	<b>10.60</b>	<b>10.60</b>	<b>13.00</b>	<b>13.00</b>	<b>12.00</b>	<b>12.00</b>	<b>11.00</b>	<b>11.00</b>	<b>12.00</b>
Civil Legal Services	5.80	5.80	5.80	5.80	5.80	4.80	4.80	4.80	4.80	4.80
Criminal Prosecution Services	4.80	4.80	4.80	7.20	7.20	7.20	7.20	6.20	6.20	7.20
<b>Community &amp; Econ Developme</b>	<b>29.60</b>	<b>28.70</b>	<b>28.70</b>	<b>30.49</b>	<b>32.00</b>	<b>30.00</b>	<b>28.90</b>	<b>19.00</b>	<b>21.65</b>	<b>21.19</b>
Administration	4.50	4.50	4.50	4.50	4.50	5.00	5.00	3.50	3.50	3.50
Planning	8.80	8.80	8.80	8.75	8.75	8.00	7.00	6.00	6.00	4.84
Building	12.30	12.30	12.30	13.25	14.25	13.00	13.00	9.00	9.00	10.00
Human Services	3.00	2.50	2.50	3.00	3.50	3.00	3.00	-	2.65	2.35
Neighborhood Development	1.00	0.70	0.70	1.00	1.00	1.00	0.90	-	-	-
Economic Development	-	-	-	-	-	-	-	0.50	0.50	0.50
<b>Police</b>	<b>155.00</b>	<b>152.00</b>	<b>155.00</b>	<b>169.00</b>	<b>169.00</b>	<b>164.00</b>	<b>161.00</b>	<b>135.00</b>	<b>132.00</b>	<b>136.00</b>
Administration	3.00	3.00	3.00	3.00	3.00	3.00	3.00	3.00	3.00	3.00
Support Services	54.00	53.00	55.00	61.00	61.00	61.00	58.00	51.00	52.00	43.00
Field Operations	98.00	96.00	97.00	105.00	105.00	100.00	100.00	81.00	77.00	90.00
<b>Parks, Rec. &amp; Cultural Svcs.</b>	<b>30.40</b>	<b>30.20</b>	<b>31.20</b>	<b>44.25</b>	<b>44.25</b>	<b>39.75</b>	<b>39.75</b>	<b>36.45</b>	<b>36.45</b>	<b>34.10</b>
Administration	1.80	1.80	1.80	1.80	2.80	1.35	1.35	1.35	1.35	1.35
Planning	1.00	1.00	1.00	1.00	-	-	-	-	-	-
Kenneth Jones Pool	3.00	3.00	3.00	-	-	-	-	-	-	-
General Recreation	6.60	6.60	6.60	7.10	7.10	4.80	4.80	5.50	5.50	5.50
Community Center	-	-	-	12.35	12.35	13.35	13.35	13.35	13.35	11.00
Dumas Bay Centre	2.00	2.00	3.00	3.00	2.75	2.75	2.75	2.75	2.75	2.75
Knutzen Family Theatre	1.50	1.50	1.50	1.50	1.75	-	-	-	-	-
Parks Maintenance	14.00	13.80	13.80	17.00	17.00	17.00	17.00	13.00	13.00	13.50
Building	0.50	0.50	0.50	0.50	0.50	0.50	0.50	0.50	0.50	-
<b>Public Works</b>	<b>41.60</b>	<b>41.60</b>	<b>42.60</b>	<b>44.00</b>	<b>44.00</b>	<b>42.95</b>	<b>41.95</b>	<b>38.95</b>	<b>38.95</b>	<b>38.95</b>
Administration	2.10	2.10	1.90	1.85	1.85	2.35	2.35	2.25	2.20	2.25
Development Services	5.80	5.80	6.50	6.45	6.45	4.45	4.45	4.20	4.20	3.70
Traffic Services	5.10	5.10	5.10	6.10	6.10	6.10	5.10	2.35	2.35	3.85
Street Services	11.70	11.70	11.00	11.50	11.00	10.50	10.50	10.60	10.60	10.60
Emergency Management	-	-	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00
Solid Waste & Recycling	1.60	1.60	1.70	1.70	1.70	1.70	1.70	1.70	1.70	1.70
Surface Water Management	15.30	15.30	15.40	15.40	15.40	16.35	16.35	16.35	16.40	15.35
Fleet & Equipment	-	-	-	-	0.50	0.50	0.50	0.50	0.50	0.50
<b>Total</b>	<b>314.25</b>	<b>307.15</b>	<b>312.15</b>	<b>353.34</b>	<b>353.35</b>	<b>335.68</b>	<b>331.18</b>	<b>281.40</b>	<b>278.40</b>	<b>280.89</b>

Source: City of Federal Way Finance Division

**SALARIES AND SURETY BONDS OF PRINCIPAL OFFICIALS**  
 DECEMBER 31, 2013

<u>POSITION</u>	<u>LEGISLATIVE BODY</u>	
	<u>EMPLOYEE</u>	<u>ANNUAL SALARY</u>
MAYOR	SKIP PRIEST	\$112,800
DEPUTY MAYOR	JIM FERRELL	\$13,800
COUNCIL MEMBERS	KELLY MALONEY	\$13,800
	SUSAN HONDA	\$13,800
	JEANNE BURBIDGE	\$13,800
	BOB CELSKI	\$13,800
	MARTIN MOORE	\$13,800
	DINI DUCLOS	\$13,800

<u>POSITION</u>	<u>ADMINISTRATIVE STAFF</u>	
	<u>EMPLOYEE</u>	<u>ANNUAL SALARY</u>
FINANCE DIRECTOR	THO KRAUS	\$121,848
CITY ATTORNEY	PAT RICHARDSON	\$132,684
CITY CLERK	CAROL MCNEILLY	\$82,140
COMMUNITY & ECONOMIC DEVELOPMENT DIRECTOR	PATRICK DOHERTY	\$115,680
PARKS AND PUBLIC WORKS DIRECTOR	CARY M. ROE	\$137,436
POLICE CHIEF	BRIAN J. WILSON	\$135,384

Source: City of Federal Way Finance Division

NOTE: In accordance with State of Washington legal statutes, individual fidelity coverage of not less than \$100,000 exists for the Mayor, City Attorney, Community & Economic Development Director, Finance Director, Parks and Public Works Director, and Police Chief.

## MISCELLANEOUS STATISTICAL INFORMATION

## LOCAL TAXES ON BUSINESSES

Franchise Tax - Cable TV.....	5.00%
Gambling Taxes:	
Bingo/Raffles.....	5.00%
Amusement/Games.....	2.00%
Punchboard/Pull Tabs.....	3.00%
Cardrooms.....	10.00%
Local Sales Tax (Collected by the State).....	9.50%

## FIRE AND EMERGENCY MEDICAL RESPONSE INFORMATION

Fire and Emergency Medical Response information reflects the greater Federal Way area, which is served by South King Fire & Rescue.

	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013
Fire and Other Responses	2,896	3,210	865	639	1,083	1,147	1,041	934	1,363	968
Emergency Medical	8,263	8,636	11,164	11,350	12,058	11,077	11,460	11,914	12,571	12,950

## PUBLIC EDUCATION

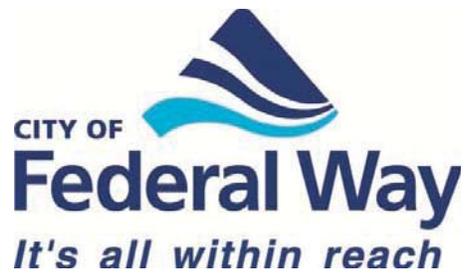
	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013
23 Elementary Schools	9,916	9,806	9,733	9,612	9,594	9,594	9,560	9,673	9,229	9,777
7 Middle Schools (incl. Public Academy)	5,476	5,271	5,183	5,139	5,234	5,203	5,235	5,205	5,041	5,050
5 High Schools	6,650	7,004	6,954	6,720	6,531	6,637	6,547	6,409	6,018	6,341
5 Alternative\Internet Academy (K-12)	353	302	314	304	263	266	288	321	377	386
	22,395	22,383	22,184	21,775	21,622	21,700	21,630	21,608	20,665	21,554

3,209 Staff members

## TAXABLE SALES (in millions)

	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013
Retail Sales	\$1,239	\$1,331	\$1,471	\$1,540	\$1,458	\$1,257	\$1,261	\$1,277	\$1,239	\$1,335
Real Estate Sales	\$616	\$939	\$988	\$963	\$536	\$208	\$238	\$315	\$303	\$399

Source: South King County Fire and Rescue  
Federal Way Public School  
City of Federal Way Finance Division



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